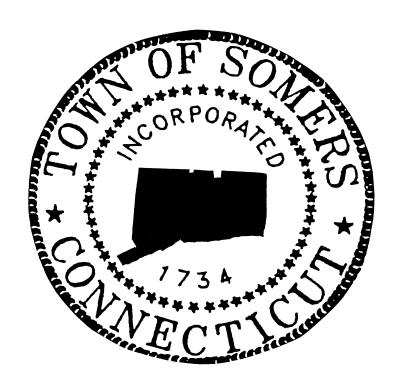


Annual Comprehensive Financial Report

For The Year Ended June 30, 2023



Annual Comprehensive Financial Report

For The Year Ended June 30, 2023

**Prepared by:** 

**Finance & Treasury Department** 

## ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2023

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# INTRODUCTORY SECTION

#### **TOWN OF SOMERS**

#### 600 Main Street Somers, Connecticut 06071

FIRST SELECTMAN Timothy R. E. Keeney <u>www.somersct.gov</u> TEL (860) 763-8200 FAX (860) 763-8228

SELECTMEN
William Meier III
Robert Schmidt

December 6, 2023

To the Members of the Board of Selectmen, Board of Finance, and the Citizens of the Town of Somers, Connecticut

Connecticut General Statutes require that all municipal governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with auditing standards generally accepted in the United States of America by a firm of licensed certified public accountants. In accordance with that requirement, we hereby issue the *Annual Comprehensive Financial Report* (ACFR) of the Town of Somers, Connecticut, (the Town) for the fiscal year ended June 30, 2023.

This report consists of management's representations concerning the finances of the Town. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management of the Town has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the Town's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the Town's comprehensive framework of internal control has been designed to provide reasonable, rather than absolute assurance, that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The Town's basic financial statements have been audited by Mahoney Sabol & Company LLP, a firm of licensed certified public accountants. The objective of the independent audit was to provide reasonable assurance that the basic financial statements of the Town as of and for the fiscal year ended June 30, 2023, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions that the Town's basic financial statements as of and for the fiscal year ended June 30, 2023. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the basic financial statements of the Town was part of the broader State of Connecticut mandated "single audits" designed to meet the special needs of federal and state grantor agencies. The Federal and State Single Audit reports are available in the Town's separately issued Single Audit reporting package.

GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The Town's MD&A can be found immediately following the independent auditors report.

#### **Profile of the Government**

The Town of Somers, incorporated in 1734, is located in north central Connecticut. It is bordered on the north by the Commonwealth of Massachusetts, on the south by the Town of Ellington, on the east by the Town of Stafford and on the west by the Town of Enfield.

The Town is traversed by State routes 83, 186 and 190 and has easy access to routes 5, 30, and Interstate 91, a major north-south highway approximately eight miles from the center of Town. Motor common carriers provide freight service to the Town. Intrastate buses provide passenger transportation. Bradley International Airport is located approximately 18 miles away in Windsor Locks, Connecticut.

Covering an area of 28.7 square miles, Somers is a growing suburban residential community in the Hartford, Connecticut and Springfield, Massachusetts area with a 2022 population of 10,760. The Town's proximity to both Hartford, 25 miles to the south, and Springfield, 10 miles to the north, has been a major factor in its advance from a rural area to a residential suburb.

#### Form of Government

Somers has a Town Meeting form of government with a three-member Board of Selectmen (two-year terms) and a six-member Board of Finance (two positions are filled every two years). Elections are held biennially in November in every odd-numbered year. The citizens also have the powers and privileges conferred and granted to towns and cities under the Constitution and the General Statutes of the State of Connecticut.

The First Selectman is the full-time Chief Executive and Administrative Officer of the Town and oversees the execution of all laws and ordinances governing the Town. The First Selectman presides over the Board of Selectmen and has full voting privileges on the Board. The First Selectman, with the approval of the Board of Selectmen, appoints members to various commissions and boards. The Board of Finance is responsible for proposing annual budgets and special appropriations at Town Meetings.

Somers' full-time professional staff includes a Treasurer/Chief Financial Officer who is appointed by the Board of Selectman after being nominated in accordance with the Town's charter by a panel comprised of one member of the Board of Finance, one member of the Board of Selectmen and one non-elected resident with a finance background. The Treasurer acts as both the Director of Finance and the Chief Financial Officer of the Town pursuant to the Town's charter. The Treasurer is responsible for the coordination of the activities of the accounting/assessor/tax collector staff and treasury management functions of the Town. In addition, the Treasurer is responsible for assisting the Board of Finance in the preparation of the annual budget; the day-to-day administration of the adopted budget; the maintenance of the general ledgers of the various funds and account groups of the Town; financial planning and cost accounting; information technology services; financial report preparation; receipt and disbursement of revenues and expenses; and supervision of the annual independent audit of the financial statements. The Treasurer is also responsible for the investment of all Town Funds.

#### **Summary of Municipal Services**

**Police:** The Town is served by one supervising Resident State Trooper with additional support from State Police Troop C barracks based out of Tolland, Connecticut. The Town employs two full-time officers, an Administrator, and eight part-time officers to supplement the coverage provided by the State Troopers. Two of the part-time officers serve as school resource officers during the school year.

Fire and Emergency Service: The Somers Fire Department (SFD) provides all fire, medical and rescue services (EMS) to the community. SFD is a combination department with both career and volunteer members. The department operates out of a centrally located station with two fire engines, two tanker trucks, three Basic Life Support (BLS) ambulances, and three Advanced Life Support (ALS) Paramedic Intercept Vehicles. Most of the members are cross trained for both fire and medical responses. There is a minimum of one paramedic on duty 24 hours per day, 7 days per week, with three more career staff members on duty between 6:00 AM and 6:00 PM during the week. Volunteers primarily staff the department on nights and weekends. For larger incidents, all members assist. Currently there are nine full-time staff, including the Chief. There are also eight part-time firefighters, and the department has a roster of 75 volunteers. The department responds to an average of 2,600 incidents per year with approximately 70% of those being for medical calls. The Town does bill for Emergency Medical Services (EMS) and those payments are held in the Ambulance Special Revenue Fund. The department also houses the Fire Marshal's Office and members are active in fire safety inspections and community outreach activities year-round.

Health: Services are provided by the Home and Community Health Service of Enfield. Services provided include:

- Wellness which offers services at home to those in need who are without adequate insurance;
- Community Services which provide elders wellness such as blood pressure testing and similar services at a center location; and
- Support Services which provide a homemaker for a limited time.

Library: The Somers Public Library offers over 70,000 physical items for borrowing including books, movies, music, magazines, and more. Also available are free downloads of e-books, audio books, movies, comics, music, TV shows, and articles for research purposes through well respected databases. A wide variety of entertaining and educational events for children, teens, and adults are offered year-round. The library has computers with full internet access and Microsoft Office products for patrons to use with technology help as needed. Wi-Fi is available throughout the building. Four study rooms can be used for those who request them with plenty of other quiet spaces available as well. Library users can access the on-line catalog and other resources from their home computers through the library's web page.

**Sewers:** Limited sewer service is currently available to 9% of the Town's residents. The remainder of residents have private septic systems.

**Solid Waste:** The Somers Transfer Station/Recycling Center is open four days a week. The Town has transitioned to single stream recycling. The Center also accepts waste oil, auto batteries, tires, refrigerators and air conditioners, brush, woody debris, and other bulky wastes for a fee. The Transfer Station requires a \$35 annual residential permit. Homeowners can contract, at their expense, for curbside waste transportation. The Town contracts for the transport and disposal of all solid waste from Somers.

**Highway:** The Highway division is responsible for maintaining 90 miles of roadway, 35 miles of drainage pipes, 1,800 catch basins, all Town-owned detention ponds, and waterways, five miles of guide rail as well as parking lots and roadways of all Town facilities.

**Recreation:** The Town's Recreation Department is responsible for offering and supervising activities and running recreation programs. The Parks division of the Public Works Department is responsible for maintaining 305 acres of Town property, as well as maintenance, repair, and landscaping of all playing surfaces of baseball, softball, soccer, football, and lacrosse fields. Additionally, they are responsible for playgrounds, splash pad, volleyball, tennis, pickleball, and basketball courts along with the Somersville Mill Pond Park and Camp Aya-Po recreation areas.

**Facilities:** The Facilities Division maintains and repairs all Town Buildings including: Town Hall, Piedmont Hall, Kibbe Fuller, Memorial Field, Senior Center, Police Station, Fire Station, Library, Mill Pond Park Building, Old Blacksmith Shop, Sewer Plant Building, Animal Control Facility and DPW/Transfer Station facilities.

*Water:* The Connecticut Water Company and The Hazardville Water Company provide water to the Central and Somersville sections of Town. The remaining areas have individual wells.

**Utilities:** Electricity is provided by Eversource Energy.

**Education System:** The Town's school system services grades, pre-kindergarten through 12 and is governed by the local Board of Education. Somers has a nine-member Board of Education elected to 4-year staggered terms. The primary function of the Board is to establish education policy. Some of the areas for which such policies are set include curriculum, budget request submissions, ensuring funds for education as appropriated by the Town are properly expended, implementation of both State and Federal laws, and planning for facilities needed by the system, including construction and renovation. The Town also has an educational campus where its Elementary, Middle, and High Schools are all located.

#### **Budgetary Procedures**

The General Fund is the only fund for which an annual budget is legally adopted. The Town adheres to the following procedures in establishing the budgetary data for the General Fund:

- The annual budget and a long-range plan (including capital needs, debt service and operating expenditures) serve as the basis for the Town's financial planning and control.
- The Board of Selectmen and Board of Education, respectively, perform a detailed analysis of their department requests; rate each request and provide a report with recommendations, per the adopted CIP policy, to the Board of Finance as to capital needs of the Town and Board of Education.
- Each department is required to submit an operating budget request through the Board of Selectmen and Board of Education to the Board of Finance.
- Revenue estimates are generated by the Treasurer's Office from documentation provided by the State of Connecticut and various departments.
- The Board of Finance reviews each budget with the Board of Selectmen, Board of Education and other elected officials and makes adjustments as determined necessary.
- The Board of Finance submits a proposed operating budget for the fiscal year commencing July 1 to a public budget hearing, at which taxpayer comments are obtained.
- The Board of Finance then prepares the recommended Town budget, which it presents at the annual Town Meeting. The operating budget includes proposed expenditures and the means of financing them.
- The Board of Education may reassign resources within its department without seeking Board of
  Finance approval. The legal level of the budget control is the department level for the Board of
  Education and the object level (salaries and wages, supplies, and other objects) for all other
  departments.
- A separately issued budgetary report demonstrating legal compliance with the adopted budget is available from the Town. The Board of Finance is authorized to transfer budgeted amounts within and between departments and objects.
- Additional appropriations of less than \$20,000 must be approved by the Board of Finance. Appropriations in excess of \$20,000 must be further approved at a Town meeting.
- Formal budgetary integration is employed as a management control device during the year.
- During the course of the year, budget transfer requests or additional appropriation requests may be approved by the Board of Finance.

- Budget-to-actual comparisons are provided as supplementary information for the General Fund, which is the only fund with an appropriated, adopted annual budget.
- All unexpected and unencumbered appropriations lapse at year-end, except those authorized for the capital projects.

#### **Local Economy**

The Town is primarily a suburban residential community that derives substantially all of its income from local property taxes and Federal and State grants, with the balance from miscellaneous fees, permits and other sources. The Town has a moderate economic climate. The Connecticut Department of Labor lists the September 2023 unemployment rate at 2.6% (seasonally adjusted), which is lower than the state unemployment rate of 3.5% and lower than the federal unemployment rate of 3.8%. Industry within the Town includes specialty manufacturing, small machine shops, a large-scale wholesale nursery, horse, and livestock breeding and raising, a retail supermarket, an entertainment and event venue, and solar power generation facilities. This industry base provides stable employment; however, the primary employment of Town residents is provided from the business and industry in neighboring communities in the geographic area between Hartford, Connecticut, and Springfield, Massachusetts. In FY 2023, the Town experienced an increase of 8.08% in building permits compared to the prior fiscal year.

#### **Long-term Financial Planning**

The Town, including the Board of Education, under the direction of the Board of Finance, prepares a long-range plan which encompasses all aspects of revenue and expenditure planning, including operating expenditures, capital equipment planning, capital project (construction) planning and debt service. Historical data and projections on the property tax grand list, grants and other fees, permits and miscellaneous income are monitored in detail by computerized analysis reports. Capital equipment and construction projects are reviewed and analyzed by their respective project committee and Board, which renders recommendations to the Board of Finance. The age, condition, efficiency and dependability, health and safety are all considerations in prioritizing capital requests for funding. Debt is structured to level debt service expenditures within a dollar range to avoid an expenditure impact, which would cause a significant tax rise in any individual year. Significant or one-time operating expenditures are identified and entered into the plan and the balance is the presumed affordable "day-to-day" operating expenditures. Any increase in these presumed operating expenditures requires a reduction in some other expenditure category.

#### **Relevant Financial Policies**

The Town has formally adopted several relevant Financial Policies approved by its Board of Finance and adopted by the Board of Selectmen. These policies include the following:

- Budget Transfer Policy
- Capital Asset Policy
- Capital Improvement Policy
- Debt Management Policy
- General Fund Balance/Reserve Policy

#### **Investment Policy**

In addition to the above policies, the Town's cash management policy emphasizes foremost the security of the principal being invested, second liquidity and third to obtain the highest yield on the investment. The cash invested is idle cash, which is transferred as needed into investment accounts. This idle cash is invested in the State Treasurer's Short-Term Investment Fund and competitive bank investment funds including certificates of deposits with maturity dates ranging from 120-180 days. The Town's investment practices are in compliance with its Charter and the Connecticut General Statutes.

#### **Risk Management**

The Town is exposed to various risks of loss related to torts: theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Insurance coverage is purchased from the Connecticut Interlocal Risk Management Agency (CIRMA), Connecticut's leading provider of municipal risk financing and risk management services. As a not-for-profit association of Connecticut municipalities, school districts and local public agencies, it provides worker's compensation coverage and services to meet the Town's risk financing and risk management needs.

#### **Recent Accomplishments and Economic Development**

Somers is primarily a suburban residential community. As previously mentioned, industry within the Town includes specialty manufacturing, small machine shops, a wholesale nursery, horse and livestock breeding and raising, a retail supermarket and a solar power generation facility. This industry base provides stable employment; however, the primary employment of Town residents is provided from the business and industry in neighboring communities in the geographic area between Hartford, Connecticut, and Springfield, Massachusetts. State-owned facilities located within the Town, such as the Osborn and Northern Correctional Institutions, have historically provided a stable revenue base.

Fiscal Year 2023 also saw the latest expansion of Sonny's Place, a popular family amusement and entertainment destination, with the addition of a new miniature golf course and ride attractions. Finally, the Town saw the expansion of operations at the state's newest winery, Worthington Vineyard and Winery.

The Town continues to have discussions with Winn Development, the exclusive developer of the Somersville Mill site. These talks are expected to lead to the Town negotiating the agreements necessary to proceed with the construction at the site of a proposed mixed-use housing project. As a final step in the ongoing site remediation, the Town has submitted a request for funding under the Connecticut Department of Economic and Community Development (DECD) Municipal Brownfield Grant Program. Successful approval of this application is anticipated, and subsequent funding will be used to remediate and make ready for development the former Somersville Mill site for the mixed-use housing project. Once the grant is approved, the plan will be to move forward with finalizing the execution of the development and control agreements with the developer. Upon completion, this project will expand the tax base and stimulate added commercial development.

In addition, the Town has a robust capital infrastructure portfolio. All of the projects under consideration are eligible for or have already received state and federal grant funding. These projects include: a sidewalk project to improve the walkability and the community connectivity; Hurds Lake Dam repairs; ongoing improvements to the fire station; improvements at state routes 190/83 intersection; 19 Field Road Brownfield remediation project; Maple Street Bridge improvement project; and construction of a 1 mw solar array atop the Town's capped landfill site.

#### **Awards and Acknowledgements**

The Government Finance Officers Association (GFOA) has once again awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Somers for its *Annual Comprehensive Financial Report* (ACFR) for last fiscal year ended June 30, 2022. The Certificate of Achievement is the highest form of recognition in governmental accounting and financial reporting, and its attainment represents a significant accomplishment by the Town and its management. To be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy generally accepted accounting principles, governmental accounting standards, and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report for fiscal year ending June 30, 2023, continues to meet the Certificate of Achievement program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The Board of Finance and First Selectman deserve to be acknowledged for their valuable contributions and support in the preparation of this Annual Comprehensive Financial Report.

Sincerely,

Brian Wissinger,

Treasurer/Chief Financial Officer



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

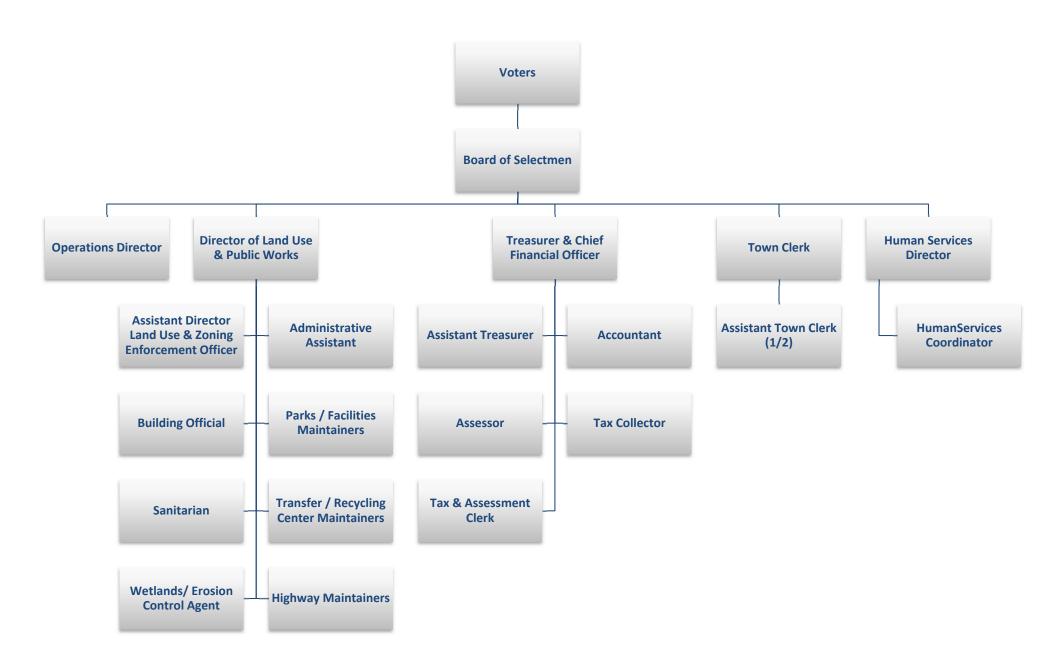
# **Town of Somers Connecticut**

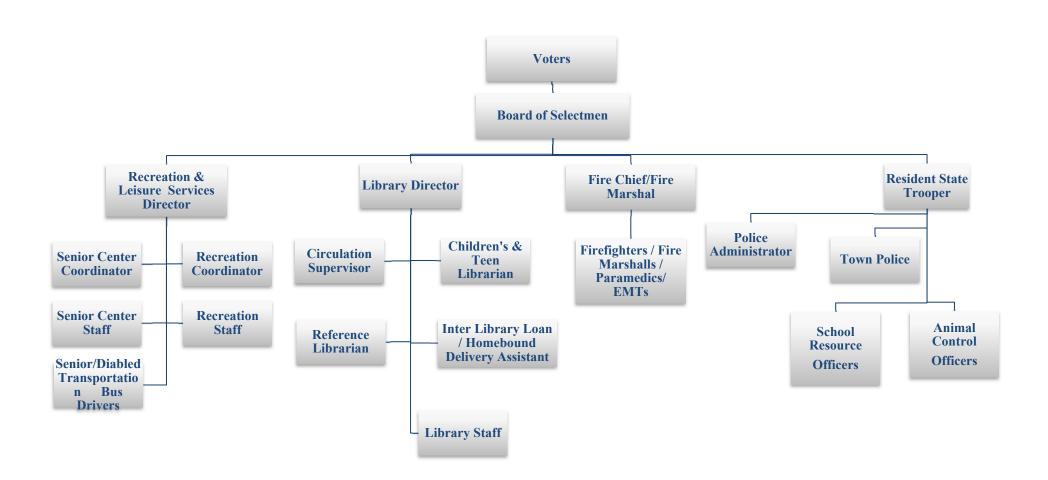
For its Annual Comprehensive Financial Report For the Fiscal Year Ended

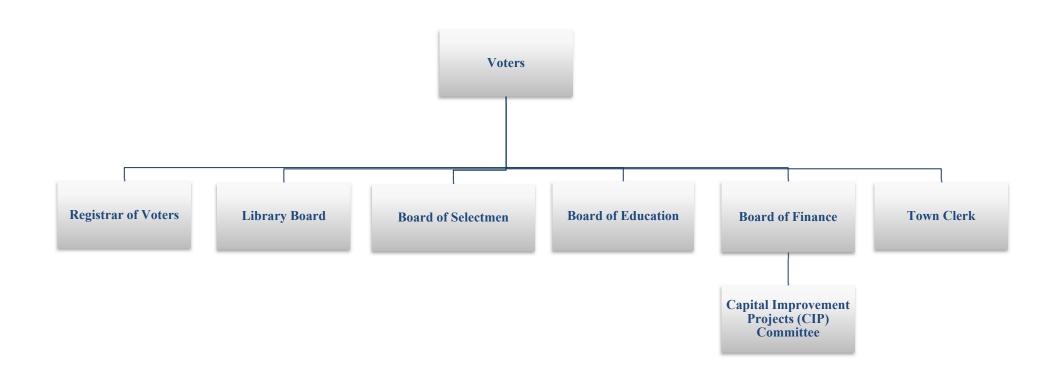
June 30, 2022

Christopher P. Morrill

Executive Director/CEO







#### TOWN OF SOMERS, CONNECTICUT PRINCIPAL TOWN OFFICIALS – CURRENT

#### TOWN MEETING – BOARD OF SELECTMEN FORM OF GOVERNMENT

#### **BOARD OF SELECTMEN**

Timothy Keeney, First Selectman William Meier III, Second Selectman Robert Schmidt, Selectman

Acting Building Official

Assessor

Chief Financial Officer/Treasurer

Chief of Police Collector of Taxes

Director of Land Use & Public Works

Fire Chief

Human Services Director Superintendent of Schools

Library Director

Recreation & Leisure Services

Town Attorney Town Clerk Town Sanitarian Glenn Setzler Karen Neal. Brian Wissinger Timothy Keeney Alissa Hanvey Todd Rolland John Roache Matthew Cox

Dr. Sam Galloway

Joanne Nichting Maureen Parsell Carl Landolina David Marti Andrea Vitrano

#### **BOARD OF EDUCATION**

Anne Kirkpatrick, Chair Kim Radziewicz, Vice Chair Krista Cherry, Secretary Michael Briggs Ed Depeau JT Galloway Jan Martin Shane Manning Carl Stebbins

#### **BOARD OF FINANCE**

Michael Parker, Chair Kathy Devlin, Vice Chair William Salka, Clerk Bruce Devlin Joseph Tolisano Ralph Williams

# FINANCIAL SECTION

# Independent Auditor's Report

Mahoney Sabol CPAs and Advisors

860.541.2000 main 860.541.2001 fax Glastonbury Essex

#### **INDEPENDENT AUDITOR'S REPORT**

To the Board of Finance Town of Somers, Connecticut

#### **Report on the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Somers, Connecticut, (the Town) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Somers, Connecticut, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that
  are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness
  of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 14 and the information on pages 70 through 86 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The accompanying combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2023, on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

Certified Public Accountants

Mahoney Sabol + Conjuny, LLP

Glastonbury, Connecticut

December 6, 2023

# Management's Discussion and Analysis

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

The management of the Town of Somers, Connecticut (the Town), offers the readers of its financial statements this narrative overview and analysis of the financial activities of the Town for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i - vii of this Annual Comprehensive Financial Report.

#### **FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$50,538,768 (net position). Of this amount, \$7,838,061 (unrestricted net position) may be used to meet the Town's ongoing obligations to citizens and creditors. The Town's overall net position increased by \$434,545.
- The Town's total long-term debt consisting of general obligation bonds and financed purchases of capital assets decreased by \$1,584,353 or 9.6% during the current fiscal year.
- As of the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$12,441,100, a decrease of \$843,990 in comparison with the prior year.
- At the end of the current fiscal year, fund balance of the General Fund was \$7,353,391. Of this amount, \$6,843,179 represents unassigned fund balance that may be appropriated for future spending and \$493,880 has been assigned for use in the Town's fiscal year 2024 budget. Unassigned fund balance is sufficient to cover 2.2 months of and represents 18.0% of the Town's General Fund budgetary expenditure appropriation for fiscal year 2024.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business. The statement of net position presents information on all of the Town's assets, deferred outflows and inflows of resources and liabilities, with the difference between these elements reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating. The statement of activities presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal periods. Both of the government-wide financial statements are intended to distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Town include: general government, public safety, public works, sanitation, health and social services, library, culture and recreation, and education. The Town does not have any business-type activities. The government-wide financial statements include only the Town itself because there are no legally separate organizations for which the Town is financially accountable.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)**

#### **Government-wide Financial Statements (Continued)**

The government-wide financial statements can be found on pages 15 and 16 of this report.

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Town's near-term financing requirements.

Because the focus of governmental funds financial statements is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains a number of individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, the Capital Projects Fund, and the COVID Relief Fund, all of which are considered to be major funds. Data from the other remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided as supplementary information in the form of combining statements.

The basic governmental fund financial statements can be found on pages 17 through 21 of this report.

#### **Proprietary Funds**

The Town maintains one type of proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the Town's various functions. The Town uses an internal service fund to account for dental insurance benefits. Because these services benefit governmental functions, it has been included within governmental activities in the government-wide financial statements.

The basic proprietary fund financial statements can be found on pages 22 through 24 of this report.

#### **Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of parties outside the Town government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to the Town's own programs. The accounting used for fiduciary funds is much like that used for the government-wide financial statements.

The basic fiduciary fund financial statements can be found on pages 25 and 26 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **OVERVIEW OF THE FINANCIAL STATEMENTS (Continued)**

#### **Notes to the Financial Statements**

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and governmental funds financial statements.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also contains required supplementary information, combining and individual fund statements and schedules, and a statistical section.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### **Net Position**

Over time, net position may serve as one measure of a government's financial position. The Town's net position totaled \$50,538,768 as of June 30, 2023 and \$50,104,223 as of June 30, 2022 and are summarized as follows:

	2023	2022	\$ Variance	% Variance
Current and other assets	\$ 17,580,513	\$ 19,687,438	\$ (2,106,925)	-10.7%
Capital assets, net	56,169,018	57,064,421	(895,403)	-1.6%
Total assets	73,749,531	76,751,859	(3,002,328)	-3.9%
Deferred outflows of resources	1,405,580	1,169,322	236,258	20.2%
Current and other liabilities	3,126,137	2,707,273	418,864	15.5%
Long-term liabilities	19,714,117	21,249,252	(1,535,135)	-7.2%
Total liabilities	22,840,254	23,956,525	(1,116,271)	-4.7%
Deferred inflows of resources	1,776,089	3,860,433	(2,084,344)	-54.0%
Net position:				
Net investment in capital assets	39,890,182	41,791,885	(1,901,703)	-4.6%
Restricted	2,810,525	2,664,871	145,654	5.5%
Unrestricted	7,838,061	5,647,467	2,190,594	38.8%
Total net position	\$ 50,538,768	\$ 50,104,223	\$ 434,545	0.9%

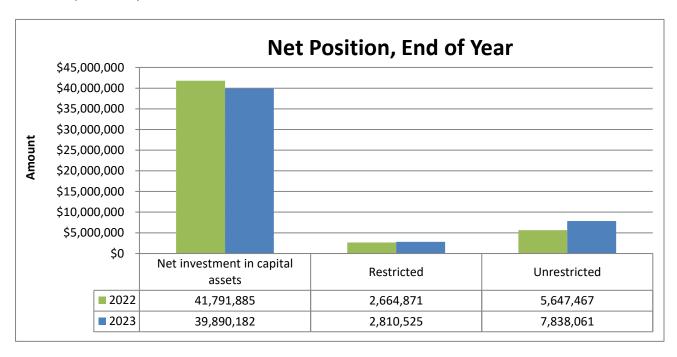
Current year activities that impacted the Town's statement of net position are as follows:

- The Town's pension plans experienced favorable investment returns on plan assets, which impacted the Town's net pension assets, liability and related deferrals.
- The Town's current and other assets decreased in part due to the use of restricted cash to pay for authorized capital improvements.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

#### **Net Position** (Continued)



78.9% of the Town's net position as of June 30, 2023 reflects its investment in capital assets, less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

5.6% of the Town's net position as of June 30, 2023 is subject to external restrictions on how they may be used and are, therefore, presented as restricted.

The remainder of the Town's net position is considered unrestricted and may be used to meet the Town's ongoing obligations to citizens and creditors.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

#### **Changes in Net Position**

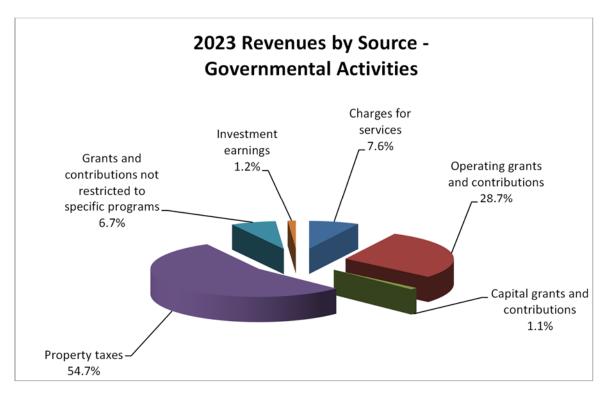
Changes in net position for the years ended June 30, 2023 and 2022 are as follows.

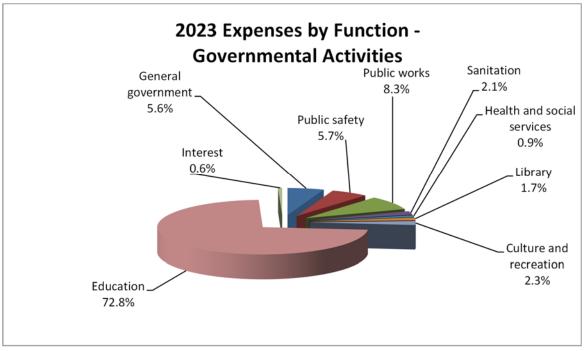
	2023		2022		\$ Variance		% Variance
Revenues							
Program revenues:							
Charges for services	\$	3,665,063	\$	3,211,360	\$	453,703	14.1%
Operating grants and contributions		14,018,686		10,787,401		3,231,285	30.0%
Capital grants and contributions		549,992		156,917		393,075	250.5%
General revenues:							
Property taxes		26,727,256		25,053,390		1,673,866	6.7%
Grants and contributions not restricted to							
specific programs		3,293,261		3,091,989		201,272	6.5%
Investment earnings		591,329		(49,331)		640,660	-1298.7%
Total revenues		48,845,587		42,251,726		6,593,861	15.6%
Due rue de compose							
Program expenses		2 707 506		2.652.020		E 4 47C	2.40/
General government		2,707,506		2,653,030		54,476	2.1%
Public safety		2,760,557		2,800,265		(39,708)	-1.4%
Public works		4,007,663		3,532,337		475,326	13.5%
Sanitation		1,023,587		928,241		95,346	10.3%
Health and social services		431,496		447,737		(16,241)	-3.6%
Library		804,183		762,365		41,818	5.5%
Culture and recreation		1,107,406		659,760		447,646	67.8%
Education		35,266,600		30,427,364		4,839,236	15.9%
Interest expense		302,044		385,248		(83,204)	-21.6%
Total expenses		48,411,042		42,596,347		5,814,695	13.7%
Change in net position		434,545		(344,621)	\$	779,166	-226.1%
Net position - beginning		50,104,223		50,448,844			
Net position - ending	\$	50,538,768	\$	50,104,223			

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

#### **Changes in Net Position (Continued)**





MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)**

#### **Changes in Net Position (Continued)**

The Town's net position increased by \$434,545 during the year ended June 30, 2023, compared to a decrease of \$344,621 during the year ended June 30, 2022.

Overall revenues increased by \$6,593,861 or 15.6% over the prior year. The change over the prior year was driven by the following:

- An increase in operating grants of \$3.2 million or 30.0%. This increase is primarily driven by a \$2.7 million increase in on-behalf pension and OPEB contributions recognized by the Town in connection with its participation in the Connecticut Teachers' Retirement System. This non-cash contribution is offset by a corresponding increase in education expense and does not have an impact on the Town's change in net position for the year.
- An increase in property taxes of \$1.6 million or 6.7% due to a 3.4% increase in the mill rate combined with an overall increase in the Town's net taxable grand list.
- An increase in investment earnings of \$641 thousand driven by a historical increase in market interest rates.

Overall expenses increased by \$5,814,695 or 13.7% over the prior year. The change over the prior year was driven by an increase in education expenses. The increase in education expenses is primarily due to the increase in on-behalf pension and OPEB expenses associated with the Connecticut Teachers' Retirement System, as discussed above, and an overall increase in contractual operating costs.

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unrestricted fund balance (committed, assigned, and unassigned) may serve as a useful measure of the Town's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$12,441,100, a decrease of \$843,990 over the prior year. Approximately 76.2% or \$9,481,200 of this amount is considered to be unrestricted (committed, assigned or unassigned) and is available for spending at the Town's discretion.

#### **General Fund**

The General Fund is the chief operating fund of the Town. At the end of the current fiscal year, fund balance of the General Fund was \$7,353,391. Of this amount, \$6,843,179 represents unassigned fund balance that may be appropriated for future spending and \$493,880 has been assigned for use in the Town's fiscal year 2024 budget. Unassigned fund balance is sufficient to cover 2.2 months of and represents 18.0% of the General Fund budgetary expenditure appropriation for fiscal year 2024. The fund balance of the Town's General Fund increased by \$340,442 during the current fiscal year compared to an increase of \$24,639 in the prior year. Revenues and other financing sources increased by \$2.7 million while expenditures and other financing uses increased by \$2.4 million.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### FINANCIAL ANALYSIS OF THE TOWN'S FUNDS (Continued)

#### **Governmental Funds (Continued)**

#### General Fund (Continued)

Property tax revenues increased by \$1.6 million primarily due to a 3.4% increase in the mill rate combined with an overall increase in the Town's net taxable grand list. Intergovernmental revenues increased by \$708 thousand primarily due to the receipt of an unbudgeted municipal revenue sharing grant from the State of Connecticut. Investment income increased by \$285 thousand due to historical increases in market interest rates. Education expenses increased by \$1.5 million or 5.1% due to an overall increase in contractual operating costs. Principal payments on long-term debt increased by \$345 thousand and transfers out increased by \$594 thousand due to an increase in funds transferred to the Capital Projects Fund.

#### Capital Projects Fund

At the close of the current fiscal year, the fund balance of the Capital Projects Fund totaled \$1,371,546. Fund balance consisted of \$621,703 in unspent bond proceeds restricted for authorized capital projects and debt service, and \$749,843 of fund balance committed for capital purposes. The decrease in fund balance of \$1,522,196 reflects current year capital outlays of \$2,355,542, offset by intergovernmental revenue and resources transferred in other funds.

#### **COVID Relief Fund**

The COVID Relief Fund was established during the prior year to account for federal grants awarded under the American Rescue Plan Act of 2021. The Town recognized intergovernmental revenues of \$595,352 to fund authorized uses under the Act.

#### **GENERAL FUND BUDGETARY HIGHLIGHTS**

The original budget for the year ended June 30, 2023 planned for the utilization of fund balance in the amount of \$75,000. Supplemental appropriations were authorized during the year in the amount of \$761,545, resulting in a planned use of fund balance of \$836,545. The actual change in fund balance of the General Fund on a budgetary basis was an increase of \$363,189. Revenues and other financing sources were \$787,046 more than expected and expenditures were \$412,688 lower than budgeted. The revenue surplus was driven by higher than anticipated revenues received on property taxes, intergovernmental and investment income. The expenditure surplus was driven by a favorable budgetary variance on Education of \$311,746.

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

#### **Capital Assets**

The Town's investment in capital assets for its governmental activities (net of accumulated depreciation) as of June 30, 2023 and 2022 totaled \$56,169,018 and \$57,064,421, respectively. This investment in capital assets includes land, construction in progress, buildings and improvements, machinery and equipment, and infrastructure, including park facilities, roads, and bridges. The net decrease in the Town's investment in capital assets for the current fiscal year was \$895,403 or 1.6%. Current year additions totaled \$1,488,542, which was offset by depreciation and amortization of \$2,383,945.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

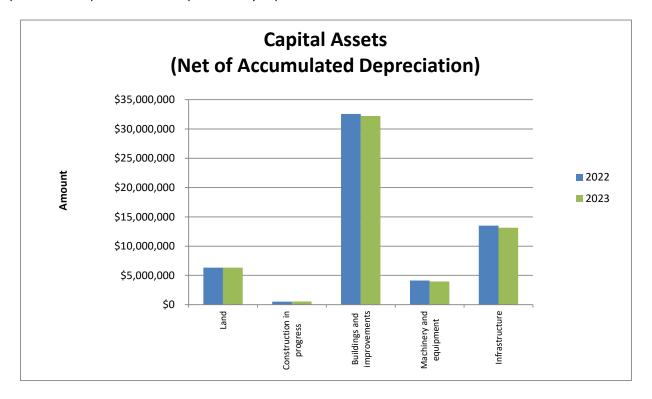
#### **CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)**

#### **Capital Assets (Continued)**

The following table is a two-year comparison of the investment in capital assets, net of accumulated depreciation and amortization:

	 2023		2022	\$ Variance	% Variance	
Land	\$ 6,322,158	\$	6,322,158	\$ -	0.0%	
Construction in progress	532,859		526,051	6,808	1.3%	
Buildings and improvements	32,219,310		32,581,270	(361,960)	-1.1%	
Machinery and equipment	3,952,418		4,124,964	(172,546)	-4.2%	
Infrastructure	 13,142,273		13,509,978	 (367,705)	-2.7%	
Totals	\$ 56,169,018	\$	57,064,421	\$ (895,403)	-1.6%	

Major capital additions consisted of school-wide building and heating improvements and purchases of vehicles and equipment for the public works and public safety departments.



Additional information on the Town's capital assets can be found in Note 4 to the basic financial statements beginning on page 39.

#### **Long-term Debt**

At the end of the current fiscal year, the Town had total long-term debt, consisting of bonds and financed purchase contracts, outstanding of \$14,962,899. This entire amount is comprised of debt backed by the full faith and credit of the Town.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

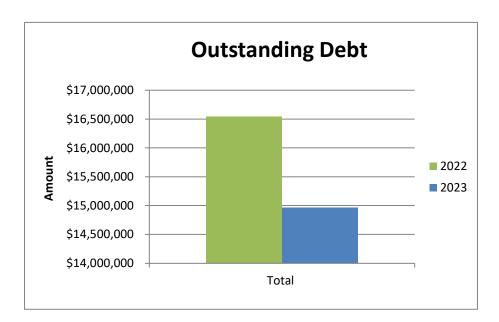
#### **CAPITAL ASSET AND DEBT ADMINISTRATION (Continued)**

#### **Long-term Debt**

The Town's capital plan is established to control the level of capital expenditures and debt service expenditures in order to maintain a level amount of debt service expenditures and to avoid any sharp increase in property tax rates. Debt levels are managed to ensure that debt service requirements of new debt reasonably coincide with the normal amortization of existing debt service expenditures.

State statutes limit the amount of general obligation debt the Town may issue to seven times its annual receipts from taxation, as defined by the statutes. The current capacity of borrowing for the Town is significantly in excess of the Town's outstanding general obligation debt. The following table is a two-year comparison of long-term debt:

	2023	2022			\$ Variance	% Variance
General obligation bonds	\$ 14,430,000	\$	15,750,000	\$	(1,320,000)	-8.4%
Financed purchases	532,899		797,252		(264,353)	-33.2%
Total	\$ 14,962,899	\$	16,547,252	\$	(1,584,353)	-9.6%



Additional information on the Town's long-term debt can be found in Note 7 to the basic financial statements beginning on page 41.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

A summary of key economic factors affecting the Town are as follows:

- Inflationary trends in the region approximate the national indices.
- Significant estimates affecting next year's budget that are subject to change in the near term consist of the following:
  - o For purposes of calculating property tax revenues for fiscal year 2024, the Assessor's grand list was used along with an estimated tax rate, and an estimated rate of collection, with deductions for taxes to be paid by the State on-behalf of certain taxpayers.
  - The Town receives intergovernmental revenues from the State of Connecticut. Connecticut's economy moves in the same general cycle as the national economy, which from time to time will affect the amount of intergovernmental revenues the Town will receive. The Town's budget for such grants were based on estimates from the State.
  - It is unknown how changes in market interest rates will impact real estate activity and related revenues collected by the Building Department, the Town Clerk and the amount of conveyance taxes and interest income.

All of these factors were considered in preparing the Town's budget for fiscal year 2024.

The fiscal year 2024 budget was adopted by the Town in May 2023. The fiscal year 2024 budget authorized expenditure appropriations of \$38,048,558, which represents an overall increase of 3.3% over the original fiscal year 2024 budget. The budget has been developed on principles designed to keep the Town financially sound; keep the community safe; support public education; improve and promote economic development; maintain existing facilities and infrastructure and improve the quality of life for all Town residents. The budget contemplates the use of fund balance in the amount of \$493,880.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the Town's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Chief Financial Officer, Town of Somers, 600 Main Street, Somers, Connecticut 06071.

# Basic Financial Statements

# Financial Statements and Notes

## STATEMENT OF NET POSITION - AS OF JUNE 30, 2023

	Governmental Activities	
ASSETS		
Cash and cash equivalents	\$	11,464,559
Investments		4,460,944
Receivables:		
Property taxes, interest and fees		706,298
Grants and contracts		260,829
Assessments and user charges		53,300
Other		410,917
Other		4,432
Net pension assets		219,234
Capital assets:		
Non-depreciable		6,855,017
Depreciable, net		49,314,001
Total assets		73,749,531
DEFERRED OUTFLOWS OF RESOURCES		
Pension related		749,330
OPEB related		603,744
Deferred charges on refundings		52,506
Total deferred outflows of resources		1,405,580
LIABILITIES		
Accounts payable		940,364
Accrued liabilities		1,024,462
Deposits payable		66,932
Unearned revenue		1,094,379
Noncurrent liabilities:		
Due within one year		1,832,955
Due in more than one year		17,881,162
Total liabilities		22,840,254
DEFERRED INFLOWS OF RESOURCES		
Pension related		323,857
OPEB related		539,207
Advanced tax collections		913,025
Total deferred inflows of resources		1,776,089
NET POSITION		
		20 000 102
Net investment in capital assets Restricted for:		39,890,182
		4 402 725
Cemetary - Expendable		1,102,735
Library - Expendable		657,202
Library - Nonexpendable		75,000
Pensions		219,234
Other purposes		756,354
Unrestricted		7,838,061
Total net position	\$	50,538,768

# STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

					Prog	ram Revenues	i			et (Expense) Revenue and
Functions/Programs		Expenses	_	Charges for Services	(	Operating Grants and ontributions	G	Capital rants and ntributions	_	es in Net Position - overnmental Activities
Governmental activities:										
General government	\$	2,707,506	\$	737,438	\$	537,379	\$	-	\$	(1,432,689)
Public safety		2,760,557		762,461		249,100		87,264		(1,661,732)
Public works		4,007,663		31,552		420,454		259,573		(3,296,084)
Sanitation		1,023,587		364,280		5,000		-		(654,307)
Health and social services		431,496		115,369		79,051		-		(237,076)
Library		804,183		7,914		3,299		-		(792,970)
Culture and recreation		1,107,406		377,210		184,304		-		(545,892)
Education		35,266,600		1,268,839		12,540,099		203,155		(21,254,507)
Interest expense		302,044		-		-		-		(302,044)
Total governmental activities	\$	48,411,042	\$	3,665,063	\$	14,018,686	\$	549,992		(30,177,301)
	Ger	eral revenues:								
	P	roperty taxes, l	evied	for general pu	rpose	<b>2</b> S				26,727,256
	0	Grants and conti	ributio	ons not restric	ted to	specific progr	ams			3,293,261
	li	nvestment earn	ings							591,329
		Total general	reven	ues						30,611,846
			Cha	inge in net pos	sition					434,545
			Net	position - beg	ginnin	g				50,104,223
			Net	position - end	ding				\$	50,538,768

BALANCE SHEET -GOVERNMENTAL FUNDS AS OF JUNE 30, 2023

		General Fund		Capital Projects Fund		COVID Relief Fund	Go	Other overnmental Funds	Go	Total overnmental Funds
ASSETS		6 007 406		006.065		502.020		2 04 6 700		44 442 222
Cash and cash equivalents	\$	6,007,406	\$	896,065	\$	593,029	\$	3,916,780	\$	11,413,280
Investments		3,058,965		-		-		1,401,979		4,460,944
Receivables:		706 200								706 200
Property taxes, interest and fees		706,298		-		-		-		706,298
Assessments and user charges		-		150.670		- 2 277		53,300		53,300
Grants and contracts Other		- 264,535		159,679		2,277		98,873		260,829
Due from other funds		,		1 221 224		726 220		146,382		410,917
		1,359,531		1,321,324		236,328		116,569		3,033,752
Prepaid items  Total assets	Ś	4,432 11,401,167	Ś	2,377,068	\$	831,634	Ś	5,733,883	\$	4,432 20,343,752
Total assets	Ş	11,401,167	Ş	2,377,008	<u> </u>	831,034	Ş	5,733,883	<u> </u>	20,343,752
LIABILITIES										
Accounts payable	\$	421,756	\$	354,322	\$	50,470	\$	110,589	\$	937,137
Accrued liabilities		206,719		651,200		82,215		-		940,134
Deposits payable		66,932		-		-		-		66,932
Due to other funds		1,721,078		-		-		1,359,531		3,080,609
Unearned revenue		11,968		-		670,710		411,701		1,094,379
Total liabilities		2,428,453		1,005,522		803,395		1,881,821		6,119,191
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenues		706,298		-		-		164,138		870,436
Advanced tax collections		913,025		-		-		-		913,025
Total deferred inflows of resources		1,619,323		-		-		164,138		1,783,461
FUND BALANCES										
Nonspendable		4,432		_		_		75,000		79,432
Restricted for:		., .52						73,000		75,152
Capital purposes		_		364,177		_		_		364,177
Other purposes		_		257,526		28,239		2,230,526		2,516,291
Committed for:								_,,		_,===,===
Capital purposes		-		749,843		_		77,764		827,607
Other purposes		11,900		-		-		1,304,634		1,316,534
Assigned		493,880		_		_		-		493,880
Unassigned		6,843,179		_		_		_		6,843,179
Total fund balances		7,353,391		1,371,546		28,239		3,687,924		12,441,100
Total liabilities, deferred inflows of		,,		,- ,-		-,		, ,-		, , , , , , ,
resources and fund balances	\$	11,401,167	\$	2,377,068		831,634	\$	5,733,883	\$	20,343,752

# RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION AS OF JUNE 30, 2023

Total fund balances for governmental funds	\$ 12,441,100
Total net position reported for governmental activities in the statement of net position is different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	56,169,018
Deferred charges on refundings are not recognized as expenditures in the governmenal funds. However, these costs are deferred and amortized over the life of the related debt in the statement of net position.	52,506
Net pension assets are not recognized in the governmental funds. Net pension assets results from the difference between the pension plan's fiduciary net position and the portion of the present value of projected benefit payments to be provided through the pension plan.	219,234
Some of the Town's taxes, assessments and fees will be collected after year end, but are not available soon enough to pay for the current period's expenditures and, therefore, are reported as deferred inflows of resources in the governmental funds.	870,436
Differences between expected and actual experiences, assumption changes and net differences between projected and actual earnings and contributions subsequent to the measurement date for the postretirement benefits (pension and OPEB) are recognized as deferred outflows of resources and deferred inflows of resources on the statement of net position.	490,010
Long-term liabilities applicable to the Town's governmental activities are not due and payable in the current period and, accordingly, are not reported as governmental fund liabilities. All liabilities - both current and long-term - are reported in the statement of net position. Those liabilities consist of:	
Long-term debt:       \$ (14,430,000)         Bonds       \$ (727,098)         Premium on bonds       (727,098)         Financed purchases       (532,899)         Accrued interest       (84,328)	
Other long-term liabilities:  Compensated absences (835,868)  Landfill post-closure care costs (28,000)  Net pension liability (1,001,529)  Net OPEB liability (2,158,723)  Total long-term liabilities	(19,798,445)
Internal service funds are used by the Town to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	94,909
Net position of governmental activities	\$ 50,538,768

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - ${\sf GOVERNMENTAL}\ {\sf FUNDS}$

#### FOR THE YEAR ENDED JUNE 30, 2023

	General Fund	Capital Projects Fund	COVID Relief Fund	Other Governmental Funds	Total Governmental Funds
REVENUES					
Property taxes	\$ 26,491,719	\$ -	\$ -	\$ -	\$ 26,491,719
Intergovernmental	13,319,479	247,063	595,352	2,469,403	16,631,297
Charges for services	995,910	-	-	2,608,483	3,604,393
Investment income	324,624	68,698	26,769	171,238	591,329
Other				208,098	208,098
Total revenues	41,131,732	315,761	622,121	5,457,222	47,526,836
EXPENDITURES					
Current:					
General government	3,282,200	-	433,145	5,688	3,721,033
Public safety	1,929,292	-	43,446	94,131	2,066,869
Public works	1,711,245	-	-	536,063	2,247,308
Sanitation	717,188	-	-	279,615	996,803
Health and social services	221,823	-	20,603	137,876	380,302
Library	531,430	-	-	23,470	554,900
Culture and recreation	181,743	-	98,158	369,310	649,211
Education	30,168,553	-	-	2,657,400	32,825,953
Debt service:					
Principal payments	1,320,000	-	-	264,353	1,584,353
Interest and fiscal charges	417,838	-	-	13,378	431,216
Capital outlays	53,893	2,355,542	-	503,443	2,912,878
Total expenditures	40,535,205	2,355,542	595,352	4,884,727	48,370,826
Excess (deficiency) of revenues					
over expenditures	596,527	(2,039,781)	26,769	572,495	(843,990)
OTHER FINANCING SOURCES (USES)					
Transfers in	714,650	718,235	-	353,796	1,786,681
Transfers out	(970,735)	(200,650)	_	(615,296)	(1,786,681)
Total other financing sources (uses)	(256,085)	517,585	-	(261,500)	-
Net change in fund balances	340,442	(1,522,196)	26,769	310,995	(843,990)
Fund balances - beginning	7,012,949	2,893,742	1,470	3,376,929	13,285,090
Fund balances - ending	\$ 7,353,391	\$ 1,371,546	\$ 28,239	\$ 3,687,924	\$ 12,441,100

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2023

Net change in fund balances for governmental funds

\$ (843,990)

Total change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense. The difference between depreciation and amortization and capital outlays in the current period is as follows:

Expenditures for capital assets	\$ 1,488,542
Depreciation and amortization expense	 (2,383,945)
Net adjustment	 

Repayment of principal on long-term debt consumes the current financial resources of governmental funds. However, such repayments do not have any effect on net position. The net effect of these repayments in the treatment of long-term debt is as follows:

Principal repayments:

Bonds 1,320,000
Financed purchases 264,353
Net adjustment

Certain revenues reported in the statement of activities do not provide current financial resources and, therefore, are reported as deferred inflows of resources in the governmental funds. This amount represents the change in deferred inflows of resources.

179,830 Continued

1,584,353

(895,403)

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES (Continued) FOR THE YEAR ENDED JUNE 30, 2023

Deferred inflows and outflows of resources resulting from changes in the components of net pension and OPEB assets and liabilities are amortized as a component of pension and OPEB expense in the statement of activities.

\$ 395,864

Under the modified accrual basis of accounting used in the governmental funds, expenditures are not recognized for transactions that are not normally paid with expendable available financial resources. However, in the statement of activities, which is presented on the accrual basis, expenses and liabilities are reported regardless of when financial resources are available. In addition, interest on long-term debt is not recognized under the modified accrual basis of accounting until due, rather than as it accrues. Also, governmental funds recognize the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The net effect of such items is as follows:

Compensated absences	\$ 139,987
Accrued interest	49,009
Amortization of deferred charges on refundings	(29,906)
Amortization of bond premium	110,069
Landfill post-closure care costs	14,000
Net pension assets	28,107
Net pension liability	(113,210)
Net OPEB liability	(200,064)

(2,008)

Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue (expense) of a certain internal service fund is reported with governmental activities.

15,899

Change in net position of governmental activities

434,545 Concluded

#### STATEMENT OF NET POSITION -PROPRIETARY FUND AS OF JUNE 30, 2023

	Governmental Activities - Internal Service Fund - Dental Benefits Fund		
ASSETS			
Current assets:			
Cash	\$	51,279	
Due from other funds		46,857	
Total assets		98,136	
LIABILITIES			
Current liabilities:			
Claims payable		3,227	
Total liabilities		3,227	
NET POSITION			
Unrestricted	\$	94,909	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION - PROPRIETARY FUND FOR THE YEAR ENDED JUNE 30, 2023

	Governmental Activities - Internal Service Fund - Dental Benefits Fund		
OPERATING REVENUES			
Charges for services	\$	190,724	
Total operating revenues		190,724	
OPERATING EXPENSES			
Claims incurred		163,138	
Administration		11,687	
Total operating expenses		174,825	
Operating loss/change in net position		15,899	
Net position - beginning		79,010	
Net position - ending	\$	94,909	

## STATEMENT OF CASH FLOWS - PROPRIETARY FUND

#### FOR THE YEAR ENDED JUNE 30, 2023

	Governmental Activities - Internal Service Fund - Dental Benefits Fund	
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from participants	\$	48,911
Receipts from employer		103,932
Payments for claims and administration		(175,058)
Net cash used in operating activities		(22,215)
Net decrease in cash		(22,215)
Cash, beginning of year		73,494
Cash, end of year	\$	51,279
Reconciliation of operating income to net cash from operating activities:		
Operating income Adjustments to reconcile operating income to net cash used in operating activities:	\$	15,899
Increase in due from other funds		(37,881)
Decrease in claims payable		(233)
Net cash used in operating activities	\$	(22,215)

#### STATEMENT OF FIDUCIARY NET POSITION -FIDUCIARY FUNDS AS OF JUNE 30, 2023

	Pension and Other Employee Benefit Trust Funds
ASSETS	
Cash and cash equivalents	\$ 578,355
Investments:	
U.S. Treasury securities	536,603
U.S. Agency securities	108,873
Fixed income securities	3,256,804
Equity securities	9,480,352
	13,382,632
Accrued income receivable	29,073
Total assets	13,990,060
LIABILITIES	
Payables	170,531
Total liabilities	170,531
NET POSITION	
Restricted for:	
Pensions	12,582,122
Other post-employment benefits	1,237,407
	\$ 13,819,529

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - FOR THE YEAR ENDED JUNE 30, 2023

	Pension and Other Employee Benefit Trust Funds
ADDITIONS	
Contributions:	
Employer	\$ 344,153
Plan members	187,525
Total contributions	531,678
Investment earnings:	
Interest and dividends	336,955
Net change in the fair value of	
investments, net of investment fees	752,773
Total investment earnings, net	1,089,728
Total additions	1,621,406
DEDUCTIONS	
Benefit payments	754,226
Administrative expenses	17,206
Total deductions	771,432
Change in net position	849,974
Net position - beginning	12,969,555
Net position - ending	\$ 13,819,529

### NOTES TO THE FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of Town of Somers, Connecticut (the Town), have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Town's significant accounting policies are described below.

#### Financial Reporting Entity

The Town of Somers, Connecticut, is governed by an elected Board of Selectmen, a Board of Finance and through Town meetings. The Town provides services as authorized by its charter including public safety, public works, sanitation, health and social services, library, culture and recreation, education and general administrative services.

The legislative power of the Town is with the Board of Selectmen and Town Meeting. The Board of Selectmen may enact, amend or repeal ordinances and resolutions. The Board of Finance is responsible for financial and taxation matters as prescribed by Connecticut General Statutes and is responsible for presenting fiscal operating budgets for Town Meeting approval.

Accounting principles generally accepted in the United States of America require that the reporting entity include the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. A government is financially accountable for a legally separate organization if it appoints a voting majority of the organization's governing body and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the government. These criteria have been considered and have resulted in the inclusion of the fiduciary component units as detailed below.

Fiduciary Component Units - The Town has established three single-employer defined benefit pension plans and one other post-employment benefit (OPEB) plan to provide retirement and health care benefits to employees and their beneficiaries. The Town performs the duties of a governing board for the pension and OPEB plans and makes contributions to the plans. The financial statements of the fiduciary component units are reported as Pension and OPEB Trust Funds in the fiduciary fund financial statements. Separate financial statements have not been prepared for the fiduciary component units.

#### **Related Organization**

The Town is responsible for appointing members to the Board of Directors of the Housing Authority of the Town of Somers (the Authority), but the Town's accountability for the Authority does not extend beyond making the appointments. The Town made no appropriations for the operation of this agency for the fiscal year ended June 30, 2023.

#### **Government-wide and Fund Financial Statements**

#### **Government-wide Financial Statements**

The statement of net position and the statement of activities display information about the Town and include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal activities, however interfund services provided and used are not eliminated in the process of consolidation. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties. The Town has no business-type activities.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Government-wide and Fund Financial Statements (Continued)

#### **Government-wide Financial Statements (Continued)**

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported as general revenues.

#### **Fund Financial Statements**

The fund financial statements provide information about the Town's funds, including its fiduciary funds. Separate statements for each fund category - governmental, proprietary and fiduciary - are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as non-major funds.

The Town reports the following major governmental funds:

General Fund - This fund is the Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Capital Projects Fund - This fund is used to account for revenues and expenditures associated with the construction of Town facilities and infrastructure.

*COVID Relief Fund* - This fund is used to account for the receipt of Coronavirus State and Local Fiscal Recovery Funds established by the American Rescue Plan Act.

In addition, the Town reports the following fiduciary fund types:

*Internal Service Fund* - This fund accounts for the cost of providing dental insurance benefits to employees of the Board of Education.

Pension Trust Funds - These funds are used to account for resources held in trust for the members and beneficiaries of the Town's retirement pension and other post-employment benefits plans. The Town utilizes these funds to account for activities of the following defined and other post-employment benefits (OPEB) plans: the Town Employees' Plan, the Board of Education Employees' Plan, the Volunteer Firefighters' Incentive Plan, and the Board of Education's Other Post-Employment Benefits Plan.

#### Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### **Measurement Focus and Basis of Accounting (Continued)**

The government-wide, proprietary, and fiduciary fund financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease liabilities, as well as expenditures related to compensated absences, claims and judgments, and postemployment benefits are recognized later based on specific accounting rules applicate to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the Town the right to use leased assets, are reported as expenditures in governmental funds. Issuance of long-term debt and financing through leases are reported as other financing sources.

Property taxes and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues in the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is either received or available to be received during the period or within the availability period for this revenue source (within 60 days of yearend). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is either received or available to be received during the period or within the availability period for this revenue source (within 60 days of yearend). All other revenue items are considered to be measurable and available only when the cash is received.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Town's internal service fund is contributions from the General Fund and premiums charged to employees. Operating expenses for the internal service fund includes the cost of insurance and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance

#### **Cash and Cash Equivalents**

The Town's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. For purposes of the statement of cash flows, the Town's proprietary funds consider their demand deposits and all highly liquid investments with an original maturity of three months or less when purchased to be cash equivalents.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

#### **Investments**

Investments with a maturity of less than one year when purchased, non-negotiable certificates of deposit, and other nonparticipating investments are reported at cost or amortized cost. Investments in certain external investment pools that meet specific criteria for measuring its investments at amortized cost are reported at amortized cost. All other investments in external investment pools and investments with maturity greater than one year when purchased are stated at fair value. Fair value is the price that would be received to sell an investment in an orderly transaction at year end.

#### **Donor-restricted Endowments**

The Town allocates investment income on endowment investments in accordance with donor restrictions and Connecticut law. The State of Connecticut has adopted the provisions of the Uniform Prudent Management of Institutional Funds Act (UPMIFA). UPMIFA requires the investment of endowments in good faith and with the care that an ordinarily prudent person in a like position would exercise under similar circumstances. It requires prudence in incurring investment costs, authorizing only costs that are appropriate and reasonable. Factors to be considered in investing are expanded to include, for example, the effects of inflation. UPMIFA emphasizes that investment decisions be made in relation to the overall resources of the Town. Amounts of net appreciation of endowments available for expenditure totaled \$1,759,937 as of June 30, 2023 and is reported as a component of restricted net position and fund balance.

#### **Property Taxes and Assessments**

Property taxes are assessed as of October 1 and are levied on the following July 1. Real estate and personal property taxes are due in two installments, July 1 and the following January 1. Motor vehicle taxes are payable on July 1 and supplemental motor vehicle taxes are payable on January 1. Taxes become delinquent thirty days after the installment is due and liens are filed on delinquent real estate taxes within one year. Interest is charged on delinquent amounts at a statutory rate of 1.5% per month. Based on historical collection experience and other factors, the Town has established an allowance for uncollectible taxes and interest of \$393,000 and \$99,000, respectively, as of June 30, 2023.

Upon completion of projects, water assessments are levied and assessed to users each February over a twenty year period. Assessments are due and payable within thirty days and delinquent assessments are subject to interest at prevailing rates. Liens are filed on all properties until the assessment is paid in full.

Upon completion of projects, sewer assessments are levied and assessed to users each October. Usage charges are billed annually on October 1. Assessments and user charges are due and payable within thirty days and delinquent amounts are subject to interest at prevailing rates. Liens are filed on all properties until the assessment is paid in full.

#### **Capital Assets**

Capital assets, which include property, equipment, and infrastructure assets are reported in the government-wide financial statements. Capital assets are defined by the Town as assets with an initial individual cost of more than \$5,000 for infrastructure assets and more than \$2,000 for all other assets.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

#### **Capital Assets (Continued)**

As the Town constructs or acquires capital assets each period, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset's capacity or efficiency or increase its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class. Land and construction in progress are not depreciated. Other tangible and intangible property and equipment are depreciated/amortized using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and improvements	20 - 50
Infrastructure	12 - 60
Machinery and equipment	5 - 20

#### **Deferred Outflows and Inflows of Resources**

Deferred outflows and inflows of resources represent an acquisition or consumption of net assets that applies to a future period(s) and so will not be recognized as an inflow or outflow of resources until that time.

Deferred outflows and inflows of resources consists of deferred charges on refundings and deferred pension and OPEB expenses reported in the government-wide statement of net position. Deferred charges on refundings resulted from the difference in the carrying value of previously refunded debt and the reacquisition price of the debt and are being amortized to interest expense using the effective-interest method over the life of the related bonds. Deferred pension and OPEB expenses resulted from changes in the components of the Town's net pension and OPEB liabilities and are being amortized as a component of pension and OPEB expenses on a systematic and rational basis.

Deferred inflows of resources also include unavailable revenues from property taxes and related interest in the governmental funds balance sheet. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### **Unearned Revenue**

Unearned revenue represents resources that have been received but not yet earned.

#### **Long-term Obligations**

#### Long-term Debt

The applicable accounting standards define debt as a liability that arises from a contractual obligation to pay cash, or other assets that may be used in lieu of cash, in one or more payments to settle and amount that is fixed at the date the contractual obligation is established. For disclosure purposes, debt does not include accounts payable or leases, except for contracts reported as financed purchase of the underlying assets.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

#### Long-term Obligations (Continued)

#### Long-term Debt

In the government-wide financial statements, long-term debt is reported as liabilities in the statement of net position. Premiums and discounts on long-term debt are deferred and amortized over the life of the related debt using the effective interest rate method and the debt is reported net of any unamortized premium or discount. In the governmental fund financial statements, premiums and discounts are recognized in the current period. In the governmental fund financial statements, debt premiums and discounts are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Leases (as Lessee)

The Town recognizes a lease liability and an intangible right-to-use lease asset (lease asset) for a noncancellable lease in the government-wide financial statements. The Town recognizes lease liabilities with an initial, individual value of \$20,000 or more. At the commencement of a lease, the Town initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

#### **Compensated Absences**

All compensated absences are recorded when incurred in the government-wide financial statements. Expenditures for compensated absences are recognized in the governmental fund financial statements in the current year to the extent they are paid during the year, or the vested amount is expected to be paid with available resources.

#### **Net Position**

For government-wide reporting as well as in proprietary funds, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called net position. Net position is comprised of three components: net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets - This component of net position consists of capital assets, net of accumulated depreciation and amortization and reduced by outstanding balances for bonds, notes and other debt that are attributed to the acquisition, construction or improvement of those assets. Deferred outflows and inflows of resources that are attributable to the acquisition, construction, or improvement of those assets or related are also included in this component of net position.

Restricted net position - This component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Assets are reported as restricted when constraints are placed on the use of those assets either by external parties or by law through constitutional provision or enabling legislation.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

#### **Net Position** (Continued)

*Unrestricted net position* - This component of net position is the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that does not meet the definition of the two preceding categories.

Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources. In order to calculate the amounts to report as restricted net position and unrestricted net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's practice to consider restricted net position to have been depleted before unrestricted net position is applied.

#### **Fund Balance**

In governmental fund types, the difference between assets and deferred outflows of resources less liabilities and deferred inflows of resources is called fund balance. The Town's governmental funds report the following categories of fund balance, based on the nature of any limitations requiring the use of resources for specific purposes.

The Town's governmental funds report the following fund balance categories:

Nonspendable - Amounts that cannot be spent because they are not in spendable form or they are legally or contractually required to be maintained intact.

Restricted - Constraints are placed on the use of resources that are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through enabling legislation.

Committed - Amounts can only be used for specific purposes pursuant to constraints imposed by formal action of the citizens of the Town (the highest level of decision making authority) specified by charter or ordinance and cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same formal action. The formal action required to be taken to commit fund balance includes formal voting procedures regulated by the Town Charter.

Assigned - Amounts are constrained by the Town's intent to be used for specific purposes, but are not restricted or committed. The Board of Finance has delegated the responsibility to assign funds to the Town's Chief Financial Officer, with the exception of those amounts assigned by the Board of Finance during the Town's annual budgeting process. Funds are assigned through the approval of a valid purchase order resulting in an encumbering of the funds as of yearend.

*Unassigned* - Residual classification for the General Fund or amounts necessary in other governmental funds to eliminate otherwise negative fund balance amounts in the other four categories. The General Fund is the only fund that reports a positive unassigned fund balance. In other governmental funds, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, a negative unassigned fund balance will be reported in that fund.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### Assets, Liabilities, Deferred Outflows and Inflows of Resources and Net Position/Fund Balance (Continued)

#### Fund Balance (Continued)

Sometimes the Town will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. In accordance with the Town's policy, the Town uses restricted resources first, then unrestricted resources as needed. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### **Interfund Activity**

During the course of operations the Town has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. Further, certain activity occurs during the year involving transfers of resources between funds reported at gross amounts as transfers in/out. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

#### **NOTE 2 - CASH DEPOSITS AND INVESTMENTS**

#### **Cash Deposits**

A reconciliation of the Town's cash deposits as of June 30, 2023 is as follows:

Government-wide statement of net position:	
Cash and cash equivalents	\$ 11,464,559
Statement of fiduciary net position:	
Cash and cash equivalents	 578,355
	12,042,914
Add: investments considered cash deposits	
for disclosure purposes	3,058,965
Less: cash equivalents considered investments	
for disclosure purposes	 (4,457,203)
	\$ 10,644,676

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 2 - CASH DEPOSITS AND INVESTMENTS**

#### **Cash Deposits (Continued)**

#### **Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of a bank failure, the Town will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Town's policy provides for uninsured demand and time deposits with banks and savings and loan institutions to be collateralized as prescribed in the Connecticut General Statutes, as described below. In addition, in order to anticipate market changes and provide for a level of security for all funds, all public deposits shall be held in qualified public depositories. As of June 30, 2023, the carrying amount of the Town's cash deposits was \$10,644,676. As of June 30, 2023, \$9,670,586 of the Town's bank balance of \$10,974,317 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 8,703,527
Uninsured and collateralized with securities held by the pledging	
bank's trust department or agent but not in the Town's name	 967,059
	\$ 9,670,586

All of the Town's deposits were in qualified public institutions as defined by Connecticut General Statutes. Under this statute, any bank holding public deposits must at all times maintain, segregated from its other assets, eligible collateral in an amount equal to a certain percentage of its public deposits. The applicable percentage is determined based on the bank's risk-based capital ratio. The amount of public deposits is determined based on either the public deposits reported on the most recent quarterly call report, or the average of the public deposits reported on the four most recent quarterly call reports, whichever is greater. The collateral is kept in the custody of the trust department of either the pledging bank or another bank in the name of the pledging bank.

#### Investments

A reconciliation of the Town's investments as of June 30, 2023 is as follows:

Government-wide statement of net position:	
Investments	\$ 4,460,944
Statement of fiduciary net position:	
Investments	 13,382,633
	17,843,577
Add: cash equivalents considered investments	
for disclosure purposes	4,457,203
Less: investments considered cash deposits	
for disclosure purposes	 (3,058,965)
	\$ 19,241,815

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 2 - CASH DEPOSITS AND INVESTMENTS (Continued)**

#### **Investments (Continued)**

As of June 30, 2023, the Town's investments consisted of the following:

				Investment Maturities (In Years)						
	Valuation			Less						More
Investment type	Investment type Basis Value		Value	Than 1		1 to 5		6 to 10	Than 10	
Debt Securities:										
Governmental Activities (excluding l	Permanent Funds):									
Short-term Investment Fund	Amortized cost	\$	3,724,238	\$ 3,724,238	\$	-	\$	-	\$	-
Permanent Funds:										
Money market mutual funds	Amortized cost		391,305	391,305		-		-		-
U.S. Treasury securities	Fair value		59,619	59,619		-		-		-
Fixed income securities	Fair value		138,034	26,951		111,083		-		-
Fiduciary Funds:										
Money market mutual funds	Amortized cost		341,660	341,660		-		-		-
U.S. Treasury securities	Fair value		536,603	7,951		367,442		161,210		-
U.S. Agency securities	Fair value		108,873	-		-		-		108,873
Fixed income securities	Fair value		3,256,804	1,135,125		2,064,238		57,441		-
			8,557,136	\$ 5,686,849	\$	2,542,763	\$	218,651	\$	108,873
Other investments:										
Permanent Funds:										
Equity securities	Fair value		800,191							
Mutual funds	Fair value		404,136							
Fiduciary Funds:										
Equity securities	Fair value		9,480,352							
		\$	19,241,815							

Investment maturities of the Town's investments in STIF and money market mutual funds were based on the weighted average maturities of those investments.

#### **Interest Rate Risk**

The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. To the extent possible, the Town will attempt to match its investments with anticipated cash flow requirements.

#### **Credit Risk**

The Town has no investment policy that would further limit its investment choices beyond those already limited by Connecticut state statutes. Connecticut state statutes permit the Town to invest in: (1) obligations of the United States, including its instrumentalities and agencies; (2) in obligations of any state or of any political subdivision, authority or agency thereof, provided such obligations are rated within one of the top two rating categories of any recognized rating service; (3) in shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations; (4) or in obligations of the State of Connecticut or of any political subdivision thereof, provided such obligations are rated within one of the top three rating categories of any recognized rating service. Other provisions of the statutes cover specific municipal funds with particular investment authority. The provisions of the statutes regarding the investment of municipal pension funds does not specify permitted investments. Therefore, the investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable pension plan.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 2 - CASH DEPOSITS AND INVESTMENTS (Continued)**

#### **Investments (Continued)**

#### Credit Risk (Continued)

The Town's investment policy for its pension trust funds pursues an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes, discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans.

The Town's investments in debt securities were rated as follows at June 30, 2023:

Investment type	AAA	 AA		Α		ВВВ		Unrated	Total
Debt Securities:									
Governmental Activities									
(excluding Permanent Funds):									
Short-term Investment Fund	\$ 3,724,238	\$ -	\$	-	\$	-	\$	-	\$ 3,724,238
Permanent Funds:									
Money market mutual funds	-	-		-		-		391,305	391,305
Fixed income securities	-	16,935		74,978		46,121		-	138,034
Fiduciary Funds:									
Money market mutual funds	-	-		-		-		341,660	341,660
U.S. Agency securities	-	108,873		-		-		-	108,873
Fixed income securities	25,903	 108,475		1,204,990		1,917,436		-	3,256,804
	\$ 3,750,141	\$ 234,283	\$	1,279,968	\$	1,963,557	\$	732,965	7,960,914
						U.S. Trea	596,222		
									\$ 8,557,136

#### **Custodial Credit Risk**

Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the Town or that sells investments to or buys them for the Town), the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a policy for custodial credit risk. At June 30, 2023, the Town did not have any uninsured and unregistered securities held by the counterparty or by its trust department or agent that were not in the Town's name.

#### **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the Town's investment in a single issuer. Investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments are excluded from concentration of credit risk disclosures. As of June 30, 2023, none of the Town's investments, in any one issuer that is subject to concentration of credit risk disclosures, exceeded 5.0% or more of the total investments reported for the Town's governmental activities or fiduciary funds.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 3 - FAIR VALUE MEASUREMENTS**

The Town measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than those in Level 1; and
- Level 3: Unobservable inputs.

Investments are classified in their entirety based on the lowest level of input that is significant to the fair value measurement. The Town's financial assets that are accounted for at fair value on a recurring basis as of June 30, 2023, by level within the fair value hierarchy are presented in the table below:

Financial Assets Measured at Fair Value		Prices in Active Market (Level 1)		Market Observable Inputs			Unok	nificant oservable nputs evel 3)	Total
Permanent Funds:									
U.S. Treasury securities	\$	59,619	\$	-	\$	-	\$ 59,619		
Fixed income securities		-		138,034		-	138,034		
Equity securities		800,191		-		-	800,191		
Mutual funds		404,136		-		-	404,136		
Fiduciary Funds:									
U.S. Treasury securities		536,603		-		-	536,603		
U.S. Agency securities		108,873		-		-	108,873		
Fixed income securities		-		3,256,804		-	3,256,804		
Equity securities		9,480,352				-	 9,480,352		
	\$ 1	1,389,774	\$	3,394,838	\$	-	14,784,612		
	•	Inv	estme	nts measured a	t amor	tized cost	4,457,203		
							\$ 19,241,815		

U.S. government and agency securities are normally valued using a model that incorporates market observable data such as reported sales of similar securities, broker quotes, yields, bids, offers, and reference data. U.S. government and agency securities are categorized in level 1 or level 2 of the fair value hierarchy depending on the inputs and market activity levels for specific securities.

Fixed income securities, consisting of corporate and municipal bonds, are estimated using various techniques, which may consider the recently executed transactions in securities of the issuer or comparable issuers, market price quotations (where observable), bond spreads, and fundamental data relating to the issuer. To the extent the inputs are observable and timely, the values have been categorized in level 2 of the valuation hierarchy.

Equity securities consists of stocks, mutual funds and exchange traded funds that are traded on a national securities exchange and are valued at the last reported sales price on the day of valuation. To the extent these securities are actively trade and valuation adjustments are not applied, they are categorized in level 1 of the fair value hierarchy.

NOTES TO THE FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 4 - CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2023 consisted of the following:

	Beginning Balance	Increases	Decreases Transfers	Ending Balance
Governmental Activities				
Capital assets, not being depreciated:				
Land	\$ 6,322,158	\$ -	\$ -	\$ 6,322,158
Construction in progress	526,051	473,479	(466,671)	532,859
Total capital assets, not being depreciated	6,848,209	473,479	(466,671)	6,855,017
Capital assets, being depreciated:				
Buildings and improvements	66,338,729	411,178	466,671	67,216,578
Vehicles, machinery and equipment	12,104,503	506,160	(319,907)	12,290,756
Infrastructure	24,799,797	97,725		24,897,522
Total capital assets, being depreciated	103,243,029	1,015,063	146,764	104,404,856
Less accumulated depreciation and amortization for:				
Buildings and improvements	(33,757,459)	(1,239,809)	-	(34,997,268)
Vehicles, machinery and equipment	(7,979,539)	(678,706)	319,907	(8,338,338)
Infrastructure	(11,289,819)	(465,430)		(11,755,249)
Total accumulated depreciation and amortization	(53,026,817)	(2,383,945)	319,907	(55,090,855)
Total capital assets, being depreciated, net	50,216,212	(1,368,882)	466,671	49,314,001
Governmental activities capital assets, net	\$ 57,064,421	\$ (895,403)	\$ -	\$ 56,169,018

Depreciation and amortization expense was charged to functions of the Town as follows:

Governmental Activities:	
General government	\$ 75,394
Public safety	240,715
Public works	661,702
Sanitation	11,761
Health and social services	21,793
Library	117,765
Culture and recreation	127,820
Education	1,126,995
Total depreciation and amortization expense -	
governmental activities	\$ 2,383,945
governmentar activities	<del>3</del> 2,383,943

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 5 - INTERFUND RECEIVABLES AND PAYABLES**

Interfund receivable and payable balances at June 30, 2023 are as follows:

Receivable Fund	Payable Fund	Amount
Governmental Funds:		
General Fund	Nonmajor Governmental Funds	\$ 1,359,531
Capital Project Fund	General Fund	1,321,324
COVID Relief Fund	General Fund	236,328
Nonmajor Governmental Funds	General Fund	 116,569
		\$ 3,033,752
Proprietary Funds:		 _
Internal Service Fund	General Fund	\$ 46,857

The above balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, or (3) payments between funds are made.

#### **NOTE 6 - INTERFUND TRANSFERS**

Interfund transfers for the year ended June 30, 2023 consisted of the following:

Transfers In	 Amount				
Governmental Funds					
General Fund	Nonmajor Governmental Funds	\$ 514,000			
	Capital Project Fund	 200,650			
		714,650			
Capital Project Fund	General Fund	718,235			
Nonmajor Governmental Funds	General Fund	252,500			
	Nonmajor Governmental Funds	 101,296			
		 353,796			
		\$ 1,786,681			

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) account for unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 7 - LONG-TERM LIABILITIES**

#### **Changes in Long-term Liabilities**

Changes in the Town's long-term liabilities for the year ended June 30, 2023, are as follows:

	Beginning						Ending	D	ue Within
<b>Governmental Activities</b>	 Balance	Increases		Decreases		Balance		One Year	
Long-term Debt:									
Bonds payable:									
General obligation bonds	\$ 15,750,000	\$	-	\$	(1,320,000)	\$	14,430,000	\$	1,320,000
Unamortized premiums	837,167		-		(110,069)		727,098		
Total bonds payable	16,587,167		-		(1,430,069)		15,157,098		1,320,000
Financed purchases	797,252		-		(264,353)		532,899		250,291
Other Long-term Obligations:									
Compensated absences	975,855		798,127		(938,114)		835,868		248,664
Landfill post closure care liability	42,000		-		(14,000)		28,000		14,000
Net pension liability (see Note 8)	888,319		113,210		-		1,001,529		-
Net OPEB liability (see Note 10)	1,958,659		200,064		-		2,158,723		
	\$ 21,249,252	\$	1,111,401	\$	(2,646,536)	\$	19,714,117	\$	1,832,955

General obligation bonds and other long-term liabilities are generally liquidated in the General Fund. Financed purchases are generally liquidated in the Capital Equipment Fund, a nonmajor governmental fund.

#### **General Obligation Bonds**

The Town issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds are direct obligations of the Town for which full faith and credit are pledged and payable from taxes levied on all taxable properties located within the Town. General obligation bonds currently outstanding are as follows:

	Fiscal Year of Issue	Original <u>Issue</u>	Interest Rates	Maturity Date	Amount Outstanding
<b>Governmental Activities</b>					
Bonds Payable					
General Obligation Refunding Bonds	2013	\$ 7,610,000	2.0% - 3.0%	8/2027	\$ 2,335,000
General Obligation Bonds	2015	5,320,000	2.0% - 4.0%	11/2034	3,050,000
General Obligation Bonds	2020	9,405,000	2.0% - 4.0%	10/2041	9,045,000
					\$ 14,430,000

#### **Financed Purchases**

The Town has entered into financed purchase contracts for the acquisition of capital assets. The contracts include non-appropriation clauses and provide the obligors with security interests in the underlying assets in the event of default. Ownership of the underlying assets are transferred to the Town at the end of the contract. The Town makes equal annual payments of principal and interest at an interest rates ranging from 1.5% to 4.0% through various maturity dates.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 7 - LONG-TERM LIABILITIES (Continued)**

#### **Advance Refundings**

The Town has refunded general obligation bonds in prior years. At June 30, 2023, \$2,260,000 of defeased bonds remain outstanding. The difference between the reacquisition price (the amount placed in escrow) and the net carrying amount of the refunded bonds resulted in deferred charges on refundings. This amount, net of accumulated amortization, has been presented as a deferred outflow of resources in the government-wide financial statements and is being amortized to interest expense using the effective-interest method over the life of the new bonds. Amortization of deferred charges on refundings totaled \$29,906 for the year ended June 30, 2023.

The general obligation bonds refunded are considered defeased and the liability for those bonds has been removed from the statement of net position. Proceeds from the issuance of the refunding bonds are being held by an escrow agent in an irrevocable trust fund to provide all future debt service payments on the refunded bonds.

#### **Legal Debt Limit**

Connecticut General Statutes Section 7-374(b) provides that authorized debt of the Town shall not exceed seven times base receipts, as defined in the statute. Further, the statute limits the amount of debt that may be authorized by the Town for general purposes, schools, sewers, urban renewal and pension deficit. The statute does exclude from the Town's aggregate debt calculation any debt issued (a) in anticipation of taxes; (b) for water, gas, or electricity supply, electric demand response, conservation and load management, distributed generation, renewable energy projects, cable, wire, and pipe subway construction, underground cable, wire, and pipe conduit construction, constructing and operating a municipal community antenna television system, or a combination of such projects; (c) in anticipation of public improvement benefit assessment revenue; (d) in anticipation of state or federal grant funding; (e) for water pollution control projects in order to meet the energy and environmental protection commissioner's abatement order requirements; and debt issued (f) for which funds have been placed in escrow (from the proceeds of refunding bonds, notes, or other obligations or other municipal funds) in an amount sufficient, together with investment earnings, to provide for the payment when due of the principal of and interest on such debt. The Town did not exceed this statutory debt limitation as of June 30, 2023.

Authorized and unissued debt as of June 30, 2023 totaled \$1,257 for bridge and road improvements and \$450,000 for school improvements.

#### **Long-term Debt Service Requirements**

The debt service requirements for the Town's long-term debt are as follows:

	 Governmental Activities										
Year ending	General Obli	gation	n Bonds		Financed	Purcha	urchases				
June 30:	Principal		Interest		Principal		Interest				
2024	\$ 1,320,000	\$	378,538	\$	250,291	\$	11,258				
2025	1,300,000		337,600		163,196		5,423				
2026	1,005,000		300,762		16,754		2,545				
2027	1,015,000		279,756		17,135		2,164				
2028	1,025,000		238,450		85,523		21,415				
2029-2033	3,705,000		791,444		-		-				
2034-2038	3,265,000		336,343		-		-				
2039-2042	1,795,000		64,350								
	\$ 14,430,000	\$	2,727,243	\$	532,899	\$	42,805				

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 7 - LONG-TERM LIABILITIES (Continued)**

#### **Compensated Absences**

Employees are granted vacation and sick leave based upon length of employment. For Town employees, unused vacation and sick days can be accumulated from year to year up to certain limits. For Board of Education employees, only unused vacation days can be accumulated from year to year up to certain limits. However, teachers hired on or before June 30, 1994 who retire under the State Teachers' Retirement System and who receive pension payments, will be paid out an amount equivalent to 2½ days compensation at the time of retirement or death for each full-time equivalent year of contracted service to the Town.

#### Landfill Post-Closure Care Liability

The Town landfill has been closed. State and federal laws and regulations require landfill closures to meet certain standards. Monitoring costs for the next 2 years are estimated to be \$28,000. This amount is based on estimates, which are subject to change due to inflation, technology or applicable laws and regulations.

#### **NOTE 8 - PENSION PLANS**

#### **Defined Benefit Pension Plans**

The Town accounts for activity relating to four defined benefit pension plans, (1) the Town Employees' Plan, (2) the Board of Education Employees' Plan, (3) the Volunteer Firefighters Incentive Plan, and (4) the Connecticut Teachers' Retirement System. As of and for the year ended June 30, 2023, the four plans had the following balances reported in the Town's government-wide financial statements:

	Ne	et Pension Asset	N	et Pension Liability	Oı	eterred utflows of esources	li	eferred oflows of esources	On Behalf Revenues	Pension Expense
Town Employees' Plan	\$	155,165	\$	-	\$	209,999	\$	166,342	\$ -	\$ 115,270
Board of Education Employees' Plan		-		1,001,529		522,272		109,249	-	237,960
Volunteer Firefighters Incentive Plan Connecticut Teachers' Retirement System		64,069		-		17,059		48,266	-	1,403
(proportionate share)		-		-		-		-	4,935,104	4,935,104
	\$	219,234	\$	1,001,529	\$	749,330	\$	323,857	\$ 4,935,104	\$ 5,289,737

Detailed disclosures for each plan follow.

#### Town Employee's Plan, Board of Education Employees' Plan and Volunteer Firefighters Incentive Plan

#### **Plan Descriptions**

The Town maintains two single employer, contributory, defined benefit pension plans: the Town Employees' Plan (the Town Plan) and the Board of Education Employees' Plan (the Board of Education Plan) and a single employer, noncontributory, defined benefit pension plan: the Volunteer Firefighters Incentive Plan (the Volunteer Firefighters' Plan) (collectively the Plans). The Plans cover substantially all full time employees except professional personnel at the Board of Education who are covered by the Connecticut Teachers' Retirement System. The Plans do not issue stand-alone financial statements and are part of the Town's financial reporting entity. As such, the Plans are accounted for in the fiduciary fund financial statements as Pension Trust Funds.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### Town Employee's Plan, Board of Education Employees' Plan and Volunteer Firefighters Incentive Plan (Continued)

#### **Summary of Significant Accounting Policies**

The Plans are accounted for using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the Plans are recognized when due and the employer has made a formal commitment to provide contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan documents.

*Investments* - Investments are generally measured at fair value. Investment income is recognized when earned and gains and losses on sales or exchanges are recognized on the transaction date.

Investment policy - The Town policy in regard to the allocation of invested assets is established and may be amended by the Board of Selectman for the Town Plan and Volunteer Firefighters' Plan and by the Board of Education for the Board of Education Plan. The Town pursues an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes, discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans.

Concentrations - The Plans' investments were not subject to significant concentration risks as of June 30, 2023. As of June 30, 2023, there were no amounts invested in any one issuer that represented more than 5.0% of the total assets for each plan.

Rate of return - For the year ended June 30, 2023, the annual money-weighted rate of return on the Town Plan's, the Board of Education Plan's and the Volunteer Firefighters' Plan's pension plan investments, net of pension plan investment expense, was 7.46%, 9.14% and 9.05%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Administrative costs - A portion of the administrative costs of the Pension Plans are funded through the Town's General Fund with the remaining portion funded from investment earnings of the plans.

#### **Plan Membership**

Membership of the Pension Plans consisted of the following as of the date of the latest actuarial valuations:

		Board of	
		Education	Firefighters'
	Town Plan	Plan	Plan
Retired participants and beneficiaries receiving benefits	11	37	11
Terminated members entitled to, but not yet receiving benefits	11	7	27
Active members	38	42	69
	60	86	107

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### Town Employee's Plan, Board of Education Employees' Plan and Volunteer Firefighters Incentive Plan (Continued)

#### **Benefit Provisions**

#### **Town Plan**

All Town employees who are not governed by a collective bargaining agreement, under which retirement benefits were the subject of good faith bargaining, are eligible to participate in the plan. Benefits vest after 5 years of service. Normal retirement date is the participant's 65th birthday or the 5th anniversary of joining the plan, if later. Pension benefits for normal retirement under the plan are based on the average annual earnings received during the five consecutive plan years immediately preceding the date on which the participants' employment terminates. The participant's monthly benefit shall be equal to 1.67% of the average monthly compensation multiplied by the total number of years of employment with the Town (limited to 25 years). The plan permits early retirement for participants at age 55 with 10 years of service. Benefits for early retirement shall be equal to the present value of the participants' accrued benefit. Prior to September 1, 2011, non-union participants contributed 1% and union participants contributed 2.0% of their annual earnings. Effective September 1, 2011, participants were required to make a picked-up contribution to the plan, which the Town agreed to make on the participant's behalf. The amount of the picked-up contribution to the plan was 2.0% for certain union participants and 4.0% for all other employees through June 30, 2015 and 5.0% effective July 1, 2015.

#### **Board of Education Plan**

All secretaries, aides, maintenance and custodial workers and nurses employed by the Board of Education are eligible to participate in the plan. Employees hired on or after July 1, 2018 are no longer eligible to participate in the plan. Benefits vest after 10 years of credited service. Normal retirement date is the participants' 65th birthday or the 5th anniversary of joining the plan, if later. Pension benefits for normal retirement under the plan are based on the average monthly compensation during the five consecutive years of service, at which the participants' earnings were at their highest level. The participant's monthly benefit shall be equal to 1.67% of the average monthly compensation multiplied by the total number of years of employment with the Town (limited to 20 years). Effective July 1, 2018, participants are required to contribute 4.0% of their annual earnings. Effective July 1, 2020, nurse union and custodial/maintenance union participants that are grandfathered in are required to contribute 4.0% of compensation.

#### Volunteer Firefighters' Plan

Each active volunteer firefighter must have completed one active year of service in order to become a participant in the plan. A participant will be eligible for some accrued benefits at age 65 provided he has accrued at least five years of credited service. The retirement benefit formula is \$5 per month per year of credited service.

#### **Other Plan Provisions**

The Town Plan does not provide disability benefits. If an employee becomes disabled and must cease employment, he will be entitled to the same benefits as a participant who has terminated employment. In the event of death, a beneficiary shall receive benefits payable upon death, which are subject to certain limitations imposed by law. Death benefits will be equal to the present value of the accrued benefits.

The Board of Education Plan provides a disability retirement benefit, which is equal to the present value of the employee's vested accrued benefit at the disability retirement date.

The Volunteer Firefighters Plan does not provide disability benefits.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### <u>Town Employee's Plan, Board of Education Employees' Plan and Volunteer Firefighters Incentive Plan (Continued)</u>

#### **Funding Policy**

The contribution requirements of plan members and the Town are established and may be amended by the Board of Selectmen. The Town's funding policy provides for periodic employer contributions at rates that, when expressed as a percentage of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The contribution rates for normal costs for all Pension Plans were determined using the Aggregate Actuarial Cost Method.

For the year ended June 30, 2023, employer contributions to the Town Plan represented approximately 5.11% of covered payroll.

For the year ended June 30, 2023, employer contributions to the Board of Education Plan represented approximately 9.11% of covered payroll.

#### **Net Pension Liability (Assets)**

The components of the Town's net pension liability (asset) for each plan as of June 30, 2023 were as follows:

	1	own Plan		Board of Education Plan	Fi	refighters' Plan
Total pension liability Plan fiduciary net position	\$	5,816,038 5,971,203	\$	7,173,647 6,172,118	\$	374,732 438,801
Town's net pension liability (assets)  Plan fiduciary net position as a percentage of the total pension liability	<u>\$</u>	(155,165) 102.67%	<u>\$</u>	1,001,529 86.04%	\$	(64,069)

The components of the Town's changes in the net pension liability (asset) for each of the plans for the year ended June 30, 2023 were as follows:

	Increase (Decrease)								
	To	tal Pension Liability		n Fiduciary et Position	Net Pension Liability (Asset)				
Town Plan				_	<u> </u>	_			
Balance as of June 30, 2022	\$	5,459,280	\$	5,605,715	\$	(146,435)			
Changes for the year:									
Service cost		282,748		-		282,748			
Interest		363,957		-		363,957			
Actuarial (gains) losses		-		-		-			
Contributions		-		246,771		(246,771)			
Net investment income		-		421,144		(421,144)			
Benefit payments, including refunds		(289,947)		(289,947)		-			
Administrative expenses		-		(12,480)		12,480			
Net changes		356,758		365,488		(8,730)			
Balance as of June 30, 2023	\$	5,816,038	\$	5,971,203	\$	(155,165)			

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### <u>Town Employee's Plan, Board of Education Employees' Plan and Volunteer Firefighters Incentive Plan (Continued)</u>

#### Net Pension Liability (Assets) (Continued)

	Increase (Decrease)							
		tal Pension		an Fiduciary		et Pension		
		Liability	N	et Position		Liability		
Board of Education Plan								
Balance as of June 30, 2022	\$	6,738,585	\$	5,850,266	\$	888,319		
Changes for the year:								
Service cost		197,908		-		197,908		
Interest		402,822		-		402,822		
Actuarial (gains) losses		286,484		-		286,484		
Contributions		-		252,971		(252,971)		
Net investment income		-		522,213		(522,213)		
Benefit payments, including refunds		(452,152)		(452,152)		-		
Administrative expenses				(1,180)		1,180		
Net changes		435,062		321,852		113,210		
Balance as of June 30, 2023	\$	7,173,647	\$	6,172,118	\$	1,001,529		
			Increa	ase (Decrease)				
	To	tal Pension		an Fiduciary	Ne	et Pension		
		Liability	N	et Position		Asset		
Firefighters' Plan								
Balance as of June 30, 2022	\$	366,543	\$	411,235	\$	(44,692)		
Changes for the year:								
Service cost		9,036		-		9,036		
Interest		24,024		-		24,024		
Actuarial (gains) losses		(12,744)		-		(12,744)		
Contributions		-		6,034		(6,034)		
Net investment income		-		37,205		(37,205)		
Benefit payments, including refunds		(12,127)		(12,127)		-		
Administrative expenses				(3,546)		3,546		
Administrative expenses  Net changes		8,189		(3,546) 27,566		3,546 (19,377)		

Actuarial assumptions - The total pension liabilities were determined by actuarial valuations as of July 1, 2021 for the Town Plan, as of July 1, 2022 for the Volunteer Firefighters' Plan, and as of July 1, 2022 for the Board of Education Plan, using the following actuarial assumptions, applied to all periods included in the measurement:

		Board of	
	Taum Plan	Education	Firefighters'
	Town Plan	Plan	Plan
Inflation	3.0%	2.4%	2.4%
Salary increases (average, including inflation)	4.0%	3.5%	Not applicable
Investment rate of return (net of investment expense)	6.50%	6.00%	6.25%

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### Town Employee's Plan, Board of Education Employees' Plan and Volunteer Firefighters Incentive Plan (Continued)

#### Net Pension Liability (Asset) (Continued)

Mortality rates were based on the Pub-2010 Public Retirement Plans Mortality Tales for General employees, for non-annuitants and annuitants, projected to the valuation date with Scale MP-2021 for the Town Plan, Pub-2010(B) Public Retirement Plans Mortality Tables, projected to the valuation date with Scale MP-2021 for the Board of Education Plan, and the RP-2010(B) Public Retirement Plans Amount-Weighted Mortality Tables, projected to the valuation date with Scale MP-2021 for the Volunteer Firefighters' Plan.

The long-term expected rate of returns on pension plan investments were determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in each of the plan's target asset allocation as of June 30, 2023 are summarized in the following table:

				Lon	g-term Expect	ea			
		<b>Target Allocation</b>		Real Rate of Return					
		Board of			Board of				
	Town	Education	Firefighters'	Town	Education	Firefighters'			
Asset Class	Plan	Plan	Plan	Plan	Plan	Plan			
Equity	60%	65%	60%	3.41%	3.92%	3.40%			
Fixed income	37%	30%	37%	0.70%	0.52%	0.70%			
Cash	3%	5%	3%	0.00%	0.04%	0.00%			
				4.11%	4.48%	4.10%			
Long-term inflation			_	2.40%	2.40%	2.40%			
				6.51%	6.88%	6.50%			

Discount rate - The discount rate used to measure the total pension liability for the Town Plan, Board of Education Plan and the Volunteer Firefighters' Plan was 6.5%, 6.0% and 6.25%, respectively. The projection of cash flows used to determine the discount rates assumed that plan member contributions will be made at the current contribution rates and that the Town's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rates. Based on those assumptions, the each of the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rates of return on each Plan's investments were applied to all periods of projected benefit payments to determine each Plan's total pension liability.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### Town Employee's Plan, Board of Education Employees' Plan and Volunteer Firefighters Incentive Plan (Continued)

#### Net Pension Liability (Asset) (Continued)

Sensitivity of the net pension liability (assets) to changes in the discount rate - The following presents the Town's net pension liability (asset) for each plan, calculated using the discount rate disclosed above, as well as what the Town's net pension liability (asset) would be for each plan if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		Dis	scount Rates	
	 -1.0%		Current	+1.0%
Town Plan - Net pension liability (asset)	\$ 527,295	\$	(155,165)	\$ (734,288)
Board of Education Plan - Net pension liability (liability)	1,733,665		1,001,529	374,699
Firefighters' Plan - Net pension liability (asset)	(890)		(64,069)	(114,026)
	\$ 2,260,070	\$	782,295	\$ (473,615)

#### Pension Expense and Deferred Outflows and Inflows of Resources

For the year ended June 30, 2023, the Town recognized total pension expense of \$115,270 for the Town Plan, \$237,960 for the Board of Education Plan and \$1,403 for the Volunteer Firefighters' Plan.

At June 30, 2023, the Town reported deferred outflows and inflows of resources related to each plan from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources		Net Deferrals	
Town Plan						
Net difference between projected and actual						
earnings on pension plan investments	\$	30,870	\$	-	\$	30,870
Differences between expected and actual experience		60,939		131,362		(70,423)
Changes of assumptions		118,190		34,980		83,210
		209,999		166,342		43,657
Board of Education Plan						
Net difference between projected and actual						
earnings on pension plan investments		170,405		-		170,405
Differences between expected and actual experience		258,408		73,663		184,745
Changes of assumptions		93,459		35,586		57,873
		522,272		109,249		413,023
Firefighters' Plan						
Net difference between projected and actual						
earnings on pension plan investments		-		3,882		(3,882)
Differences between expected and actual experience		57		42,556		(42,499)
Changes of assumptions		17,002		1,828		15,174
		17,059		48,266		(31,207)
Total	\$	749,330	\$	323,857	\$	425,473

NOTES TO THE FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### Town Employee's Plan, Board of Education Employees' Plan and Volunteer Firefighters Incentive Plan (Continued)

Amounts reported as deferred outflows and inflows of resources related each plan will be recognized as a component of pension expense in future years as follows:

			Board of ducation	Fir	efighters'	
	To	wn Plan	Plan		Plan	 Total
Year ended June 30,						
2024	\$	(31,741)	\$ 51,546	\$	(6,430)	\$ 13,375
2025		(65,175)	59,856		(9,276)	(14,595)
2026		153,964	272,149		6,623	432,736
2027		(20,180)	15,599		(4,630)	(9,211)
2028		7,260	12,331		(2,478)	17,113
Thereafter		(471)	 1,542		(15,016)	 (13,945)
Total	\$	43,657	\$ 413,023	\$	(31,207)	\$ 425,473

#### **Pension Plans Financial Statements**

The following presents the statement of fiduciary net position and the statement of changes in fiduciary net position for each plan as of and for the year ended June 30, 2023.

	7	Town Plan	Board of Education Plan		Fii	efighters' Plan
Assets						
Cash and cash equivalents	\$	300,222	\$	223,422	\$	17,683
Investments		5,820,486		5,933,411		430,968
Accrued income receivable		10,320		15,285		856
Total assets		6,131,028		6,172,118		449,507
Liabilities						
Accounts payable		159,825		-		10,706
Total liabilities		159,825		-		10,706
Net Position						
Restricted for pension benefits	\$	5,971,203	\$	6,172,118	\$	438,801

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### Town Employee's Plan, Board of Education Employees' Plan and Volunteer Firefighters Incentive Plan (Continued)

#### Pension Plans Financial Statements (Continued)

	Town Plan		Board of Education Plan		Firefighters' Plan		
Additions							
Contributions:							
Employer	\$	127,779	\$	184,438	\$	6,034	
Plan members		118,992		68,533		-	
Total contributions		246,771		252,971		6,034	
Investment earnings:							
Interest and dividends		171,096		129,075		11,462	
Net change in the fair value of investments,							
net of investment fees		250,048		393,138		25,743	
Total investment earnings, net		421,144		522,213		37,205	
Total additions		667,915		775,184		43,239	
Deductions							
Benefit payments		289,947		452,152		12,127	
Administrative expenses		12,480		1,180		3,546	
Total deductions		302,427		453,332	-	15,673	
Change in net position		365,488		321,852		27,566	
Net Position Restricted for Pension Benefits							
Beginning		5,605,715		5,850,266		411,235	
Ending	\$	5,971,203	\$	6,172,118	\$	438,801	

#### Connecticut Teachers' Retirement System

#### **Plan Description**

The Connecticut Teachers' Retirement System (TRS or the Plan) is the public pension plan offered by the State of Connecticut (the State) to provide retirement, disability, survivorship and health insurance benefits for Connecticut public school teachers and their beneficiaries. The Plan is governed by Connecticut Statute Title 10, Chapter 167a of the Connecticut General Statutes. TRS is a multiemployer pension plan administered by the Connecticut State Teachers' Retirement Board (TRB). The State Treasurer is responsible for investing TRS funds for the exclusive benefit of TRS members.

Teachers, principals, superintendents or supervisors engaged in the service of public schools are provided with pensions through the Connecticut Teachers' Retirement System - a cost sharing multi-employer defined benefit pension plan administered by the TRB. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at www.ct.gov.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### **Connecticut Teachers' Retirement System (Continued)**

#### **Benefit Provisions**

The Plan provides retirement, disability and death benefits. Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

Normal Retirement: Retirement benefits for the employees are calculated as 2.0% of the average annual salary times the years of credited service (maximum benefit is 75.0% of average annual salary during the 3 years of highest salary). In addition, amounts derived from the accumulation of the 6.0% contributions made prior to July 1, 1989 and voluntary contributions are payable.

Early Retirement: Employees are eligible after 25 years of credited service with a minimum of 20 years of Connecticut service, or age 55 with 20 years of credited service with a minimum of 15 years of Connecticut service. Benefit amounts are reduced by 6.0% per year for the first 5 years preceding normal retirement age and 4.0% per year for the next 5 years preceding normal retirement age. Effective July 1, 1999, the reduction for individuals with 30 or more years of service is 3.0% per year by which retirement precedes normal retirement date.

Minimum Benefit: Effective January 1, 1999, Public Act 98-251 provides a minimum monthly benefit of \$1,200 to teachers who retire under the normal retirement provisions and who have completed at least 25 years of full time Connecticut service at retirement.

Disability Retirement: Employees are eligible for service-related disability benefits regardless of length of service. Five years of credited service is required to be eligible for non-service related disability. Disability benefits are calculated as 2.0% per year of service times the average of the highest three years of pensionable salary, but not less than 15.0%, nor more than 50.0%. In addition, disability benefits under this Plan (without regard to cost-of-living adjustments) plus any initial award of Social Security benefits and workers' compensation cannot exceed 75.0% of average annual salary. A plan member who leaves service and has attained 10 years of service will be entitled to 100.0% of the accrued benefit as of the date of termination of covered employment. Benefits are payable at age 60, and early retirement reductions are based on the number of years of service the member would have had if they had continued work until age 60.

*Pre-Retirement Death Benefit*: The plan also offers a lump-sum return of contributions with interest or surviving spouse benefit depending on length of service.

#### **Contributions**

State of Connecticut - Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State are amended and certified by the TRB and appropriated by the General Assembly. The contributions are actuarially determined as an amount that, when combined with employee contributions and investment earnings, is expected to finance the costs of the benefits earned by employees during the year, with any additional amounts to finance any unfunded accrued liability.

*Employers* - School District employers are not required to make contributions to the Plan, as contributions are required only from employees and the State.

*Employees* - Effective January 1, 2018, each teacher is required contribute 7.0% of pensionable salary for the pension benefit.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### <u>Connecticut Teachers' Retirement System (Continued)</u>

#### **Administrative Expenses**

Administrative costs of the plan are to be paid by the General Assembly per Section 10-183r of the Connecticut General Statutes.

#### **Basis of Presentation**

The components associated with pension expense and deferred outflows and inflows of resources have been determined based on fiduciary net position as audited by the State of Connecticut Auditors of Public Accounts as part of the State of Connecticut Annual Comprehensive Financial Report as of and for the year ended June 30, 2022. The net pension liability has been calculated using the audited amounts. TRS is included in the State of Connecticut audit as a pension trust fund. The State of Connecticut's Annual Comprehensive Financial Report can be obtained at www.ct.gov.

The accounting standards require participating employers to recognize their proportional share of the collective net pension liability, deferred outflows and inflows of resources and pension expense. Contributions remitted by the State are recognized when legally due, based upon statutory requirements.

#### **Allocation Methodology**

The allocations for participating employers are based on the expected contribution effort for each participating employer. The employer allocations were then applied to the net pension liability and pension expense to determine the amount applicable to each employer. Based upon the employee contributions made by the employees of each employer, as compared to the total employee contributions, an employer allocation percentage is calculated to six decimal places and is used to allocate the elements noted above. The employer allocation applied to Town totaled 0.279% as of the most recent measurement date.

#### **Collective Net Pension Liability**

The following summarizes the collective net pension liability of the State for the TRS as of June 30, 2022, the measurement date, in addition to the Town's and State's proportionate shares of the collective net pension liability that is attributed to the Town:

Collective Net Pension Liability of the State for the TRS		\$	18,310,559,000
	Proportion	Prop	ortionate Share
Town's proportionate share of the			
Collective Net Pension Liability	0.000%	\$	
State's proportionate share of the			
Collective Net Pension Liability attributed to the Town	0.279%	\$	51,061,000

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### **Connecticut Teachers' Retirement System (Continued)**

#### **Collective Pension Expense**

The Town's expected contribution effort for allocation purposes totaled \$4,025,789 or 0.279% of the total expected contribution effort. The Town has recognized this amount as an on-behalf payment into the TRS as intergovernmental revenues and related education expenditures in the General Fund for the year ended June 30, 2023.

The collective pension expense includes certain current period changes in the collective net pension liability, projected earnings on pension plan investments and the amortization of deferred outflows of resources and deferred inflows of resources for the current period. The portion of the collective pension expense attributed to the Town totaled \$4,935,104 or 0.279% of the total collective pension expense and has been recognized as an operating contribution and related education expenses in the statement of activities for the year ended June 30, 2023.

#### **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of June 30, 2022 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.50%

Salary increases 3.00% - 6.50%, including inflation
Investment rate of return 6.90%, net of pension plan investment

expense, including inflation

Administrative expenses \$0 assumption as expenses are paid for

by the General Assembly

Mortality rates were based on the PubT-2010 Healthy Retiree Table, adjusted 105% for males and 103% for females as ages 82 and above, projected generationally with MP-2019 for the period after service retirement.

Future cost-of-living increases for teachers who retired prior to September 1, 1992, are made in accordance with increases in the Consumer Price Index, with a minimum of 3% and a maximum of 5.0% per annum. For teachers who were members of the Teachers' Retirement System before July 1, 2007, and retire on or after September 1, 1992, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 6.0% per annum. If the return on assets in the previous year was less than 8.5%, the maximum increase is 1.5%. For teachers who were members of the Teachers' Retirement System after July 1, 2007, pension benefit adjustments are made that are consistent with those provided for Social Security benefits on January 1 of the year granted, with a maximum of 5.0% per annum. If the return on assets in the previous year was less than 11.5%, the maximum increase is 3.0%, and if the return on the assets in the previous year was less than 8.5%, the maximum increase is 1.0%.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 8 - PENSION PLANS (Continued)**

#### **Connecticut Teachers' Retirement System (Continued)**

#### **Long-Term Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The current capital market assumptions and the target asset allocation as provided by the Treasurer's Office are summarized in the following table:

	Target	Long-Term Expected		
Asset Class	Allocation	Real Rate of Return		
Domestic Equity Fund	20.0%	5.4%		
Developed Market Intl. Stock Fund	11.0%	6.4%		
Emerging Market Intl. Stock Fund	9.0%	8.6%		
Core Fixed Income Fund	13.0%	0.8%		
Emerging Market Debt Fund	5.0%	3.8%		
High Yield Bond Fund	3.0%	3.4%		
Real Estate Fund	19.0%	5.2%		
Private Equity	10.0%	9.4%		
Private Credit	5.0%	6.5%		
Alternative Investments	3.0%	3.1%		
Liquidity Fund	2.0%	-0.4%		
	100%			

#### **Discount Rate**

The discount rate used to measure the total pension liability was 6.90%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the State contributions will be made at the actuarially determined rates in future years. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### **NOTE 9 - OTHER RETIREMENT PLANS**

#### Firefighters' Deferred Compensation Plan

The Town offers its full-time firefighters a deferred compensation plan created in accordance with Internal Revenue Code Section 457. Under terms of the plan, the Town is required to contribute 6.0% of a participant's base wages in addition to accumulated sick time earned up to five days. Deferred compensation is not available to participants until termination, retirement, death, or unforeseeable emergency. All amounts of compensation deferred under the plans, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are held in trust for the exclusive benefit of the plan participants and their beneficiaries. The Town has no trustee or other fiduciary responsibilities related to participant accounts and therefore the plan is not accounted for in the fiduciary fund financial statements of the Town.

Amounts contributed by the Town into this plan totaled approximately \$31,268 for the year ended June 30, 2023.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 9 - OTHER RETIREMENT PLANS (Continued)**

#### **Town Deferred Compensation Plan**

The Town offers all employees who are eligible for benefits a deferred compensation plan created by the State of Connecticut in accordance with Internal Revenue Code Section 457. The Town is not required to make contributions to this plan. Deferred compensation is not available to participants until termination, retirement, death, or unforeseeable emergency. All amounts of compensation deferred under the plans, all property and rights purchased with those amounts, and all income attributable to those amounts, property or rights are held in trust for the exclusive benefit of the plan participants and their beneficiaries. The Town has no trustee or other fiduciary responsibilities related to participant accounts and therefore the plan is not accounted for in the fiduciary fund financial statements of the Town.

#### **Board of Education 403(b) Plans**

The Board of Education provides retirement benefits through a 403(b) plans for certain employees. Under the provisions of the Plan, all eligible employees (except those covered under a comparable employer plan) may participate. Contribution requirements are established and may be amended by the Board of Education. Amounts contributed by the Board of Education into 403(b) plan totaled \$25,890 for the year ended June 30, 2023.

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB)

The Town accounts for activity relating to two other post-employment benefits plans, (1) the Board of Education Other Post-employment Benefit Plan and (2) the Connecticut Teachers' Retirement System. As of and for the year ended June 30, 2023, the two plans had the following balances reported in the Town's government-wide financial statements:

	Net OPEB Liability				Deferred Inflows of Resources		On Behalf Revenues		OPEB Expense	
Board of Education Other Post-employment Benefits Plan Connecticut Teachers' Retirement System	\$	1,958,659	\$	318,440	\$	600,756	\$	-	\$	63,897
(proportionate share)				-				(164,227)		(164,227)
	\$	1,958,659	\$	318,440	\$	600,756	\$	(164,227)	\$	(100,330)

Detailed disclosures for each plan follow.

#### Board of Education Other Post-employment Benefits Plan

#### **Plan Description**

Plan administration - The Town's Board of Education administers a single-employer post-retirement healthcare plan, the Board of Education Other Post-Employment Benefits (OPEB) Plan (the OPEB Plan), that provides health benefits for eligible retirees and their spouses. The Board of Education has established an OPEB trust to accumulate resources for the purpose of funding future OPEB benefits. The OPEB Plan is considered to be part of the Town's financial reporting entity and is included in the Town's financial statements as an Other Post-Employment Benefits Trust Fund. The Plan does not issue stand-alone financial reports.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Board of Education Other Post-employment Benefits Plan**

#### Plan Description (Continued)

Plan administration - The Town's Board of Education administers a single-employer post-retirement healthcare plan, the Board of Education Other Post-Employment Benefits (OPEB) Plan (the OPEB Plan), that provides health benefits for eligible retirees and their spouses. The Board of Education has established an OPEB trust to accumulate resources for the purpose of funding future OPEB benefits. The OPEB Plan is considered to be part of the Town's financial reporting entity and is included in the Town's financial statements as an Other Post-Employment Benefits Trust Fund. The Plan does not issue stand-alone financial reports.

Plan membership - As of July 1, 2022, the date of the most recent actuarial valuation, membership data was as follows:

Active plan members	218
Retirees and beneficiaries receiving benefits	18
	236

Benefits provided - Health benefits for retired teachers are determined by State law. Retired or disabled teachers receiving benefits from the State Teachers' Retirement System (TRS) can receive health insurance coverage from the Teachers' Retirement Board if they are eligible for Medicare Part A hospital insurance. Those who are not eligible for Medicare Part A are allowed to participate by law in the same plan offer by the Board Education to active teachers if they were last employed by the Board of Education. Benefits are established by contract and state law.

Contributions - Contribution requirements are established by state law and the Board of Education. State law requires that the premium charged to retirees may not be greater than that charged for the same form of coverage for active teachers. In addition, state law requires that the TRS provide a subsidy to the Board of Education to offset the cost to retirees. In 2000, the subsidy amount was statutorily frozen at \$110 per person per month.

For the year ended June 30, 2023, the amount contributed towards OPEB benefits totaled \$222,285 of which \$25,902 was contributed directly into the OPEB Trust.

#### **Summary of Significant Accounting Policies**

The OPEB Plan is accounted for using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Board of Education contributions are recognized when due and when the Board of Education has made a formal commitment to provide the contributions. Benefits and refunds are recognized when they are due and payable in accordance with terms of the OPEB Plan.

*Investments* - Investments are generally measured at fair value. Investment income is recognized when earned and gains and losses on sales or exchanges are recognized on the transaction date.

*Investment policy* - The OPEB Plan's investment policy in regard to the allocation of invested assets is established and may be amended by the Board of Education. The Board of Education pursues an investment strategy that reduces risk through the prudent diversification of the portfolio across a broad selection of distinct asset classes, discourages the use of cash equivalents, except for liquidity purposes, and aims to refrain from dramatically shifting asset class allocations over short time spans.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Board of Education Other Post-employment Benefits Plan (Continued)**

#### **Summary of Significant Accounting Policies (Continued)**

Rate of return - For the year ended June 30, 2023, the annual money-weighted rate of return on OPEB plan investments, net of investment expense, was 9.91% The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### **Net OPEB Liability**

The Town's net OPEB liability was measured as of June 30, 2023 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2022.

The components of the Town's net OPEB liability for the OPEB Plan at June 30, 2023 were as follows:

Total OPEB liability	\$ 3,396,130
Plan fiduciary net position	 1,237,407
Town's net OPEB liability	\$ 2,158,723
Plan fiduciary net position as a percentage	
of the total OPEB liability	36.44%

The components of the change in the Town's net OPEB liability for the OPEB Plan for the year ended June 30, 2023 were as follows:

	Increase (Decrease)						
	Total OPEB Liability			lan Fiduciary Net Position		Net OPEB Liability	
Balance as of June 30, 2022	\$	3,060,998	\$	1,102,339	\$	1,958,659	
Changes for the year: Service cost		37,513		-		37,513	
Interest		178,440		-		178,440	
Actuarial (gains) losses		377,095		-		377,095	
Changes in assumptions		(5,208)		-		(5,208)	
Contributions - employer		-		222,285		(222,285)	
Contributions - TRB subsidies		-		56,325		(56,325)	
Net investment income		-		109,166		(109,166)	
Benefit payments, including refunds		(252,708)		(252,708)		-	
Net changes		335,132		135,068		200,064	
Balance as of June 30, 2023	\$	3,396,130	\$	1,237,407	\$	2,158,723	

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Board of Education Other Post-employment Benefits Plan (Continued)**

#### **Net OPEB Liability (Continued)**

Actuarial Assumptions - The total OPEB liability in the July 1, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

	6.5% in 2022 decree in a 0.5					
Healthcare cost trend rate:						
Inflation rate	2.40%					
Discount rate	6.00%					
Investment rate of return	6.00%					

Initial 6.5% in 2022 decreasing 0.2% per year

Ultimate 4.40%

It has been assumed that 60% of active eligible employees at retirement will continue with medical coverage through the Board of Education. In addition, it has been assumed that 20% of non-Medicare eligible retirees age 65 and older will continue with medical coverage through the Board of Education.

Mortality rates were based on the Pub-2010 and Pub-210(B) Public Retirement Plans Mortality Tables, projected to the valuation date with Scale MP- 2021.

The long-term expected rate of returns on OPEB Plan investments were determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB Plan's target asset allocation as of June 30, 2023 are summarized in the following table:

	Long-term Expected Rate of
Allocation	Return
65.0%	3.36%
30.0%	0.50%
5.0%	-0.02%
	3.84%
	2.40%
	6.24%
	65.0% 30.0%

Discount rate - The discount rate used to measure the total OPEB liability was 6.0%. The projection of cash flows used to determine the discount rates assumed that plan member contributions will be made at the current contribution rates and that the Board of Education's contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rates. Based on those assumptions, the OPEB Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rates of return on the OPEB Plan's investments were applied to all periods of projected benefit payments to determine the OPEB Plan's total OPEB liability.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Board of Education Other Post-employment Benefits Plan (Continued)**

#### **Net OPEB Liability (Continued)**

Sensitivity of the net OPEB liability to changes in the discount rate - The following presents the Town's net OPEB liability for the OPEB Plan, calculated using the discount rate disclosed above, as well as what the Town's net OPEB liability would be for the OPEB Plan if it were calculated using a discount rate that is 1-percentage-point lower (5.0%) or 1-percentage-point higher (7.0%) than the current rate (6.0%):

	 Discount Rates								
	-1.0%		Current	+1.0%					
Net OPEB liability	\$ 2,542,648	\$	2,158,723	\$	1,830,388				

Sensitivity of the net OPEB liability to changes in the healthcare cost trend rates - The following presents the Town's net OPEB liability for the OPEB Plan, calculated using the discount rate disclosed above, as well as what the Town's net OPEB liability would be for the OPEB Plan if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

		He	althcar	e Cost Trend Ra	tes	
	<u></u>	-1.0%		Current		+1.0%
Net OPEB liability	\$	1,792,559	\$	2,158,723	\$	2,587,471

#### **OPEB Plan Financial Statements**

The following presents the statements of fiduciary net position and the statement of changes in fiduciary net position for the Town's OPEB Plan as of and for the year ended June 30, 2023.

	Board of Education Plan
Assets	 _
Cash and cash equivalents	\$ 37,028
Investments	1,197,767
Accrued income receivable	 2,612
Total assets	 1,237,407
Net Position Restricted for OPEB benefits	\$ 1,237,407

NOTES TO THE FINANCIAL STATEMENTS (Continued) AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Board of Education Other Post-employment Benefits Plan (Continued)**

#### **OPEB Plan Financial Statements**

	Board of Education Plan					
Additions	' <u>-</u>	_				
Contributions:						
Employer	\$	25,902				
Total contributions		25,902				
Investment earnings:						
Interest and dividends		25,322				
Net change in the fair value of investments,						
net of investment fees		83,844				
Total investment earnings, net		109,166				
Total additions		135,068				
Deductions						
Benefit payments		-				
Administrative expenses		-				
Total deductions		-				
Change in net position		135,068				
Net Position						
Beginning		1,102,339				
Ending	\$	1,237,407				

#### **OPEB Expense and Deferred Outflows and Inflows of Resources**

For the year ended June 30, 2023, the Town recognized OPEB expense of \$74,642. As of June 30, 2023, the Town reported deferred outflows and inflows of resources related to OPEB from the following sources:

	 red Outflows Resources		red Inflows of esources	Net	Deferrals
Net difference between projected and actual		'			_
earnings on pension plan investments	\$ 29,180	\$	-	\$	29,180
Differences between expected and actual experience	473,879		445,607		28,272
Changes of assumptions	100,685		93,600		7,085
Total	\$ 603,744	\$	539,207	\$	64,537

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### Board of Education Other Post-employment Benefits Plan (Continued)

#### **OPEB Expense and Deferred Outflows and Inflows of Resources (Continued)**

Amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized as a component of OPEB expense as follows:

Year ended June 30,	
2024	\$ (18,237)
2025	(18,604)
2026	20,354
2027	(26,463)
2028	(17,840)
Thereafter	 125,327
Total	\$ 64,537

#### Connecticut Teachers' Retirement System

#### **Plan Description**

The Connecticut Teachers' Retirement System (TRS or the Plan) is the public pension plan offered by the State of Connecticut (the State) to provide retirement, disability, survivorship and health insurance benefits for Connecticut public school teachers and their beneficiaries. The Plan is governed by Connecticut Statute Title 10, Chapter 167a of the Connecticut General Statutes. TRS is a multiemployer pension plan administered by the Connecticut State Teachers' Retirement Board (TRB). The State Treasurer is responsible for investing TRS funds for the exclusive benefit of TRS members.

Teachers, principals, superintendents or supervisors engaged in service of public schools are provided with benefits, including retiree health insurance, through the Connecticut Teachers' Retirement System - a cost sharing multi employer defined benefit pension plan administered by the TRB. Chapter 167a of the State Statutes grants authority to establish and amend the benefit terms to the TRB. TRS issues a publicly available financial report that can be obtained at www.ct.gov.

#### **Benefit Provisions**

The Plan covers retired teachers and administrators of public schools in the State who are receiving benefits from the Plan. The Plan provides healthcare insurance benefits to eligible retirees and their spouses. Any member that is currently receiving a retirement or disability benefit through the Plan is eligible to participate in the healthcare portion of the Plan. Subsidized Local School District Coverage provides a subsidy paid to members still receiving coverage through their former employer and the TRB Sponsored Medicare Supplemental Plans provide coverage for those participating in Medicare, but not receiving Subsidized Local School District Coverage.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Connecticut Teachers' Retirement System (Continued)**

#### **Benefit Provisions (Continued)**

Any member that is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$110 per month for a retired member plus an additional \$110 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, any remaining portion is used to offset the district's cost. The subsidy amount is set by statute, and has not increased since July of 1996. A subsidy amount of \$220 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$220 per month towards coverage under a local school district plan.

Any member that is not currently participating in Medicare Parts A & B is eligible to continue health care coverage with their former employer. A subsidy of up to \$220 per month for a retired member plus an additional \$220 per month for a spouse enrolled in a local school district plan is provided to the school district to first offset the retiree's share of the cost of coverage, with any remaining portion is used to offset the school district's cost. The subsidy amount is set by statute. A subsidy amount of \$440 per month may be paid for a retired member, spouse or the surviving spouse of a member who has attained the normal retirement age to participate in Medicare, is not eligible for Part A of Medicare without cost, and contributes at least \$440 per month towards coverage under a local school district plan.

Any member that is currently participating in Medicare Parts A & B is eligible to either continue health care coverage with their former employer, if offered, or enroll in the plan sponsored by the System. If they elect to remain in the Plan with their former employer, the same subsidies as above will be paid to offset the cost of coverage. If a member participating in Medicare Parts A & B so elects, they may enroll in one of the CTRB Sponsored Medicare Supplemental Plans. Active members, retirees, and the State pay equally toward the cost of the basic coverage (medical and prescription drug benefits).

Employees are eligible to retire at age 60 with 20 years of credited service in Connecticut, or 35 years of credited service including at least 25 years of service in Connecticut.

#### **Contributions**

State of Connecticut - Per Connecticut General Statutes Section 10-183z (which reflects Public Act 79-436 as amended), contribution requirements of active employees and the State of Connecticut are amended and certified by the TRB and appropriated by the General Assembly. The State pays for one third of plan costs through an annual appropriation in the General Fund.

Employers - School District employers are not required to make contributions to the Plan.

Employees/Retirees - The cost of providing plan benefits is financed on a pay-as-you-go basis as follows: active teachers' pay for one third of the Plan costs through a contribution of 1.25% of their pensionable salaries, and retired teachers pay for one third of the Plan costs through monthly premiums, which helps reduce the cost of health insurance for eligible retired members and dependents.

#### **Administrative Expenses**

Administrative costs of the Plan are to be paid by the General Assembly per Section 10-183r of the Connecticut General Statutes.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Connecticut Teachers' Retirement System (Continued)**

#### **Basis of Presentation**

The components associated with the other post-employment benefits (OPEB) expense and deferred outflows and inflows of resources have been determined using the unrecognized portions of each year's experience and assumption changes as audited by the State of Connecticut Auditors of Public Accounts as part of the State of Connecticut Annual Comprehensive Financial Report as of and for the year ended June 30, 2022. The net OPEB liability has been calculated using the audited amounts. TRS is included in the State of Connecticut audit as a pension trust fund. The State of Connecticut's Annual Comprehensive Financial Report can be obtained at www.ct.gov.

The accounting standards require participating employers to recognize their proportional share of the collective net pension liability, deferred outflows and inflows of resources and OPEB expense. Contributions remitted by the State are recognized when legally due, based upon statutory requirements.

#### **Allocation Methodology**

The allocations for participating employers are based on the expected contribution effort for each participating employer. The employer allocations were then applied to the net OPEB liability and OPEB expense to determine the amount applicable to each employer. Based upon the employee contributions made by the employees of each employer, as compared to the total employee contributions, an employer allocation percentage is calculated to six decimal places and is used to allocate the elements noted above. The employer allocation applied to the Town totaled 0.279% as of the most recent measurement date.

#### **Collective Net OPEB Liability**

Callactive Not ODED liability of the State for the TDS

The following summarizes the collective net OPEB liability of the State for the TRS as of June 30, 2022, the measurement date, in addition to the Town's and State's proportionate shares of the collective net OPEB liability that is attributed to the Town:

Collective Net OPEB Liability of the State for the TRS		\$	1,603,585,000
	Proportion	Propo	rtionate Share
Town's proportionate share of the			
Collective Net OPEB Liability	0.000%	\$	-
State's proportionate share of the			
Collective Net OPEB Liability attributed to the Town	0.279%	\$	4,472,000

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Connecticut Teachers' Retirement System (Continued)**

#### **Collective OPEB Expense**

The Town's expected contribution effort for allocation purposes totaled \$56,941 or 0.279% of the total expected contribution effort. The Town has recognized this amount as an on-behalf payment into the TRS as intergovernmental revenues and related education expenditures in the General Fund for the year ended June 30, 2023.

The collective OPEB expense includes certain current period changes in the collective net OPEB liability, projected earnings on OPEB plan investments and the amortization of deferred outflows of resources and deferred inflows of resources for the current period. The portion of the negative collective OPEB expense attributed to the Town totaled \$269,547 or 0.279% of the total collective OPEB expense and has been recognized as an operating contribution and related education expense in the statement of activities for the year ended June 30, 2023.

#### **Actuarial Assumptions**

The total OPEB liability was determined by an actuarial valuation as of June 30, 2022 using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Real Wage Growth	0.50%
Wage Inflation	3.00%

Salary increases 3.00% - 6.50%, including inflation Investment rate of return 3.00%, net of OPEB plan investment

expense, including inflation

Discount rate 3.53%, net of OPEB plan investment

expense, including inflation

Healthcare cost trend rates:

Medicare Known increases until calendar year

2024, then general trend decreasing to an ultimate rate of 4.50% by 2031

Mortality rates were based on the PubT-2010 Healthy Retiree Table, adjusted 105% for males and 103% for females ages 82 and above, projected generationally with MP-2019 for the period after service retirement.

#### **Long-Term Rate of Return**

The long-term expected rate of return on plan assets is reviewed as part of the actuarial valuation process. Several factors are considered in evaluation the long-term rate of return assumption, including the Plan's current asset allocations and a log-normal distribution analysis using the best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation) for each major asset class. The long-term expected rate of return was determined by weighing the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 10 - OTHER POST EMPLOYMENT BENEFITS (OPEB) (Continued)

#### **Connecticut Teachers' Retirement System (Continued)**

#### Long-Term Rate of Return (Continued)

The target asset allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
U.S. Treasuries (Cash Equivalents)	100.0%	-0.98%

#### **Discount Rate**

The discount rate used to measure the total OPEB liability was 3.53%. The projection of cash flows used to determine the discount rate was performed in accordance with the applicable standards. The projection's basis was an actuarial valuation performed as of June 30, 2022. In addition to the actuarial methods and assumptions of the June 30, 2022 actuarial valuation, the following actuarial methods and assumptions were used in the projection of cash flows:

- Total payroll for the initial projection year consists of the payroll of the active membership present on the valuation date. In subsequent projection years, total payroll was assumed to increase annual at a rate of 3.00%.
- Employee contributions were assumed to be made at the current member contribution rate.
   Employee contributions for future plan members were used to reduce the estimated amount of total service costs for future plan members.
- Annual State contributions were assumed to be equal to the most recent five-year average of state contributions toward the fund.

Based on those assumptions, the Plan's fiduciary net position was projected to be depleted in 2027 and, as a result, the Municipal Bond Index Rate was used in the determination of the single equivalent rate.

#### **NOTE 11 - FUND BALANCE**

#### **Fund Balance Policy**

The Town's policy states that the Town shall endeavor to maintain an unassigned fund balance in its General Fund of not less than two months of current year budgeted General Fund operating expenditures. As of June 30, 2023, unassigned fund balance in the General Fund represented 2.2 months of the Town's fiscal year 2024 General Fund budgetary expenditure appropriations.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 11 - FUND BALANCE**

The components of fund balance for the governmental funds at June 30, 2023 are as follows:

	_	eneral Fund		Capital Projects Fund		COVID Relief Fund		lonmajor vernmental Funds	Total		
Nonspendable:											
Library	\$	-	\$	-	\$	\$ -		75,000	\$	75,000	
Prepaid items		4,432				-				4,432	
		4,432		-		-		75,000		79,432	
Restricted for:											
Capital purposes - School improvements		-		296,862		-		-		296,862	
Capital purposes - Roads and bridges		-		67,315		-		-		67,315	
Repayment of debt		-		257,526		-		-		257,526	
Library operations		-		-		-	- 657,2			657,202	
Cemetery operations		-		-		-		1,102,735		1,102,735	
Open space		-		-		-	279,537			279,537	
Education programs		-		-		-	191,052			191,052	
Other		-			28,239					28,239	
		-		621,703		28,239	2,230,526			2,880,468	
Committed to:											
Sewer operations		-		-		-		314,592		314,592	
Ambulance operations		-		-		-		719,936		719,936	
Capital purposes		-		749,843		-		77,764		827,607	
Education programs		-		-		-		25,077		25,077	
Other purposes		11,900		_		_		245,029		256,929	
		11,900		749,843		-		1,382,398		2,144,141	
Assigned to:											
Use in fiscal year 2024 budget		493,880	-		-		-			493,880	
Unassigned	6,843,179				<u> </u>					6,843,179	
	\$ 7	,353,391	\$	1,371,546	\$	28,239	\$	3,687,924	\$	12,441,100	

#### **NOTE 12 - RISK MANAGEMENT**

#### <u>Insurance</u>

The Town is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees or acts of God. The Town purchases commercial insurance for all risks of loss except workers' compensation and liability-automobile-property insurance for which it participates in risk sharing pools, and dental benefits for which the Town is self-insured. During the year ended June 30, 2023, deductibles paid by the Town were insignificant. Neither the Town nor its insurers have settled any claims which exceeded the Town's insurance coverage during the past three years. In addition, there have been no significant reductions in pooled or insured liability coverage from coverage in the prior year.

The Town is a member of the Connecticut Interlocal Risk Management Agency (CIRMA), an unincorporated association of Connecticut local public agencies that was formed in 1980 by the Connecticut Conference of Municipalities for the purpose of establishing and administering an interlocal risk management program.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 12 - RISK MANAGEMENT (Continued)**

#### **Insurance (Continued)**

#### **Workers' Compensation Pool**

The Town is a member of CIRMA's Workers' Compensation Pool, a risk-sharing pool. The Workers' Compensation Pool provides statutory benefits pursuant to the provisions of the Connecticut Workers' Compensation Act. The coverage is subject to an incurred loss retrospective rating plan, and losses incurred in the coverage period will be evaluated at 18, 30 and 42 months after the effective date of coverage. The premium is subject to payroll audit at the close of the coverage period. CIRMA's Workers' Compensation Pool retains \$1,000,000 per occurrence.

#### **Liability-Automobile-Property Pool**

The Town is a member of CIRMA's Liability-Automobile-Property Pool, a risk-sharing pool. The Liability-Automobile-Property Pool provides general liability, automobile liability, employee benefit liability, law enforcement liability, public officials and property coverage. The premium is subject to these coverages, and claims and expense payments falling within the deductible amounts are the responsibility of the Town. CIRMA's Liability-Automobile-Property Pool retains \$1,000,000 per occurrence for each line of liability coverage.

#### **Self-Insured Dental Benefits**

The Town provides dental coverage to employees of the Board of Education through a self-insured plan. The Town retains the risk of loss under the plan. Claims are processed by a third party administrator. The Town establishes claims liabilities based on estimates of claims that have been incurred but not reported at June 30, 2023. Claims liabilities are recorded if information prior to the issuance of the financial statements indicates that it is possible that a liability has been incurred at the date of the financial statements and the amount of possible loss can be reasonably estimated. The amount of the claims accrual is based on the ultimate costs of settling the claims, which include past experience data, inflation and other future economic and societal factors and incremental claim adjustment expenses, net of estimated subrogation recoveries. The claims accrual does not include other allocated or unallocated claims adjustment expenses.

A summary of claims activity for the years ended June 30, 2023 and 2022 is as follows:

_	Year Ended June 30	Claims Payable, Beginning of Year \$ 3,460		aims and hanges in stimates	Claims Paid	Clai	ms Payable, End of Year
	2023	\$ 3,460	\$	163,138	\$ 163,371	\$	3,227
	2022	3,308		165,786	165,634		3,460

#### **NOTE 13 - CONTINGENCIES**

#### Federal Awards and State Financial Assistance

The Town has received state and federal funding for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under terms of the grant. Based on prior experience, Town management believes such disallowances, if any, will not be material.

NOTES TO THE FINANCIAL STATEMENTS (Continued)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 13 - CONTINGENCIES (Continued)**

#### Legal

The Town, in the normal course of operations, is named as defendants in lawsuits, tax appeals, administrative proceedings and other miscellaneous claims. The outcome and eventual liability to the Town, if any, for such matters are not known at this time. The Town's management, based upon consultation with legal counsel, estimates that potential claims against the Town, not covered by insurance, resulting from such matters would not materially affect the financial position of the Town.

# REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND (UNAUDITED) FOR THE YEAR ENDED JUNE 30, 2023

		Dodestad America		Variance With
	Original	Budgeted Amounts Final	Actual	Final Budget Over (Under)
REVENUES	Original	rillai	Actual	Over (Onder)
Property taxes	\$ 26,227,718	\$ 26,227,718	\$ 26,491,719	\$ 264,001
Intergovernmental	8,837,318	8,837,318	8,985,112	147,794
Charges for services	944,500	953,000	1,034,627	81,627
Investment income	30,000	30,000	324,624	294,624
Total revenues	36,039,536	36,048,036	36,836,082	788,046
EXPENDITURES				
Current:				
General government	3,165,911	3,213,291	3,202,387	(10,904)
Public safety	1,974,037	1,930,627	1,897,062	(33,565)
Public works	1,683,252	1,722,257	1,711,245	(11,012)
Sanitation	772,790	726,678	717,188	(9,490)
Health and social services	219,477	223,193	221,823	(1,370)
Library	539,385	539,385	531,430	(7,955)
Culture and recreation	174,360	185,078	181,743	(3,335)
Education	26,270,772	26,270,772	25,959,026	(311,746)
Other	42,364	23,311	-	(23,311)
Debt service	1,737,838	1,737,838	1,737,838	-
Total expenditures	36,580,186	36,572,430	36,159,742	(412,688)
Excess (deficiency) of revenues				
over expenditures	(540,650)	(524,394)	676,340	1,200,734
OTHER FINANCING SOURCES (USES)				
Appropriation from fund balance	75,000	836,545	-	(836,545)
Transfers in	715,650	715,650	714,650	(1,000)
Transfers out	(250,000)	(1,027,801)	(1,027,801)	
Total other financing sources (uses)	540,650	524,394	(313,151)	(837,545)
Net change in fund balances	\$ -	\$ -	\$ 363,189	\$ 363,189

### SCHEDULE OF CHANGES IN THE TOWN'S NET PENSION (ASSET) LIABILITY AND RELATED RATIOS - PENSION TOWN EMPLOYEES' PENSION PLAN (UNAUDITED)

	2023	2022	2021	2020	2019	2018		2017		2016		2015		2014	
Total pension liability															
Service cost	\$ 282,748	\$ 256,956	\$ 247,073	\$ 252,025	\$ 242,331	\$	229,981	\$	221,135	\$	182,897	\$ 169,099	\$	162,595	
Interest	363,957	340,771	316,711	285,657	260,419		250,831		226,607		211,827	190,542		171,627	
Actuarial (gains) losses	-	(2,809)	-	94,402	-		(233,420)		-		(152,472)	-		-	
Benefit payments, including refunds	 (289,947)	 (238,875)	 (169,225)	 (130,198)	 (118,278)		(106,400)		(62,075)		(44,496)	 (47,364)		(52,004)	
Net change in total pension liability	356,758	356,043	394,559	501,886	384,472		140,992		385,667		197,756	312,277		282,218	
Total pension liability - beginning	 5,459,280	5,103,237	 4,708,678	 4,206,792	 3,822,320		3,681,328		3,295,661		3,097,905	2,785,628		2,503,410	
Total pension liability - ending	 5,816,038	 5,459,280	 5,103,237	 4,708,678	 4,206,792		3,822,320		3,681,328		3,295,661	 3,097,905		2,785,628	
Plan net position															
Contributions - employer	127,779	137,368	132,085	118,227	113,680		95,000		114,281		137,126	131,852		186,330	
Contributions - members	118,992	112,785	111,969	113,265	118,737		114,982		101,721		104,933	69,948		79,388	
Net investment income	421,144	(529,387)	1,327,315	120,525	413,354		212,193		283,987		13,638	187,253		377,680	
Benefit payments, including refunds	(289,947)	(238,875)	(169,225)	(130,198)	(118,278)		(106,400)		(62,075)		(44,496)	(47,364)		(52,004)	
Administrative expenses	(12,480)	-	-	-	(644)		(478)		(1,451)		(3,196)	-		-	
Net change in plan net position	365,488	(518,109)	 1,402,144	 221,819	526,849		315,297		436,463		208,005	 341,689		591,394	
Plan net position - beginning	5,605,715	6,123,824	4,721,680	4,499,861	3,973,012		3,657,715		3,221,252		3,013,247	2,671,558		2,080,164	
Plan net position - ending	5,971,203	5,605,715	6,123,824	4,721,680	 4,499,861		3,973,012		3,657,715		3,221,252	3,013,247		2,671,558	
Town's net pension (asset) liability	\$ (155,165)	\$ (146,435)	\$ (1,020,587)	\$ (13,002)	\$ (293,069)	\$	(150,692)	\$	23,613	\$	74,409	\$ 84,658	\$	114,070	
Plan net pension as percentage of total pension liability	102.7%	102.7%	120.0%	100.3%	107.0%		103.9%		99.4%		97.7%	97.3%		95.9%	
Covered payroll	\$ 2,501,673	\$ 2,405,455	\$ 2,413,777	\$ 2,320,939	\$ 2,262,289	\$	2,175,278	\$	1,971,124	\$	1,422,470	\$ 1,367,760	\$	1,367,760	
Town net pension (asset) liability as a percentage of covered payroll	-6.2%	-6.1%	-42.3%	-0.6%	-13.0%		-6.9%		1.2%		5.2%	6.2%		8.3%	

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

### SCHEDULE OF CHANGES IN THE TOWN'S NET PENSION LIABILITY AND RELATED RATIOS - PENSION - BOARD OF EDUCATION EMPLOYEES' PENSION PLAN (UNAUDITED)

	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability										
Service cost	\$ 197,908	\$ 186,280	\$ 195,611	\$ 181,706	\$ 178,892	\$ 172,012	\$ 185,360	\$ 142,155	\$ 188,446	\$ 183,963
Interest	402,822	382,343	380,274	357,357	342,577	334,152	307,379	298,952	285,926	284,622
Actuarial (gains) losses	286,484	5,803	(39,350)	148,900	510	(108,369)	25,742	(81,477)	(41,393)	(165,334)
Benefit payments, including refunds	 (452,152)	 (337,296)	 (349,627)	 (291,121)	 (266,131)	 (262,441)	(228,164)	 (218,122)	(205,772)	(179,476)
Net change in total pension liability	435,062	237,130	186,908	396,842	255,848	135,354	290,317	141,508	227,207	123,775
Total pension liability - beginning	 6,738,585	 6,501,455	 6,314,547	 5,917,705	 5,661,857	 5,526,503	5,236,186	 5,094,678	4,867,471	4,743,696
Total pension liability - ending	7,173,647	6,738,585	 6,501,455	6,314,547	 5,917,705	 5,661,857	 5,526,503	 5,236,186	5,094,678	 4,867,471
Plan net position										
Contributions - employer	184,438	198,138	210,321	213,928	243,276	243,276	268,290	279,225	246,409	256,031
Contributions - members	68,533	80,079	78,237	78,372	75,815	65,893	57,499	55,390	54,183	56,031
Net investment income	522,213	(813,737)	1,379,998	262,130	291,599	210,621	393,333	60,843	43,794	386,335
Benefit payments, including refunds	(452,152)	(337,296)	(349,627)	(291,121)	(266,131)	(262,441)	(228,164)	(218,122)	(205,772)	(179,476)
Administrative expenses	(1,180)	(6,350)	(2,393)	(2,662)	(2,903)	(20,212)	(3,504)	(5,012)	(47,489)	(12,516)
Net change in plan net position	 321,852	 (879,166)	1,316,536	260,647	341,656	237,137	487,454	172,324	91,125	506,405
Plan net position - beginning	5,850,266	6,729,432	5,412,896	5,152,249	4,810,593	4,573,456	4,086,002	3,913,678	3,822,553	3,316,148
Plan net position - ending	6,172,118	5,850,266	6,729,432	5,412,896	5,152,249	4,810,593	4,573,456	4,086,002	3,913,678	3,822,553
Town's net pension liability (asset)	\$ 1,001,529	\$ 888,319	\$ (227,977)	\$ 901,651	\$ 765,456	\$ 851,264	\$ 953,047	\$ 1,150,184	\$ 1,181,000	\$ 1,044,918
Plan net pension as percentage of total pension liability (asset)	86.0%	86.8%	103.5%	85.7%	87.1%	85.0%	82.8%	78.0%	76.8%	78.5%
Covered payroll	\$ 2,024,226	\$ 2,133,354	\$ 2,046,238	\$ 2,046,966	\$ 1,881,109	\$ 1,687,217	\$ 1,622,324	\$ 1,515,260	\$ 1,642,588	\$ 1,558,932
Town net pension liability (asset) as a percentage of covered payroll	49.5%	41.6%	-11.1%	44.0%	40.7%	50.5%	58.7%	75.9%	71.9%	67.0%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

### SCHEDULE OF CHANGES IN THE TOWN'S NET PENSION ASSET AND RELATED RATIOS - PENSION - VOLUNTEER FIREFIGHTERS' PENSION PLAN (UNAUDITED)

		2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Total pension liability					 						
Service cost	\$	9,036	\$ 9,036	\$ 6,723	\$ 6,723	\$ 7,507	\$ 7,507	\$ 6,048	\$ 6,048	\$ 6,048	\$ 6,092
Interest		24,024	22,746	22,762	21,990	21,552	20,955	20,273	18,236	18,928	18,377
Actuarial (gains) losses		(12,744)	-	(17,582)	-	(3,454)	-	306	-	408	-
Benefit payments, including refunds		(12,127)	 (12,116)	 (16,711)	 (16,946)	 (19,189)	(19,370)	 (15,885)	(14,050)	 (13,996)	 (17,836)
Net change in total pension liability		8,189	19,666	(4,808)	11,767	6,416	9,092	10,742	10,234	11,388	6,633
Total pension liability - beginning		366,543	 346,877	 351,685	 339,918	 333,502	324,410	 313,668	303,434	 292,046	 285,413
Total pension liability - ending		374,732	366,543	346,877	351,685	 339,918	333,502	324,410	313,668	 303,434	 292,046
Plan net position											
Contributions - employer		6,034	6,034	5,921	5,921	5,215	5,215	2,380	2,380	11,577	11,577
Contributions - members		-	-	-	-	-	-	-	-	-	-
Net investment income		37,205	(28,768)	101,202	8,350	33,205	16,544	22,905	4,864	13,442	72,286
Benefit payments, including refunds		(12,127)	(12,116)	(16,711)	(16,946)	(19,189)	(19,370)	(15,885)	(14,050)	(13,996)	(17,836)
Administrative expenses		(3,546)	 -	 -	 -	 -	(224)	 (40)	(117)	 -	 -
Net change in plan net position		27,566	(34,850)	90,412	(2,675)	19,231	2,165	9,360	(6,923)	11,023	66,027
Plan net position - beginning		411,235	 446,085	 355,673	 358,348	 339,117	336,952	 327,592	334,515	323,492	257,465
Plan net position - ending		438,801	 411,235	446,085	355,673	358,348	339,117	336,952	327,592	334,515	 323,492
Town's net pension asset	\$	(64,069)	\$ (44,692)	\$ (99,208)	\$ (3,988)	\$ (18,430)	\$ (5,615)	\$ (12,542)	\$ (13,924)	\$ (31,081)	\$ (31,446)
Plan net pension as percentage of total pension liability	:	117.1%	112.2%	128.6%	101.1%	105.4%	101.7%	103.9%	104.4%	110.2%	110.8%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

### SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - PENSION - TOWN EMPLOYEES' PENSION PLAN (UNAUDITED)

	2023	2022	 2021	 2020	 2019	2018	 2017	 2016	 2015	 2014
Actuarially determined contribution	\$ 136,516	\$ 137,368	\$ 132,085	\$ 118,227	\$ 113,680	\$ 118,852	\$ 114,281	\$ 137,126	\$ 131,852	\$ 186,330
Contributions in relation to actuarially determined contribution	 127,779	 137,368	 132,085	 118,227	 113,680	 95,000	 114,281	 137,126	 131,852	 186,330
Excess (deficiency) of contribution	\$ (8,737)	\$ _	\$ _	\$ -	\$ -	\$ (23,852)	\$ -	\$ _	\$ -	\$ -
Covered payroll	\$ 2,501,673	\$ 2,405,455	\$ 2,413,777	\$ 2,320,939	\$ 2,262,289	\$ 2,175,278	\$ 1,971,124	\$ 1,422,470	\$ 1,367,760	\$ 1,367,760
Contributions as a percentage of covered payroll	5.11%	5.71%	5.47%	5.09%	5.02%	4.37%	5.80%	9.64%	9.64%	13.62%
Annual money-weighted rate of return, net of investment expense	7.46%	-8.28%	28.11%	2.81%	10.37%	5.80%	8.72%	3.84%	6.73%	16.77%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

#### SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - PENSION -BOARD OF EDUCATION EMPLOYEES' PENSION PLAN (UNAUDITED) LAST TEN FISCAL YEARS\*

	 2023	 2022	 2021	2020	 2019	 2018	 2017	 2016	 2015	 2014
Actuarially determined contribution	\$ 184,438	\$ 198,138	\$ 210,321	\$ 213,928	\$ 243,276	\$ 243,276	\$ 268,290	\$ 331,755	\$ 300,592	\$ 312,031
Contributions in relation to actuarially determined contribution	 184,438	 198,138	 210,321	 213,928	 243,276	 243,276	 268,290	 325,789	 300,592	 312,270
Excess (deficiency) of contribution	\$ 	\$ 	\$ 	\$ -	\$ -	\$ -	\$ 	\$ (5,966)	\$ 	\$ 239
Covered payroll	\$ 2,024,226	\$ 2,133,354	\$ 2,046,238	\$ 2,046,966	\$ 1,881,109	\$ 1,687,217	\$ 1,622,324	\$ 1,515,260	\$ 1,642,588	\$ 1,558,932
Contributions as a percentage of covered payroll	9.11%	9.29%	10.28%	10.45%	14.42%	14.42%	16.54%	21.50%	18.30%	20.03%
Annual money-weighted rate of return, net of investment expense	9.14%	-12.10%	25.75%	5.11%	6.09%	4.71%	9.08%	1.52%	1.16%	13.80%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

### SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - PENSION - VOLUNTEER FIREFIGHTERS' PENSION PLAN (UNAUDITED)

	 2023	 2022	 2021	 2020	 2019	 2018	 2017	 2016	 2015	 2014
Actuarially determined contribution	\$ 6,034	\$ 6,034	\$ 5,921	\$ 5,921	\$ 5,215	\$ 5,215	\$ 2,380	\$ 2,380	\$ 11,577	\$ 11,577
Contributions in relation to actuarially determined contribution	 6,034	6,034	5,921	5,921	5,215	5,215	2,380	2,380	11,577	11,577
Excess (deficiency) of contribution	\$ 	\$ 								
Annual money-weighted rate of return, net of investment expense	9.05%	-6.17%	29.06%	2.48%	10.06%	5.04%	7.13%	1.90%	4.20%	28.48%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

#### SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET PENSION LIABILITY -

#### CONNECTICUT TEACHERS' RETIREMENT SYSTEM (UNAUDITED)

LAST NINE FISCAL YEARS\*

(Rounded to nearest thousand)

	2023		2022		2021		2020		2019		2018		2017		2016		2015
Town's proportion of the collective net pension liability	0.00	%	0.00%		0.00%		0.00%		0.00%		0.00%		0.00%		0.00%		0.00%
Town's proportionate share of the collective net pension liability	\$ -	:	\$ -	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
State's proportionate share of the collective net pension liability							.=										
attributed to the Town Total	\$ 51,061,00		40,821,000 \$ 40,821,000	Ś	51,541,000 51,541,000	Ś	47,164,000 47,164,000	Ś	36,366,000 36,366,000	Ś	35,533,000 35,533,000	Ś	37,488,000 37,488,000	Ś	29,518,000	Ś	27,284,000
. Ottal	7 31,001,00	<u> </u>	7 10,021,000	<u></u>	31,311,000		17,101,000	<u></u>	30,300,000	_	33,333,000		37,100,000	<u> </u>	23,310,000	Ť	27,201,000
Town's covered payroll	\$ 12,748,00	0 :	\$ 12,309,000	\$	11,905,000	\$	12,126,000	\$	11,938,000	\$	11,263,000	\$	10,856,000	\$	10,972,000	\$	10,576,000
Town's proportionate share of the collective net pension liability as a percentage of its covered payroll	0.00	%	0.00%		0.00%		0.00%		0.00%		0.00%		0.00%		0.00%		0.00%
Plan fiduciary net position as a percentage of the total collective pension liability	54.06	%	60.77%		49.24%		52.00%		57.69%		55.93%		52.26%		59.50%		61.51%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

### SCHEDULE OF CHANGES IN THE TOWN'S NET OPEB LIABILITY AND RELATED RATIOS OTHER POST-EMPLOYMENT BENEFITS PLAN (UNAUDITED)

#### LAST FIVE FISCAL YEARS\*

	2023	2022	2021	2020	2019
Total OEPB liability					
Service cost	\$ 37,513	\$ 35,932	\$ 29,506	\$ 27,775	\$ 42,290
Interest	178,440	175,843	170,405	167,628	216,390
Actuarial (gains) losses	377,095	80,451	(173)	79,320	(719,208)
Changes in assumptions	(5,208)	-	129,179	-	(143,554)
Benefit payments, including refunds	 (252,708)	(248,397)	(241,125)	(219,526)	(169,438)
Net change in total OPEB liability	335,132	43,829	87,792	55,197	(773,520)
Total OPEB liability - beginning	 3,060,998	3,017,169	 2,929,377	 2,874,180	3,647,700
Total OPEB liability - ending	3,396,130	3,060,998	3,017,169	2,929,377	2,874,180
Plan net position					
Contributions - employer	222,285	243,413	257,645	1,028,443	165,758
Contributions - TRB subsidy	56,325	37,284	39,480	34,320	31,680
Net investment income	109,166	(159,363)	250,528	25,095	1,543
Benefit payments, including refunds	(252,708)	(248,397)	(241,125)	(219,526)	(169,438)
Administrative expenses	 			-	-
Net change in plan net position	135,068	(127,063)	306,528	868,332	29,543
Plan net position - beginning	 1,102,339	1,229,402	922,874	54,542	25,000
Plan net position - ending	 1,237,407	1,102,339	1,229,402	922,874	54,543
Town's net OPEB liability	\$ 2,158,723	\$ 1,958,659	\$ 1,787,767	\$ 2,006,503	\$ 2,819,637
Plan net OPEB as percentage of total					
OPEB liability	36.4%	36.0%	40.7%	31.5%	1.9%
Covered payroll	\$ 15,143,437	\$ 15,800,376	\$ 15,430,055	\$ 13,498,000	\$ 13,156,000
Town net OPEB liability as a percentage of covered payroll	14.3%	12.4%	11.6%	14.9%	21.4%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

## SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS OTHER POST-EMPLOYMENT BENEFITS PLAN (UNAUDITED) LAST SIX FISCAL YEARS\*\*

	 2023	2022	 2021	 2020	 2019	 2018 *
Actuarially determined contribution	\$ 214,709	\$ 202,556	\$ 240,578	\$ 239,834	\$ 285,605	\$ 284,590
Contributions in relation to actuarially determined contribution:						
Contributions to OPEB Trust	25,902	25,902	56,000	843,237	28,000	25,000
Contributions from General Fund	196,383	217,511	201,645	185,206	137,758	118,229
	222,285	243,413	257,645	1,028,443	165,758	143,229
Excess (deficiency) of contribution	\$ 7,576	\$ 40,857	\$ 17,067	\$ 788,609	\$ (119,847)	\$ (141,361)
Covered payroll	\$ 15,143,000	\$ 15,800,000	\$ 15,430,000	\$ 13,498,000	\$ 13,156,000	\$ 13,194,000
Contributions as a percentage of covered employee payroll	1.30%	1.38%	1.31%	1.37%	1.05%	0.90%
Annual money-weighted rate of return, net of investment expense	9.91%	-12.86%	26.70%	3.87%	6.17%	0.00%

<sup>\*</sup> OPEB Trust established by the Town in June 2018.

<sup>\*\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

### SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET OPEB LIABILITY - CONNECTICUT TEACHERS' RETIREMENT SYSTEM (UNAUDITED)

#### LAST SIX FISCAL YEARS\*

(Rounded to Nearest Thousand)

	2023	 2022	2021	2020	2019	 2018
Town's proportion of the collective net OPEB liability	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Town's proportionate share of the collective net OPEB liability	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
State's proportionate share of the collective net OPEB liability						
attributed to the Town	4,472,000	4,447,000	7,687,000	7,355,000	7,270,000	9,146,000
Total	\$ 4,472,000	\$ 4,447,000	\$ 7,687,000	\$ 7,355,000	\$ 7,270,000	\$ 9,146,000
Town's covered payroll	\$ 12,748,000	\$ 12,309,000	\$ 11,905,000	\$ 12,126,000	\$ 11,938,000	\$ 11,263,000
Town's proportionate share of the collective net OPEB liability as a percentage of its covered payroll	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
Plan fiduciary net position as a percentage of the total collective OPEB liability	9.46%	6.11%	2.50%	2.08%	1.49%	1.79%

<sup>\*</sup> This schedule is intended to show information for ten years and additional years' information will be displayed as it becomes available.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED)
AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### **NOTE 1 - BUDGETARY INFORMATION AND COMPLIANCE**

#### **Budgetary Information**

The General Fund is the only fund for which an annual budget is legally adopted. The Town adheres to the following procedures in establishing the budgetary data for the General Fund.

- The Board of Finance submits a proposed operating budget for the fiscal year commencing July 1 to a public budget hearing, at which taxpayer comments are obtained. The Board of Finance then prepares the recommended Town budget, which it presents at the annual Town meeting. The operating budget includes proposed expenditures and the means of financing them.
- Expenditures are budgeted by function, department and object. Management may not exceed appropriations at the object level and must seek approval from the Board of Finance to reassign resources within a department, except for the Board of Education. The Board of Education may reassign resources within its department without seeking Board of Finance approval. The legal level of budget control is the department level for the Board of Education and the object level for all other departments. A separately issued budgetary report demonstrating legal compliance with the adopted budget is available from the Town. The Board of Finance is authorized to transfer budgeted amounts within and between departments and objects. Additional appropriations of less than \$20,000 must be approved by the Board of Finance. Appropriations in excess of \$20,000 must be approved at a Town meeting.
- O Formal budgetary integration is employed as a management control device during the year.
- The budget is prepared on the modified accrual basis of accounting. Intergovernmental revenues and other reimbursement for certain special education costs are recorded as reductions to expenditures for budgetary purposes and "on-behalf" payments made by the State of Connecticut into the State Teacher's Retirement System are not recorded for budgetary purposes. In addition, activity of the Revaluation Fund is excluded for budgetary purposes due to perspective differences. Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year-end are reported in budgetary reports as expenditures of the current year.
- O All unexpended and unencumbered appropriations lapse at year-end, except those for Capital Projects Funds.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 1 - BUDGETARY INFORMATION AND COMPLIANCE (Continued)

#### **Budgetary Information (Continued)**

As described above, accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP basis). A reconciliation of General Fund amounts presented on the budgetary basis to amounts presented on the GAAP basis is as follows for the year ended June 30, 2023:

	Total Revenues	Ex	Total penditures	Fina	Other ncing Uses	Change in d Balance
Budgetary basis	\$ 36,836,082	\$	36,159,742	\$	(313,151)	\$ 363,189
"On-behalf" payments - State Teachers Retirement Fund	4,082,730		4,082,730		-	-
Reimbursement for certain grant costs recorded as a reduction to expenditures for budgetary purposes	212,920		212,920		-	-
Budgetary perspective differences funds combined for GAAP financial reporting purposes: Separation Benefits Fund	-		82,313		59,566	(22,747)
Reclassification of transfers	-		(2,500)		(2,500)	 <del>-</del>
GAAP basis	\$ 41,131,732	\$	40,535,205	\$	(256,085)	\$ 340,442

#### NOTE 2 - SCHEDULE OF CHANGES IN THE TOWN'S NET PENSION LIABILTY - TOWN EMPLOYEES PENSION PLAN

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of July 1, 2021. The July 1, 2021 valuation was utilized to calculate the total pension liability as of July 1, 2021, which was rolled forward to the most recent measurement date of June 30, 2023.

Benefit Changes - There have been no benefit term changes that have had a significant effect on the measurement of the net pension liability as of June 30, 2023.

Assumption Changes - There have been no assumption changes that have had a significant effect on the measurement of the net pension liability as of June 30, 2023.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 3 - SCHEDULE OF CHANGES IN THE TOWN'S NET PENSION LIABILTY - BOARD OF EDUCATION EMPLOYEES PLAN

Actuarial valuations are prepared every year with the most recent available actuarial valuation performed as of July 1, 2022. The July 1, 2022 valuation was utilized to calculate the total pension liability as of July 1, 2022, which was rolled forward to the most recent measurement date of June 30, 2023.

Benefit Changes - There have been no benefit term changes that have had a significant effect on the measurement of the net pension liability as of June 30, 2023.

Assumption Changes - There have been no assumption changes that have had a significant effect on the measurement of the net pension liability as of June 30, 2023.

#### NOTE 4 - SCHEDULE OF CHANGES IN THE TOWN'S NET PENSION LIABILTY - VOLUNTEER FIREFIGHTER'S PENSION PLAN

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of July 1, 2022. The July 1, 2022 valuation was utilized to calculate the total pension liability as of July 1, 2022, which was rolled forward to the most recent measurement date of June 30, 2023.

Benefit Changes - There have been no benefit term changes that have had a significant effect on the measurement of the net pension liability as of June 30, 2023.

Assumption Changes - There have been no assumption changes that have had a significant effect on the measurement of the net pension liability as of June 30, 2023.

#### NOTE 5 - SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - TOWN EMPLOYEES' PENSION PLAN

Actuarially determined contributions rates are calculated as of July 1, prior to the end of the fiscal year in which contributions are reported.

The following methods and assumptions were utilized to determine the contribution rates for the year ended June 30, 2023.

Actuarial cost method	Aggregate Cost
Asset valuation method	Market Value
Inflation	3.0%
Salary increases (average, including inflation)	4.0%
Investment rate of return (net of investment expense)	6.5%
Retirement age	65

Mortality rates were based on the Pub-2010 public retirement plans mortality tables for general employees, for non-annuitants and annuitants, projected to the valuation date with Scale MP-2021.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

#### NOTE 6 - SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - BOARD OF EDUCATION EMPLOYEES PLAN

Actuarially determined contributions rates are calculated as of July 1, prior to the end of the fiscal year in which contributions are reported.

The following methods and assumptions were utilized to determine the contribution rates for the year ended June 30, 2022.

Actuarial cost method	Entry Age Normal
Amortization method	Level dollar amount, open
Remaining amortization period	30 years
Asset valuation method	Market Value
Inflation	2.4%
Salary increases (average, including inflation)	3.5%
Investment rate of return (net of investment expense)	6.0%
Retirement age	65

Mortality rates were based on the Pub-2010(B) Public Retirement Plans Mortality Tables with separate male and female rates, with no collar adjustment, combined tables for non-annuitants and annuitants, projected to the valuation date with Scale MP-2020.

#### NOTE 7 - SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - VOLUNTEER FIREFIGHTER'S PENSION PLAN

Actuarially determined contributions rates are calculated as of July 1, prior to the end of the subsequent two fiscal years in which contributions are reported.

The following methods and assumptions were utilized to determine the contribution rates for the year ended June 30, 2022.

Actuarial cost method	Aggregate Cost
Asset valuation method	Market Value
Inflation	2.4%
Investment rate of return (net of investment expense)	6.5%
Retirement age	65

Mortality rates were based on the Pub-2010(B) Public Retirement Plans Amount-Weighted Mortality Table projected to the valuation date with Scale MP-2021.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

### NOTE 8 - SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET PENSION LIABILITY - CONNECTICUT TEACHERS' RETIREMENT SYSTEM

The Town began to report this schedule when it implemented GASB Statement No. 68, Accounting and Financial Reporting for Pensions - An Amendment of GASB Statement No. 27, in fiscal year 2015. GASB Statement No. 68 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of June 30, 2022. The liabilities were estimated based on a measurement date of June 30, 2022. The employer allocations were then applied to the net pension liability and pension expense to determine the amount applicable to each employer. This information is utilized by the Town for reporting as of June 30, 2023.

Benefit Changes - There were no benefit term changes that had a significant effect on the measurement of the collective net pension liability reported as of June 30, 2023.

Assumption Changes - There were no changes in assumptions that had a significant effect on the measurement of the collective net pension liability reported as of June 30, 2023.

#### NOTE 9 - SCHEDULE OF CHANGES IN THE TOWN'S NET OPEB LIABILTY - OTHER POST-EMPLOYMENT BENEFITS PLAN

The Town began to report this schedule when established an OPEB Trust in fiscal year 2018 and subsequently implemented GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. GASB Statement No. 74 requires the information within this schedule to be presented for the ten most recent fiscal years. Additional years' information will be displayed as it becomes available.

Benefit Changes - There have been no benefit term changes that have had a significant effect on the measurement of the Town's net OPEB liability as of June 30, 2023.

Assumption Changes - There have been no assumption changes that have had a significant effect on the measurement of the Town's net OPEB liability as of June 30, 2023.

### NOTE 10 - SCHEDULE OF CONTRIBUTIONS AND INVESTMENT RETURNS - OTHER POST-EMPLOYMENT BENEFITS PLAN

The Town began to report this schedule when established an OPEB Trust in fiscal year 2018 and subsequently implemented GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. GASB Statement No. 74 requires the information within this schedule to be presented for the ten most recent fiscal years. Additional years' information will be displayed as it becomes available. Actuarially determined contributions rates are calculated as of July 1, two years prior to the end of the fiscal year in which contributions are reported.

The following methods and assumptions were utilized to determine the contribution rates for the year ended June 30, 2023.

Investment rate of return6.00%Discount rate6.00%Inflation rate2.40%

Healthcare cost trend rate:

Initial 6.5% in 2020 decreasing 0.2% per year

Ultimate 4.40%

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (UNAUDITED) (Continued)

AS OF AND FOR THE YEAR ENDED JUNE 30, 2023

### NOTE 11 - SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE COLLECTIVE NET OTHER POST-EMPLOYMENT BENEFITS LIABILITY - CONNECTICUT TEACHERS' RETIREMENT SYSTEM

The Town began to report this schedule when it implemented GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pension*, in fiscal year 2018. GASB Statement No. 75 requires the information within this schedule to be presented for the ten most recent fiscal years.

Actuarial valuations are prepared every two years with the most recent available actuarial valuation performed as of June 30, 2022. The liabilities were estimated based on a measurement date of June 30, 2022. The employer allocations were then applied to the net OPEB liability and OPEB expense to determine the amount applicable to each employer. This information is utilized by the Town for reporting as of June 30, 2023.

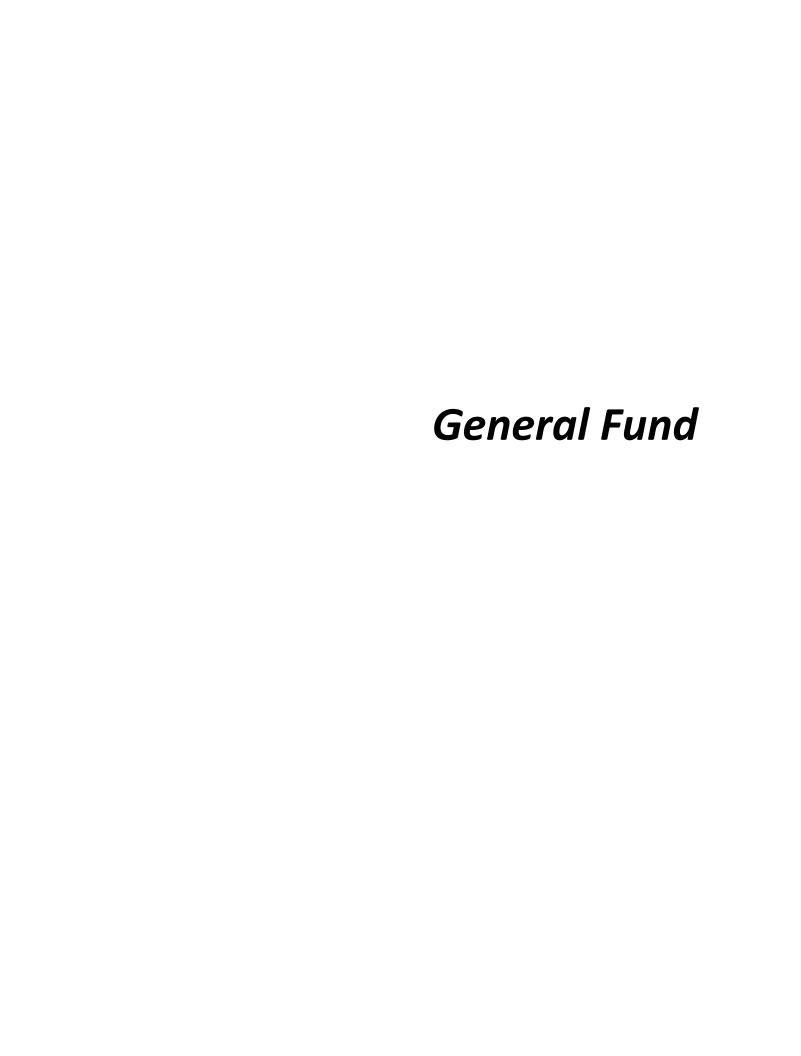
Benefit Changes - There were no benefit term changes that had a significant effect on the measurement of the collective net OPEB liability reported as of June 30, 2023.

Assumption Changes - The following assumption changes had a significant effect on the measurement of the collective net OPEB liability reported as of June 30, 2023.

- The discount rate was increased from 2.17% to 3.53% to reflect the change in the Municipal Bond Index rate.
- The expected annual per capita claims costs were updated to better reflect anticipated medical and prescription drug claim experience both before and after the plan change that became effective on January 1, 2019.
- o The expected rate of inflation was decreased and the Real Wage Growth assumption was increased.

Combining and Individual Fund Statements and Schedules

# Governmental Funds



SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES -BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2023

		Budgeted Amounts		Variance With Final Budget
	Original	Final	Actual	Over (Under)
PROPERTY TAXES				
Revenues from property taxes	\$ 26,152,718	\$ 26,152,718	\$ 26,403,912	\$ 251,194
Interest and lien fees	75,000	75,000	87,807	12,807
Total property taxes	26,227,718	26,227,718	26,491,719	264,001
INTERGOVERNMENTAL				
Education cost sharing	5,692,630	5,692,630	5,663,347	(29,283)
Pequot Indian grant	1,564,515	1,564,515	1,564,515	-
Payments in lieu of taxes	1,261,860	1,261,860	1,261,860	-
Municipal stabilization grant	240,198	240,198	240,198	-
Unbudgeted grants	-	-	218,584	218,584
Senior bus grant	21,615	21,615	23,076	1,461
Telephone tax	10,000	10,000	10,116	116
Property tax relief grants	6,500	6,500	2,391	(4,109)
Police grants	40,000	40,000	1,025	(38,975)
Total intergovernmental	8,837,318	8,837,318	8,985,112	147,794
CHARGES FOR SERVICES				
Building permit fees	209,500	218,000	290,481	72,481
Conveyance taxes	165,000	165,000	155,197	(9,803)
Bulky waste fees	90,000	90,000	125,731	35,731
Cell tower rentals	90,000	90,000	95,142	5,142
Police services	60,000	60,000	94,537	34,537
Transfer station permit fees	90,000	90,000	74,640	(15,360)
Town clerk fees	88,500	88,500	56,112	(32,388)
Fire watch service fees	5,000	5,000	32,415	27,415
Other revenue	50,000	50,000	29,990	(20,010)
Other recycling	40,000	40,000	24,985	(15,015)
Sanitarian fees	20,000	20,000	22,657	2,657
Property rentals	-	-	7,514	7,514
Tuition	14,000	14,000	6,349	(7,651)
Pistol permit fees	7,500	7,500	5,250	(2,250)
Zoning permit fees	3,500	3,500	4,695	1,195
Planning commission fees	-	-	1,991	1,991
Zoning Commission fees	3,000	3,000	1,800	(1,200)
Conservation Commission fees	1,500	1,500	1,665	165
Other licenses and permit fees	500	500	1,290	790
Zoning Board of Appeals fees	500	500	925	425
Fire Marshall fees	3,000	3,000	625	(2,375)
CPR Registrations	500	500	455	(45)
Mini bus donations	2,500	2,500	181	(2,319)
Total charges for services	944,500	953,000	1,034,627	81,627
INVESTMENT EARNINGS	30,000	30,000	324,624	294,624
Total revenues	36,039,536	36,048,036	36,836,082	788,046
OTHER FINANCING SOURCES				
Operating transfers in:				
Ambulance Fund	500,000	500,000	500,000	-
Capital Projects Fund	200,650	200,650	200,650	-
Library Fund	14,000	14,000	14,000	-
Recreation Fund	1,000	1,000	-	(1,000)
Appropriation from fund balance	75,000	836,545		(836,545)
Total other financing sources	790,650	1,552,195	714,650	(837,545)
Total revenues and other financing sources	\$ 36,830,186	\$ 37,600,231	\$ 37,550,732	\$ (49,499)

SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES - BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2023

		Budgeted Amounts		Variance With Final Budget
	Original	Final	Actual	Over (Under)
GENERAL GOVERNMENT				
Employee Benefits	\$ 1,436,079	\$ 1,452,778	\$ 1,452,778	\$ -
Selectmen	458,964	519,718	519,718	-
Finance	285,548	293,262	293,262	-
Land Use	231,212	213,244	212,736	(508)
Assessor	179,912	157,551	151,025	(6,526)
Tax Collector	141,866	139,378	138,937	(441)
Information Technology	117,668	131,799	131,799	-
Town Clerk	131,142	117,263	114,775	(2,488)
Building Department	58,240	60,792	60,792	-
Election	49,330	50,341	50,340	(1)
Board of Finance	46,000	47,215	47,065	(150)
Conservation	19,300	19,701	19,690	(11)
Probate Court	7,000	5,867	5,220	(647)
Zoning	2,000	2,000	1,951	(49)
Zoning Board of Appeals	1,000	1,715	1,715	-
Planning	500	500	417	(83)
Board of Assessment Appeals	150	167	167	-
Total general government	3,165,911	3,213,291	3,202,387	(10,904)
PUBLIC SAFETY				
Police Protection	1,165,004	1,165,004	1,164,774	(230)
Fire Protection	795,833	747,983	715,536	(32,447)
Civil Preparedness	13,200	17,640	16,752	
Total public safety	1,974,037	1,930,627	1,897,062	(888)
	1,974,037	1,930,027	1,897,002	(33,303)
PUBLIC WORKS				
Public Works	821,795	797,001	796,022	(979)
Town Facilities	634,792	669,173	669,173	-
Highway Department	174,000	199,255	189,222	(10,033)
Park and Recreation Maintenance	52,665	56,828	56,828	<del>-</del>
Total public works	1,683,252	1,722,257	1,711,245	(11,012)
SANITATION				
Transfer Station	671,440	640,022	637,857	(2,165)
Water Pollution Control Authority	101,350	86,656	79,331	(7,325)
Total sanitation	772,790	726,678	717,188	(9,490)
HEALTH AND SOCIAL SERVICES				
Human Services	219,477	223,193	221,823	(1,370)
Total health and social services	219,477	223,193	221,823	(1,370)
LIBRARY	539,385	539,385	531,430	(7,955)
	339,363	333,363	331,430	(7,933)
CULTURE AND RECREATION				
Community Services	127,860	131,643	129,943	(1,700)
Senior and Disabled Transportation	35,500	40,789	39,790	(999)
Senior Services	11,000	12,646	12,010	(636)
Total culture and recreation	174,360	185,078	181,743	(3,335)
OTHER	42,364	23,311		(23,311)
				Continued

### SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES -

BUDGET AND ACTUAL - BUDGETARY BASIS - GENERAL FUND *(Continued)*FOR THE YEAR ENDED JUNE 30, 2023

			Budg	geted Amounts			Fin	iance With al Budget
	Ori	ginal		Final		Actual	Ov	er (Under)
EDUCATION								
Instructional salaries		,216,622	\$	10,998,206	\$	10,996,768	\$	(1,438)
Insurance/social security		,576,705		4,456,380		4,227,360		(229,020)
Clerical/aides salaries		2,046,915		2,052,144		2,066,548		14,404
Administrative salaries	1	,637,426		1,736,354		1,740,236		3,882
Regular transportation		813,046		953,535		953,511		(24)
Tuition - special education	1	,119,469		923,237		924,241		1,004
Maintenance salaries		916,864		891,470		896,438		4,968
Other instructional salaries		558,733		570,608		587,752		17,144
General maintenance		588,585		630,216		581,804		(48,412)
Electricity		418,000		499,597		498,987		(610)
Special education transportation		375,300		430,630		429,930		(700)
Capital outlay and equipment		294,980		281,780		282,269		489
Nurses' salaries		270,533		267,433		269,771		2,338
Coaches		196,253		196,253		193,865		(2,388)
Fuel		124,635		166,775		166,776		1
Textbooks		84,400		142,103		132,140		(9,963)
Departmental supplies		131,760		153,751		116,982		(36,769)
Audio visual materials		94,360		107,974		107,108		(866)
Athletic equipment and supplies		90,300		90,300		91,304		1,004
Board of education		92,025		92,355		89,537		(2,818)
Tuition - non special education		120,000		73,700		73,621		(79)
Custodial supplies		32,000		56,579		56,579		-
Workbooks and texts		32,000		54,937		51,926		(3,011)
Equipment rental		54,510		54,510		50,295		(4,215)
Activity advisors		62,971		74,971		50,223		(24,748)
Athletic/field trip transportation		40,350		49,950		47,506		(2,444)
Systemwide general supplies		36,350		36,350		43,486		7,136
Telephone		44,000		37,700		39,740		2,040
Instructional dues		29,640		29,640		32,371		2,731
Travel and conferences in-service		33,590		28,190		29,500		1,310
Equipment replacement		31,500		31,500		28,603		(2,897)
Tuition - vocational education		27,000		27,000		27,292		292
Library books and supplies		15,560		15,560		17,233		1,673
Adult education		15,450		15,450		16,159		709
Health supplies		13,050		13,050		12,264		(786)
Propane gas		6,000		6,000		9,306		3,306
Office supplies		10,950		10,950		7,287		(3,663)
Postage		6,480		6,480		6,447		(33)
Forms and printing		10,960		5,654		4,361		(1,293)
Medical Advisor salary		1,500		1,500		1,500		-
Total education	26	5,270,772		26,270,772	-	25,959,026		(311,746)
DEBT SERVICE		,737,838		1,737,838		1,737,838		-
			-					(412.000)
TOTAL EXPENDITURES	36	5,580,186	-	36,572,430		36,159,742		(412,689)
OTHER FINANCING USES								
Operating transfers out:		0.00.000		000 000		0.55 - 55		
Capital Project Fund		250,000		968,235		968,235		-
Separation Benefits Fund		-		59,566		59,566		-
Total other financing uses		250,000		1,027,801		1,027,801		-
Total expenditures and other financing uses	\$ 36	5,830,186	\$	37,600,231	\$	37,187,543	\$	(412,689)
							(	Concluded

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### SCHEDULE OF PROPERTY TAXES LEVIED, COLLECTED AND OUTSTANDING FOR THE YEAR ENDED JUNE 30, 2023

Grand	Balance					Transfers Balance					С		F	Balance		
List	Uncollected	Current	Lawful (	Correcti	ions		to		То Ве			Inte	erest, Liens		Un	collected
Year	July 1, 2022	Levy	Additions	Ded	luctions	Sı	uspense	_	Collected	_	Taxes	;	and Fees	Total	Jun	e 30, 2023
2021	\$ -	\$ 26,815,707	\$ 325,485	\$	300,580	\$	11,871	\$	26,828,741	\$	26,295,924	\$	61,885	\$ 26,357,809	\$	532,817
2020	369,686	-	20,457		20,440		5,849		363,854		95,516		20,406	115,922		268,338
2019	22,521	5,838	-		3		2,962		25,394		11,235		5,287	16,522		14,159
2018	3,656	86	-		-		1,249		2,493		532		228	760		1,961
2017	2,210	90	-		-		-		2,300		-		-	-		2,300
2016	-	-	26		1		-		25		25		-	25		-
	\$ 398,073	\$ 26,821,721	\$ 345,968	\$	321,024	\$	21,931	\$	27,222,807	\$	26,403,232	\$	87,806	\$ 26,491,038	\$	819,575

### SCHEDULE OF DEBT LIMITATION -

### CONNECTICUT GENERAL STATUTES, SECTION 7-374(b)

FOR THE YEAR ENDED JUNE 30, 2023

Total cash collections for the year ended					
June 30, 2023:					
Taxes	\$ 26,403,232				
Interest and lien fees	87,806				
	26,491,038				
Reimbursement for revenue loss:					
Tax relief (CGS 12-129d)	2,391				
Base	\$ 26,493,429				
	General			Urban	Pension
	Purposes	Schools	Sewers	Renewal	Deficit
Debt limitation:					
2-1/4 times base	\$ 59,610,215	\$ -	\$ -	\$ -	\$ -
4-1/2 times base	-	119,220,431	-	-	-
3-3/4 times base	-	-	99,350,359	-	-
3-1/4 times base  3 times base	-	-	-	86,103,644	- 79,480,287
5 tilles base					79,460,267
Total debt limitation	59,610,215	119,220,431	99,350,359	86,103,644	79,480,287
Indebtedness:					
Bonds	6,839,000	7,591,000	-	-	-
Add: Authorized but unissued debt	1,257	450,000			
Total indebtedness	6,840,257	8,041,000			
Debt limitation in excess of outstanding					
and authorized debt	\$ 52,769,958	\$ 111,179,431	\$ 99,350,359	\$ 86,103,644	\$ 79,480,287
Total capacity of borrowing (7 times base)	\$ 185,454,003				
Total present indebtedness	14,881,257				
Margin for additional borrowing	\$ 170,572,746				

# Combining Statements

### **PERMANENT FUND**

Permanent funds are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the Town's programs, that is, for the benefit of the Town or its citizenry. The nonmajor permanent fund is the following:

**Library Trust Fund** - To account for the activity related to a restricted endowment the income from which may be expended for the Town's library operations.

**Cemetery Working Fund** - To account for revenues that are restricted to fund the operations of the Town's cemeteries.

### COMBINING BALANCE SHEET -

### NONMAJOR GOVERNMENTAL FUNDS - BY FUND TYPE

AS OF JUNE 30, 2023

	Į	Nonmajor Special		lonmajor Capital		Nonr Permane		Total Nonmajo		
		Revenue	- 1	Projects		Library	(	Cemetery	Go	vernmental
		Funds		Funds	Tı	ust Fund		rust Fund		Funds
ASSETS										
Cash and cash equivalents	\$	3,037,956	\$	436,319	\$	208,849	\$	233,656	\$	3,916,780
Investments		-		-		523,353		878,626		1,401,979
Receivables:										
Assessments and user charges		53,300		-		-		-		53,300
Grants and contracts		98,873		-		-		-		98,873
Other		146,382		-		-		-		146,382
Due from other funds		116,569		-		-		-		116,569
Total assets	\$	3,453,080	\$	436,319	\$	732,202	\$	1,112,282	\$	5,733,883
LIABILITIES										
Accounts payable	\$	99,915	\$	2,258	\$	-	\$	8,416	\$	110,589
Due to other funds		1,281,640		76,760		-		1,131		1,359,531
Unearned revenue		411,701		-		-		-		411,701
Total liabilities		1,793,256		79,018		-		9,547		1,881,821
DEFERRED INFLOWS OF RESOURCES										
Unavailable revenues		164,138								164,138
FUND BALANCES										
Nonspendable		-		-		75,000		-		75,000
Restricted		191,052		279,537		657,202		1,102,735		2,230,526
Committed		1,304,634		-		-		-		1,304,634
Total fund balances		1,495,686		357,301		732,202		1,102,735		3,687,924
Total liabilities, deferred inflows of										
resources and fund balances	\$	3,453,080	\$	436,319	\$	732,202	\$	1,112,282	\$	5,733,883

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR GOVERNMENTAL FUNDS - BY FUND TYPE

FOR THE YEAR ENDED JUNE 30, 2023

	Nonmajor Special	Nonmajor Capital		major ent Funds	Total Nonmajor
	Revenue	Projects	Fund - Library	Fund - Cemetery	Governmental
	Funds	Funds	Trust Fund	Trust Fund	Funds
REVENUES					
Intergovernmental	\$ 1,937,712	\$ 531,691	\$ -	\$ -	\$ 2,469,403
Charges for services	2,513,566	14,552	-	80,365	2,608,483
Investment earnings	46,122	12,932	36,624	75,560	171,238
Other	161,758	46,340	-	-	208,098
Total revenues	4,659,158	605,515	36,624	155,925	5,457,222
EXPENDITURES					
Current:					
General government	5,688	-	-	-	5,688
Public safety	94,131	-	-	-	94,131
Public works	536,063	-	-	-	536,063
Sanitation	279,615	-	-	-	279,615
Health and social services	58,484	-	-	79,392	137,876
Library	23,470	-	-	-	23,470
Culture and recreation	369,310	-	-	_	369,310
Education	2,657,400	-	-	-	2,657,400
Debt service:	, ,				, ,
Principal payments	-	264,353	-	-	264,353
Interest and fiscal charges	-	13,378	-	_	13,378
Capital outlays	32,771	470,672	-	-	503,443
Total expenditures	4,056,932	748,403	-	79,392	4,884,727
Excess (deficiency) of revenues					
over expenditures	602,226	(142,888)	36,624	76,533	572,495
OTHER FINANCING SOURCES (USES)					
Transfers in	27,048	327,548	(800)	-	353,796
Transfers out	(591,548)	-	(23,748)	-	(615,296)
Total other financing sources (uses)	(564,500)	327,548	(24,548)		(261,500)
Net change in fund balances	37,726	184,660	12,076	76,533	310,995
Fund balances - beginning	1,457,960	172,641	720,126	1,026,202	3,376,929
Fund balances - ending	\$ 1,495,686	\$ 357,301	\$ 732,202	\$ 1,102,735	\$ 3,687,924

### **SPECIAL REVENUE FUNDS**

Special revenue funds account for the proceeds of specific revenue sources that are legally restricted or committed by the Town for specified purposes. Nonmajor special revenue funds include the following:

**Educational Grants Fund** - To account for grant revenue that is restricted for educational expenditures.

**School Lunch Fund** - To account for revenues that have been committed by the Town to fund the operations of the school lunch program.

**Preschool Program Fund** - To account for tuition revenues that have been committed by the Town to fund the operations of the preschool program.

**Medicaid Program Fund** - To account for Medicaid reimbursements that have been committed by the Town to fund the education expenditures.

Road Maintenance Fund - To account for grant revenue that is restricted for road improvements.

**Emergency Fund** - To account for donations and contributions made for individuals in immediate need of financial assistance.

**Dog Fund** - To account for revenues that have been committed by the Town to fund the operations of the animal control department.

**Meals on Wheels Fund** - To account for revenues that have been committed by the Town to fund expenditures related to the delivery of meals to eligible elderly citizens in the Town.

Come Together Fund - To account for revenues that are restricted or committed for preventing substance abuse in Town.

**Drug Free Communities Fund** - To account for grant revenues that are restricted towards increasing awareness of substance abuse and support services available in the Town, identifying and implementing prevention strategies, and reducing the stigma surrounding substance abuse.

**Economic Development Fund** - To account for revenues that have been committed by the Town to fund expenditures of the Economic Development Committee.

Water Fund - To account for operations of the Town's water system.

**Ambulance Fund** - To account for revenues that have been committed by the Town to fund the operations of the Town's ambulance services.

**Cultural Commission Fund** - To account for revenues that have been committed by the Town to fund expenditures of cultural events.

**Recreation Commission Fund** - To account for revenues that have been committed by the Town to fund recreation programs.

**Library Fund** - To account for donations and contributions to be used for the purchase of books and other library materials.

**Historic & Land Preservation Fund** - To account for grant revenue that is restricted for the maintenance and restoration of historic documents held by the Town Clerk.

**Sewer Fund** - To account for operations of the Town's sewer system.

Flag Fund - To account for donations and contributions to be used for the purchase of flags.

Student Activities Fund - To account for revenues and expenditures restricted for student activities.

### COMBINING BALANCE SHEET -NONMAJOR SPECIAL REVENUE FUNDS AS OF JUNE 30, 2023

	Ec	ducational Grants Fund	School Lunch Fund	eschool rogram Fund	Medicaid Program Fund	Ma	Road intenance Fund	Er	nergency Fund		Dog Fund	Meals Wheels Fund	т	Come ogether Fund		rug Free mmunities Fund	conomic velopment Fund
ASSETS																	
Cash and cash equivalents	\$	121,898	\$ 13,022	\$ -	\$ -	\$	102,347	\$	40,495	\$	-	\$ 2,799	\$	-	\$	-	\$ 16,956
Receivables:																	
Assessments and user charges		-	-	-	-		-		-		-	-		-		-	-
Grants and contracts		68,916	-	-	-		-		-		-	-		-		29,957	-
Other		-	-	12,055	21,723		-		-		-	-		-		-	-
Due from other funds		-	 -	 -	 -		-		-		11,365	 -		18,640		-	 
Total assets	\$	190,814	\$ 13,022	\$ 12,055	\$ 21,723	\$	102,347	\$	40,495	\$	11,365	\$ 2,799	\$	18,640	\$	29,957	\$ 16,956
LIABILITIES																	
Accounts payable	\$	2,083	\$ -	\$ -	\$ -	\$	4,371	\$	475	\$	4,775	\$ -	\$	5,537	\$	2,000	\$ -
Due to other funds		-	-	-	-		55,666		6,420		-	2,141		-		27,957	8,891
Unearned revenue		188,731	-	-	-		-		-		-	-		-		-	-
Total liabilities		190,814	-	 -	-		60,037		6,895		4,775	 2,141		5,537		29,957	 8,891
DEFERRED INFLOWS OF RESOURCES																	
Unavailable revenues		<u>-</u>	 	 -	 		-				-	 					 
FUND BALANCES																	
Restricted		-	-	_	21,723		-		_		_	_		-		_	-
Committed		-	13,022	12,055	-		42,310		33,600		6,590	658		13,103		_	8,065
Total fund balances	-	-	13,022	 12,055	 21,723		42,310		33,600		6,590	 658		13,103		-	 8,065
Total liabilities, deferred inflows of	-		 · · ·	 · · ·	 <u> </u>				<u> </u>		· ·			· · ·			 
resources and fund balances	\$	190,814	\$ 13,022	\$ 12,055	\$ 21,723	\$	102,347	\$	40,495	\$	11,365	\$ 2,799	\$	18,640	\$	29,957	\$ 16,956
										_			_		_		 Continued

#### COMBINING BALANCE SHEET -

### NONMAJOR SPECIAL REVENUE FUNDS (Concluded)

AS OF JUNE 30, 2023

	Water Fund		Ambulance Fund	Cultural mmission Fund	ecreation ommission Fund	Library Fund	Historic & Land eservation Fund	Sewer Fund		Flag Fund		Student Activities Fund	al Nonmajor cial Revenue Funds
ASSETS	40.004		4 476 046	20.504	500 740	0.540	20.400	504.456			_	202.427	2 227 256
Cash and cash equivalents Receivables:	\$ 18,084	\$	1,176,946	\$ 38,691	\$ 680,719	\$ 8,548	\$ 20,188	\$ 594,156	\$	-	\$	203,107	\$ 3,037,956
Assessments and user charges	28,600		-	-	-	-	-	24,700		-		-	53,300
Grants and contracts	-		-	-	-	-	-	-		-		-	98,873
Other	-		110,814	-	1,790	-	-	-		-		-	146,382
Due from other funds	 28,106		-	 -	-	-	 31,624	 26,779		55		-	116,569
Total assets	\$ 74,790	\$	1,287,760	\$ 38,691	\$ 682,509	\$ 8,548	\$ 51,812	\$ 645,635	\$	55	\$	203,107	\$ 3,453,080
LIABILITIES													
Accounts payable	\$ -	\$	17,906	\$ 1,119	\$ 14,741	\$ -	\$ 5,477	\$ 7,653	\$	-	\$	33,778	\$ 99,915
Due to other funds	-		439,104	50	412,774	-	30,385	298,252		-		-	1,281,640
Unearned revenue	 		<del>-</del>	 -	 222,556	 	 -	 414		-		<del>-</del>	411,701
Total liabilities	 		457,010	 1,169	 650,071	 	 35,862	 306,319				33,778	 1,793,256
DEFERRED INFLOWS OF RESOURCES													
Unavailable revenues	 28,600		110,814	 	 	 	 -	 24,724					 164,138
FUND BALANCES													
Restricted	-		-	-	-	-	-	-		-		169,329	191,052
Committed	46,190		719,936	 37,522	32,438	8,548	 15,950	314,592		55		-	1,304,634
Total fund balances	46,190		719,936	37,522	32,438	8,548	15,950	314,592		55		169,329	1,495,686
Total liabilities, deferred inflows of	 	_		 _	 	 		 _	_				 _
resources and fund balances	\$ 74,790	\$	1,287,760	\$ 38,691	\$ 682,509	\$ 8,548	\$ 51,812	\$ 645,635	\$	55		203,107	\$ 3,453,080
									_				Concluded

Concluded

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2023

	Grants Lunch P		Preschool Program Fund	Medicaid Program Fund	Road Maintenance Fund	Emergency Fund	Dog Fund	Meals on Wheels Fund	Come Together Fund	Drug Free Communities Fund	Economic Development Fund
REVENUES											
Intergovernmental	\$ 1,339,123	\$ -	\$ -	\$ 28,244	\$ 389,731	\$ -	\$ -	\$ -	\$ 35,004	\$ 58,448	\$ -
Charges for services	-	531,303	56,912	-	-	-	2,844	-	-	-	-
Investment earnings	-	-	-	-	3,870	186	-	-	-	-	-
Other			-			34,542		_	24,602		
Total revenues	1,339,123	531,303	56,912	28,244	393,601	34,728	2,844		59,606	58,448	
EXPENDITURES											
Current:											
General government	-	-	-	-	-	-	-	-	-	-	5,688
Public safety	-	-	-	-	-	22,229	1,123	-	-	-	-
Public works	-	-	-	-	536,063	-	-	-	-	-	-
Sanitation	-	-	-	-	-	-	-	-	-	-	-
Health and social services	-	-	-	-	-	-	-	36	-	58,448	-
Library	-	-	-	-	-	-	-	-	-	-	-
Culture and recreation	-	-	-	-	-	-	-	-	53,195	-	-
Education	1,339,123	549,737	56,481	26,529	-	-	-	-	-	-	-
Capital Outlays											
Total expenditures	1,339,123	549,737	56,481	26,529	536,063	22,229	1,123	36	53,195	58,448	5,688
Excess (deficiency) of revenues											
over expenditures	-	(18,434)	431	1,715	(142,462)	12,499	1,721	(36)	6,411	-	(5,688)
OTHER FINANCING SOURCES (USES)											
Transfers in	-	-	-	-	-	-	-	-	-	-	-
Transfers out											
Total other financing sources (uses)									-		
Net change in fund balances	-	(18,434)	431	1,715	(142,462)	12,499	1,721	(36)	6,411	-	(5,688)
Fund balances - beginning		31,456	11,624	20,008	184,772	21,101	4,869	694	6,692		13,753
Fund balances - ending	\$ -	\$ 13,022	\$ 12,055	\$ 21,723	\$ 42,310	\$ 33,600	\$ 6,590	\$ 658	\$ 13,103	\$ -	\$ 8,065

Continued

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -

### NONMAJOR SPECIAL REVENUE FUNDS (Concluded)

#### FOR THE YEAR ENDED JUNE 30, 2023

	 Water Fund	Ar	nbulance Fund		Cultural mmission Fund	ecreation ommission Fund		Library Fund	1	Historic & Land eservation Fund		Sewer Fund		Flag Fund		Student Activities Fund	al Nonmajor cial Revenue Funds
REVENUES				_			_		_		_		_		_		
Intergovernmental	\$ -	\$	81,662	\$	-	\$ -	\$	-	\$	5,500	\$	-	\$	-	\$	-	\$ 1,937,712
Charges for services	-		680,650		24,066	346,338		3,548		3,003		190,627		-		674,275	2,513,566
Investment earnings	683		8,394		-	12,065		-		765		20,159		-		-	46,122
Other	 -		-		350	 86,146		7,665		3,453		5,000		-		-	 161,758
Total revenues	 683		770,706		24,416	 444,549		11,213		12,721		215,786		-		674,275	 4,659,158
EXPENDITURES																	
Current:																	
Government	-		-		-	-		-		-		-		-		-	5,688
Public safety	-		70,779		-	-		-		-		-		-		-	94,131
Public works	-		-		-	-		-		-		-		-		-	536,063
Sanitation	-		-		-	-		-		-		279,615		-		-	279,615
Health and social services	-		-		-	-		-		-		-		-		-	58,484
Library	-		-		-	-		23,470		-		-		-		-	23,470
Culture and recreation	-		-		21,094	285,748		-		9,273		-		-		-	369,310
Education	-		-		-	-		-		-		-		-		685,530	2,657,400
Capital Outlays	-		-		-	32,771		-		-		-		-		-	32,771
Total expenditures	_		70,779		21,094	318,519		23,470		9,273		279,615		-		685,530	4,056,932
Excess (deficiency) of revenues over expenditures	683		699,927		3,322	126,030		(12,257)		3,448		(63,829)		_		(11,255)	602,226
OTHER FINANCING SOURCES (USES)																	
Transfers in	_		_		2,500	_		24,548		_		_		_		_	27,048
Transfers out	_		(577,548)		-	_		(14,000)		_		_		_		_	(591,548)
Total other financing sources (uses)	 		(577,548)		2,500	 		10,548						-			 (564,500)
Net change in fund balances	 683		122,379		5,822	126,030		(1,709)		3,448		(63,829)		_		(11,255)	37,726
•														-			-
Fund balances - beginning	 45,507		597,557		31,700	 (93,592)		10,257		12,502		378,421		55		180,584	 1,457,960
Fund balances - ending	\$ 46,190	\$	719,936	\$	37,522	\$ 32,438	\$	8,548	\$	15,950	\$	314,592	\$	55	\$	169,329	\$ 1,495,686
	 			_													 Concluded

### **CAPITAL PROJECTS FUNDS**

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities and infrastructure projects, other than those financed by proprietary funds. Nonmajor capital projects funds consist of the following:

**Capital and Nonrecurring Fund** - To account for revenues and expenditures associated with capital and nonrecurring activities.

**Municipal Open Space Fund** - To account for the revenues and expenditures associated with the purchase and preservation of open space land in the Town.

### COMBINING BALANCE SHEET -NONMAJOR CAPITAL PROJECTS FUNDS AS OF JUNE 30, 2023

	Capital uipment Fund	lunicipal pen Space Fund	l Nonmajor tal Projects Funds
ASSETS			
Cash and cash equivalents	\$ 154,522	\$ 281,797	\$ 436,319
Total assets	\$ 154,522	\$ 281,797	\$ 436,319
LIABILITIES			
Accounts payable	\$ 1,608	\$ 650	\$ 2,258
Due to other funds	75,150	1,610	76,760
Total liabilities	76,758	2,260	 79,018
FUND BALANCES			
Restricted	-	279,537	279,537
Committed	77,764	-	77,764
Total fund balances	77,764	279,537	357,301
Total liabilities and fund balances	\$ 154,522	\$ 281,797	\$ 436,319

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED JUNE 30, 2023

	Capital Equipment Fund	Municipal Open Space Fund	Total Nonmajor Capital Projects Funds
REVENUES			
Charges for services	\$ -	\$ 14,552	\$ 14,552
Investment earnings	5,602	7,330	12,932
Other	46,340		46,340
Total revenues	583,633	21,882	605,515
EXPENDITURES  Debt corriger			
Debt service:	264.252		264.252
Principal payments Interest and fiscal charges	264,353 13,378	-	264,353 13,378
Capital outlays	470,022	650	470,672
Total expenditures	747,753	650	748,403
Excess (deficiency) of revenues			
over expenditures	(164,120)	21,232	(142,888)
OTHER FINANCING SOURCES			
Transfers in	327,548		327,548
Net change in fund balances	163,428	21,232	184,660
Fund balances - beginning	(85,664)	258,305	172,641
Fund balances - ending	\$ 77,764	\$ 279,537	\$ 357,301

# Fiduciary Funds

### **PENSION TRUST FUNDS**

Pension trust funds are used to account for resources that are required to be held in trust for the members and beneficiaries of defined benefit pension plans, defined contribution plans, other post-employment benefit plans, or other employee benefit plans. Pension trust funds include the Town Employees' Plan, the Board of Education Employees' Plan, the Volunteer Firefighters' Incentive Plan, and the Board of Education's Other Post-Employment Benefits Plan.

# COMBINING STATEMENT OF FIDUCIARY NET POSITION PENSION TRUST FUNDS AS OF JUNE 30, 2023

ASSETS	E	Town mployees' Plan	ı	Board of Education mployees' Plan	Fir	olunteer refighters' ncentive Plan		Other -Employment Benefits Plan	Total
Cash and cash equivalents	\$	300,222	\$	223,422	\$	17,683	\$	37,028	\$ 578,355
Investments		5,820,486		5,933,411		430,968		1,197,767	13,382,632
Accrued income receivable		10,320		15,285		856		2,612	29,073
Total assets	6,131,02			6,172,118		449,507		1,237,407	13,990,060
LIABILITIES									
Payables		159,825		-		10,706		-	170,531
Total liabilities		159,825		-		10,706	_	-	170,531
NET POSITION									
Restricted for pensions and									
other post-employment benefits	\$	5,971,203	\$	6,172,118	\$	438,801	\$	1,237,407	\$ 13,819,529

### COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - PENSION TRUST FUNDS

FOR TI	HF VF $\Delta$ F	RENDED	<b>IUNF 30</b>	2023

	E	Town mployees' Plan	ı	Board of Education mployees' Plan	Fir	olunteer efighters' ncentive Plan	Post	Other Employment Benefits Plan	Total
ADDITIONS									
Contributions:									
Employer	\$	127,779	\$	184,438	\$	6,034	\$	25,902	\$ 344,153
Plan members		118,992		68,533		-		-	 187,525
Total contributions		246,771		252,971		6,034		25,902	531,678
Investment earnings:									
Interest and dividends		171,096		129,075		11,462		25,322	336,955
Net change in the fair value of									
investments, net of investment fees		250,048		393,138		25,743		83,844	 752,773
Total investment earnings, net		421,144	522,213			37,205	109,166		1,089,728
Total additions		667,915		775,184		43,239		135,068	1,621,406
DEDUCTIONS									
DEDUCTIONS		200.047		452.452		42.427			754 226
Benefit payments		289,947		452,152		12,127		-	754,226
Administrative expenses		12,480		1,180		3,546		-	 17,206
Total deductions		302,427		453,332		15,673		-	 771,432
Change in net position		365,488		321,852		27,566		135,068	849,974
NET POSITION									
Beginning	5,605,715		5,850,266		411,235			1,102,339	12,969,555
Ending	\$	5,971,203	\$	6,172,118	\$	438,801	\$	1,237,407	\$ 13,819,529

# STATISTICAL SECTION

### STATISTICAL SECTION

This part of the Town's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

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Financial Trends	
These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.	107
Revenue Capacity	
These schedules contain information to help the reader assess the factors affecting the Town's ability to generate its property taxes.	113
Debt Capacity	
These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.	114
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place and to help make comparisons over time and with other governments.	119
Operating Information	
These schedules contain information about the Town's operations and resources to help the reader understand how the Town's financial information relates to the services the Town provides and the activities it performs.	120

**Sources**: Unless otherwise noted, the information in the accompanying tables is derived from the annual comprehensive financial reports for the relevant year.

### NET POSITION BY COMPONENT LAST TEN FISCAL YEARS

(Accrual Basis of Accounting - Unaudited)

			Fiscal Year			
	2014	2015 *	2016	2017	2018 **	
Governmental activities						
Net investment in capital assets	\$ 41,657,339	\$ 42,583,307	\$ 44,264,729	\$ 44,266,549	\$ 44,271,097	
Restricted	632,490	663,739	1,443,238	1,523,850	1,588,894	
Unrestricted	6,129,427	5,400,289	4,416,124	3,550,294	3,849,162	
Total governmental activities net position	\$ 48,419,256	\$ 48,647,335	\$ 50,124,091	\$ 49,340,693	\$ 49,709,153	
			Fiscal Year			
	2019	2020 ***	2021	2022	2023	
Governmental activities						
Net investment in capital assets	\$ 44,003,337	\$ 43,808,492	\$ 43,042,424	\$ 41,791,885	\$ 39,890,182	
					7,	
Restricted	2,061,984	2,025,655	2,250,533	2,664,871	2,810,525	
Restricted Unrestricted	2,061,984 4,876,460	2,025,655 5,137,482	. , ,	2,664,871 5,647,467	. , ,	
	, ,	, ,	2,250,533	, ,	2,810,525	

- \* The Town implemented GASB Statement No. 68, Accounting and Financial Reporting for Pensions An Amendment of GASB Statement No. 27. The implementation of GASB No. 68 resulted in a cumulative effect adjustment on unrestricted net position in the amount of \$(1,055,455).
- \*\* The Town implemented GASB Statement No. 75, Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions. The implementation of GASB No. 75 resulted in a cumulative effect adjustment on unrestricted net position in the amount of \$(426,611).
- \*\*\* The Town implemented GASB Statement No. 84, *Fiduciary Activities*. The implementation of GASB No. 84 resulted in a cumulative effect adjustment on unrestricted net position in the amount of \$183,663.

CHANGES IN NET POSITION LAST TEN FISCAL YEARS

(Accrual Basis of Accounting - Unaudited)

	2014	2015	2016	2017	2018	2019	2020 *	2021	2022	2023
Expenses										<u> </u>
Governmental activities:										
General government	\$ 2,325,664	\$ 2,331,088	\$ 2,002,274	\$ 1,914,009	\$ 3,906,070	\$ 2,271,372	\$ 2,289,221	\$ 1,959,076	\$ 2,653,030	\$ 2,707,506
Public safety	1,798,758	1,533,228	1,958,451	2,326,702	2,241,666	2,276,243	2,684,744	2,584,548	2,800,265	2,760,557
Public works	2,545,433	3,052,927	3,248,072	3,148,082	2,861,556	3,080,041	2,921,774	3,101,000	3,532,337	4,007,663
Sanitation	716,871	575,329	692,430	674,764	592,701	709,466	681,177	721,844	928,241	1,023,587
Health and social services	170,823	324,383	323,088	291,320	290,005	343,674	364,605	497,948	447,737	431,496
Library	476,667	596,012	680,409	677,282	691,750	757,731	797,596	751,564	762,365	804,183
Culture and recreation	288,716	172,374	337,360	406,739	410,187	489,167	546,393	540,577	659,760	1,107,406
Education	25,147,599	25,355,643	25,824,877	26,760,107	29,290,483	28,892,110	31,273,013	34,592,793	30,427,364	35,266,600
Interest expense	405,209	474,218	459,038	421,121	380,625	338,083	369,754	397,060	385,248	302,044
Total governmental activities expenses	33,875,740	34,415,202	35,525,999	36,620,126	40,665,043	39,157,887	41,928,277	45,146,410	42,596,347	48,411,042
Program Revenues										
Governmental activities:										
Charges for services: General government	576,834	647,983	482,309	319,745	438,025	628,702	581,513	789,916	740,123	737,438
Public safety	307,782	345,569	381,644	369,869	420,819	492,392	536,104	595,452	740,123	762,461
Public works	307,782	545,569	301,044	309,009	420,619	492,392	330,104	393,432	13,900	31,552
Sanitation	133,313	105,876	303,371	484,124	394,537	310,057	313,942	351,019	305,132	364,280
Health and social services	58,282	77,059	107,493	58,516	67,933	67,374	92,509	100,224	104,573	115,369
Library	9,411	7,897	5,783	7,457	10,085	10,439	4,758	2,808	5,651	7,914
Culture and recreation	93,661	96,025	178,098	180,662	264,769	321,574	275,864	151,695	273,023	377,210
Education	395,133	372,690	436,625	438,503	461,283	469,874	792,302	467,606	973,980	1,268,839
Operating grants and contributions	10,288,334	9,678,492	10,082,242	9,492,160	13,085,665	11,041,166	12,551,284	14,988,672	10,787,401	14,018,686
Capital grants and contributions	1,573,883	1,473,996	1,485,386	548,896	707,582	369,181	99,338	147,776	156,917	549,992
Total governmental activities program revenues	13,436,633	12,805,587	13,462,951	11,899,932	15,850,698	13,710,759	15,247,614	17,595,168	14,155,678	18,233,741
Net (Expense)/Revenue										
Governmental activities	(20,439,107)	(21,609,615)	(22,063,048)	(24,720,194)	(24,814,345)	(25,447,128)	(26,680,663)	(27,551,242)	(28,440,669)	(30,177,301)
General Revenues and Other Changes in Net Position										
Governmental activities:										
Property taxes, levied for general purposes	19,488,998	19,562,114	20,304,828	20,551,031	22,557,391	23,741,168	23,717,011	24,102,730	25,053,390	26,727,256
Grants and contributions not restricted to specific										
programs	3,049,172	3,285,474	3,138,513	3,195,915	2,834,538	2,537,378	2,534,204	2,538,030	3,091,989	3,293,261
Unrestricted investment earnings	184,182	45,561	96,463	189,850	217,487	401,210	244,243	387,697	(49,331)	591,329
Total governmental activities	22,722,352	22,893,149	23,539,804	23,936,796	25,609,416	26,679,756	26,495,458	27,028,457	28,096,048	30,611,846
Change in Net Position										
Governmental activities	\$ 2,283,245	\$ 1,283,534	\$ 1,476,756	\$ (783,398)	\$ 795,071	\$ 1,232,628	\$ (185,205)	\$ (522,785)	\$ (344,621)	\$ 434,545

<sup>\*</sup> The Town implemented GASB Statement No. 84, Fiduciary Activities. The implementation of GASB No. 84 resulted in a decrease in the change in net position reported for the year ended June 30, 2020 in the amount of \$31,390.

### PROGRAM REVENUES BY FUNCTION / PROGRAM LAST TEN FISCAL YEARS

(Accrual Basis of Accounting - Unaudited)

				Fiscal Year		
		2014	2015	2016	2017	2018
Function/Program						
Governmental activities:						
General government	\$	576,834	\$ 647,983	\$ 414,257	\$ 332,539	\$ 2,182,383
Public safety		479,391	418,008	407,095	389,328	468,786
Public works		1,459,630	1,972,328	699,840	753,807	1,018,418
Sanitation		141,088	105,876	303,371	493,524	394,537
Health and social services		75,447	78,617	151,919	64,969	67,933
Library		21,484	18,081	16,294	12,005	16,559
Culture and recreation		543,661	101,025	216,678	180,662	264,769
Education		10,139,098	9,463,669	11,253,497	9,673,098	11,437,313
Total governmental activities	\$	13,436,633	\$ 12,805,587	\$ 13,462,951	\$ 11,899,932	\$ 15,850,698
				Fiscal Year		
		2019	2020	2021	2022	2023
Function/Program						
Governmental activities:						
General government	\$	865,063	\$ 663,535	\$ 823,987	\$ 1,343,821	\$ 1,274,817
Public safety		603,661	635,881	692,451	1,026,375	1,098,825
Public works		648,143	460,353	492,998	515,893	711,579
Sanitation		310,057	326,381	351,019	305,132	369,280
Health and social services		113,632	92,509	192,082	168,780	194,420
Library		15,783	9,310	6,801	34,401	11,213
Culture and recreation		425,074	286,172	176,045	321,883	561,514
Education		10,729,346	12,773,473	14,859,785	10,439,393	14,012,093
Total governmental activities	\$	13,710,759	\$ 15,247,614	\$ 17,595,168	\$ 14,155,678	\$ 18,233,741

### FUND BALANCES OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

(Modified Accrual Basis of Accounting - Unaudited)

	Fiscal Year											
	2014	2015	2016	2017	2018							
General Fund												
	ć 10F.000	ć 162.200	ć 122.012	ć 100.227	ć							
Nonspendable	\$ 185,098	\$ 163,398	\$ 132,912	\$ 188,227	\$ -							
Committed	846,845	814,624	787,237	787,237	780,737							
Assigned	160,167	611,645	629,566	803,174	<del>-</del>							
Unassigned	5,624,179	6,182,226	6,144,025	5,287,089	6,207,225							
Total general fund	\$ 6,816,289	\$ 7,771,893	\$ 7,693,740	\$ 7,065,727	\$ 6,987,962							
All Other Governmental Funds												
Nonspendable	\$ 75,000	\$ 75,000	\$ 75,000	\$ 75,000	\$ 75,000							
Restricted	1,146,275	4,186,015	3,843,971	2,991,165	1,874,519							
Committed	2,263,475	2,555,611	1,531,383	1,489,903	1,870,913							
Assigned	-		-	-	-							
Unassigned	(132,912)	(132,912)	(132,912)	(132,912)	(1,000)							
Total all other governmental funds	\$ 3,351,838	\$ 6,683,714	\$ 5,317,442	\$ 4,423,156	\$ 3,819,432							
rotal all other governmental rands	7 3,331,030	7 0,003,714	7 3,317,442	7 4,423,130	3,013,432							
			Fiscal Year									
	2019	2020 *	2021	2022	2023							
General Fund												
Nonspendable	\$ -	\$ -	\$ 13,313	\$ 70,190	\$ 4,432							
Committed	787,237	7,000	11,900	30,263	11,900							
Assigned	561,381	1,185,836	623,667	75,000	493,880							
Unassigned	7,060,613	6,535,770	6,339,430	6,837,496	6,843,179							
Total general fund	\$ 8,409,231	\$ 7,728,606	\$ 6,988,310	\$ 7,012,949	\$ 7,353,391							
All Other Governmental Funds												
Nonspendable	\$ 75,000	\$ 75,000	\$ 75,000	\$ 75,000	\$ 75,000							
Restricted	3,862,219	3,320,956	5,490,166	4,735,631	2,880,468							
Committed	1,670,090	1,916,998	2,108,445	1,640,766	2,132,241							
Assigned	64,056	64,056	-	-	-							
Unassigned	(2,000,000)			(179,256)								
Total all other governmental funds	\$ 3,671,365	\$ 5,377,010	\$ 7,673,611	\$ 6,272,141	\$ 5,087,709							

<sup>\*&#</sup>x27;The Town implemented GASB Statement No. 84, *Fiduciary Activities*. The implementation of GASB No. 84 resulted in a cumulative effect adjustment on the fund balance of other governmental funds in the amount of \$183,663.

### CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS LAST TEN FISCAL YEARS

### (Modified Accrual Basis of Accounting - Unaudited)

	2014	2015	2016	2017	2018	2019	2020 *	2021	2022	2023
Revenues										
Property taxes	\$ 19,400,489	\$ 19,918,176	\$ 20,216,216	\$ 20,593,561	\$ 22,499,748	\$ 23,764,097	\$ 23,837,014	\$ 24,051,152	\$ 24,858,665	\$ 26,491,719
Intergovernmental	14,911,608	14,853,013	14,658,547	13,221,720	14,809,833	13,550,225	13,564,499	13,279,735	15,023,101	16,631,297
Charges for services	1,562,816	1,645,771	1,777,206	1,769,140	1,997,774	2,238,353	2,581,735	2,434,403	3,088,742	3,604,393
Investment income	184,182	45,561	96,463	189,850	217,487	401,210	244,243	387,697	(49,331)	591,329
Other	25,107	8,213	49,202	142,090	47,583	120,771	78,287	64,355	80,314	208,098
Total revenues	36,084,202	36,470,734	36,797,634	35,916,361	39,572,425	40,074,656	40,305,778	40,217,342	43,001,491	47,526,836
Expenditures										
General government	2,240,095	2,295,288	2,630,385	2,632,872	2,768,682	2,829,231	3,140,099	3,174,687	3,720,607	3,721,033
Public safety	1,553,050	1,352,487	1,495,792	1,750,218	1,678,318	1,651,783	1,885,044	1,801,598	2,018,239	2,066,869
Public works	1,978,226	2,402,320	2,542,360	2,253,189	1,959,232	2,174,211	2,025,068	2,115,996	2,171,508	2,247,308
Sanitation	564,017	569,211	656,268	633,252	553,341	667,048	644,084	684,389	897,591	996,803
Health and social services	160,785	310,116	258,547	214,380	218,774	229,184	252,721	412,825	394,276	380,302
Library	458,579	478,247	455,190	459,693	471,217	500,774	543,316	499,200	534,880	554,900
Culture and recreation	261,706	170,633	273,401	334,447	353,624	397,718	464,241	425,002	423,728	649,211
Education	24,318,652	25,011,634	24,934,363	25,499,925	26,487,628	27,671,297	29,412,564	29,536,603	30,743,130	32,825,953
Debt service:										
Principal payments	1,439,865	1,233,884	1,588,113	1,566,066	1,562,255	1,577,413	1,650,435	1,524,173	1,377,105	1,584,353
Interest and fiscal charges	415,770	473,253	471,313	431,009	382,432	350,115	302,311	307,645	612,528	431,216
Capital outlays	3,438,773	2,354,344	3,505,088	1,831,301	3,670,169	1,126,848	5,604,805	2,761,879	1,822,825	2,912,878
Total expenditures	36,829,518	36,651,417	38,810,820	37,606,352	40,105,672	39,175,622	45,924,688	43,243,997	44,716,417	48,370,826
Excess of revenues over										
(under) expenditures	(745,316)	(180,683)	(2,013,186)	(1,689,991)	(533,247)	899,034	(5,618,910)	(3,026,655)	(1,714,926)	(843,990)

### CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS (Continued) LAST TEN FISCAL YEARS

### (Modified Accrual Basis of Accounting - Unaudited)

	2014 2015		2016	2017	2018	2019	2020	2021	2022	2023	
Other Financing											
Sources (Uses)											
Issuance of bonds	\$	-	\$ 5,320,000	) \$ -	\$ -	\$ -	\$ -	\$ -	\$ 9,405,000	\$ -	\$ -
Premium on issuance of bonds		-	271,122	-	-	-	3,520	-	799,369	-	-
Issuance of bond anticipation notes	1,7	50,000	-	-	-	-	-	6,000,000	-	-	-
Payment of bond anticipation notes		-	(1,750,000	-	-	-	-	-	(6,000,000)	-	-
Issuance of financed purchases		-	417,324	545,429	167,692	121,049	101,357	428,877	378,591	338,095	-
Other proceeds		-	209,717	71,753	-	-	-	-	-	-	-
Transfers in	63	35,246	525,000	406,099	532,009	671,054	852,461	876,803	1,072,314	1,077,406	1,786,681
Transfers out	(63	35,246)	(525,000	) (406,099)	(532,009)	(671,054)	(852,461)	(876,803)	(1,072,314)	(1,077,406)	(1,786,681)
Total other financing sources (uses)	1,7	50,000	4,468,163	617,182	167,692	121,049	104,877	6,428,877	4,582,960	338,095	
Net change in											
fund balances	\$ 1,00	04,684	\$ 4,287,480	\$ (1,396,004)	\$ (1,522,299)	\$ (412,198)	\$ 1,003,911	\$ 809,967	\$ 1,556,305	\$ (1,376,831)	\$ (843,990)
Debt service as a percentage of noncapital	г.с	.07	F 00/	F 00/	F 10/	F 10/	F 00/	4.007	4.50/	A 60/	4.20/
expenditures	5.6	)%	5.0%	5.9%	5.1%	5.1%	5.0%	4.9%	4.5%	4.6%	4.3%

### ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN FISCAL YEARS (Unaudited)

Fiscal Year Ended June 30,		Residential Property	M	Notor Vehicle Property	Personal Property	 Commercial Property	 Industrial Property	 Total Assessment		Less: Tax Exempt Property	1	otal Taxable Assessed Value	(1) Total Direct Tax Rate		Estimated Actual Taxable Value	Assessed Value as a Percentage of Actual Value
2014	(2)	N/A		N/A	N/A	N/A	N/A	N/A		N/A	\$	744,822,029	23.3	7	\$ 1,064,031,470	70.00%
2015	:	\$ 705,017,950	\$	78,372,110	\$ 34,638,870	\$ 33,245,770	\$ 9,404,600	\$ 860,679,300	Ş	8,951,131		851,728,169	23.3	7	1,216,754,527	70.00%
2016		709,722,440		78,719,800	44,121,470	33,343,470	9,466,000	875,373,180		8,900,450		866,472,730	23.3	7	1,237,818,186	70.00%
2017		686,210,030		79,719,446	44,202,120	35,293,200	10,102,700	855,527,496		9,603,316		845,924,180	24.2	2	1,208,463,114	70.00%
2018		689,284,460		82,755,007	44,187,450	35,575,310	9,983,200	861,785,427		9,511,760		852,273,667	26.4	7	1,217,533,810	70.00%
2019		694,890,000		85,432,656	44,634,560	36,662,948	9,687,700	871,307,864		10,002,780		861,305,084	27.3	7	1,230,435,834	70.00%
2020		698,337,827		87,289,200	42,278,900	36,855,220	9,687,700	874,448,847		7,833,520		866,615,327	27.3	7	1,238,021,896	70.00%
2021		701,416,794		89,634,065	46,684,815	37,529,260	9,687,700	884,952,634		8,244,953		876,707,681	27.3	7	1,252,439,544	70.00%
2022		738,462,312		94,950,727	59,639,170	38,906,350	10,639,390	942,597,949		10,084,450		932,513,499	26.6	6	1,332,162,141	70.00%
2023		739,751,170		120,492,880	71,112,950	39,085,100	10,652,900	981,095,000		12,013,700		969,081,300	27.5	6	1,384,401,857	70.00%

<sup>(1)</sup> The Total Direct Tax Rate shown above is the mill rate. The mill rate is divided by 1,000 and then multiplied by the taxable assessed value in arriving at the current property tax levy.

Source: Town of Somers, Office of the Assessor. Residential Property consists of information from the M-13 Report provided by the Assessor's Office.

<sup>(2)</sup> Last fiscal year before separation of MV & PP from Commercial to provide better illustration of the M-13 filed annually.

# TOWN OF SOMERS, CONNECTICUT PRINCIPAL PROPERTY TAXPAYERS CURRENT YEAR AND TEN YEARS AGO (Unaudited)

		202	3	2014					
		Taxable	Percentage of Total Town Taxable		Taxable	Percentage of Total Town Taxable			
- Faxpayer		Assessed Value	Assessed Value		Assessed Value	Assessed Value			
Eversource (previously CT Light & Power)	\$	21,303,660	1.54%	\$	7,358,820	0.69%			
Juntington National Bank	*	12,948,820	0.94%	+	.,000,000	0.00,3			
omers Solar Center LLC		10,110,710	0.73%						
omers AG Holding Co Inc		6,879,900	0.50%		2,812,450	0.26%			
riving Range 349 Main St LLC		3,261,300	0.24%		1,357,880	0.13%			
/LADD Properties		2,968,100	0.21%		2,207,863	0.21%			
he Connecticut Water Co		2,028,189	0.15%		2,314,020	0.22%			
49 Main Street LLC		2,004,640	0.14%						
leasant View Farms Realty Co		1,966,490	0.14%						
irkenshaw David		1,794,300	0.13%		1,659,860	0.16%			
otal	\$	65,266,109	4.71%	\$	17,710,893	1.66%			

**Source:** Town of Somers, Office of the Assessor.

# PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN FISCAL YEARS (Unaudited)

Fiscal Year	т	axes Levied		Collected wit Fiscal Year of				Total Collections to Date				
Ended		for the			Percentage	in Subsequent				Percentage		
June 30,	Fiscal Year		Amount		of Levy		Years	Amount		of Levy		
2014	\$	19,288,638	\$	19,038,264	98.70%	\$	220,117	\$	19,258,381	99.84%		
2015		19,620,357		19,353,138	98.64%		205,194		19,558,332	99.68%		
2016		20,207,717		19,909,113	98.52%		235,930		20,145,043	99.69%		
2017		20,472,057		20,177,715	98.56%		264,259		20,441,974	99.85%		
2018		22,584,990		22,246,552	98.50%		272,025		22,518,577	99.71%		
2019		23,481,900		23,247,473	99.00%		109,823		23,357,296	99.47%		
2020		23,790,855		23,589,997	99.16%		78,171		23,668,168	99.48%		
2021		24,059,533		23,914,550	99.40%		95,997		24,010,547	99.80%		
2022		24,991,627		24,547,603	98.22%		95,516		24,643,119	98.61%		
2023		26,815,707		26,295,924	98.06%		-		26,295,924	98.06%		

**Source:** Town of Somers, Office of the Tax Collector.

# RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN FISCAL YEARS (Unaudited)

		G	overnr	mental Activition	es				Percentage		
Fiscal Year			Obligation Anticipation Financed			G	Total Primary Sovernment	of Actual Property Value	Percentage of Personal Income	 Per Capita	
2014	\$	11,537,141	\$	1,750,000	\$	384,331	\$	13,671,472	1.28%	3.52%	\$ 1,179
2015		16,012,613		-		612,771		16,625,384	1.56%	4.36%	1,471
2016		14,605,458		-		895,087		15,500,545	1.44%	4.05%	1,356
2017		13,216,854		-		806,713		14,023,567	1.34%	3.12%	1,204
2018		11,838,930		-		549,458		12,388,388	1.23%	3.18%	1,115
2019		10,374,099		-		473,402		10,847,501	1.02%	2.48%	1,001
2020		8,937,789		6,000,000		631,844		15,569,633	1.46%	3.33%	1,444
2021		17,719,321		-		861,262		18,580,583	1.65%	3.84%	1,833
2022		16,587,167		-		797,252		17,384,419	1.54%	3.87%	1,691
2023		15,157,098		-		532,899	532,899 15		1.13%	3.64%	1,594

<sup>\*</sup> Represents short-term debt subsequently refinanced on a long-term basis.

**Note:** Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

1,540

#### TOWN OF SOMERS, CONNECTICUT

### RATIOS OF NET GENERAL BONDED DEBT LAST TEN FISCAL YEARS (Unaudited)

Governmental **Activities** Percentage Total General of Actual Percentage Fiscal Obligation Primary of Personal Per **Property** Value Capita Year **Bonds** Government Income 995 2014 \$ 11,537,141 11,537,141 1.08% 2.97% \$ 2015 16,012,613 16,012,613 1.50% 4.20% 1,417 14,605,458 14,605,458 1.36% 3.82% 1,278 2016 2017 13,216,854 13,216,854 1.26% 2.94% 1,135 2018 11,838,930 11,838,930 1.17% 3.04% 1,066 2019 958 10,374,099 10,374,099 0.98% 2.37% 2020 829 8,937,789 8,937,789 0.84% 1.91% 2021 17,719,321 3.66% 1,748 17,719,321 1.57% 16,587,167 1,614 2022 16,587,167 1.47% 3.69%

1.09%

3.52%

Note: Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

15,157,098

2023

15,157,098

LEGAL DEBT MARGIN INFORMATION
LAST TEN FISCAL YEARS
(Unaudited)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Legal Debt Margin Calculation:										
Total capacity of borrowing (7 times base)	\$ 135,638,237	\$ 138,462,688	\$ 142,048,235	\$ 144,557,581	\$ 158,184,285	\$ 166,249,342	\$ 168,944,622	\$ 167,746,474	\$ 173,796,665	\$ 185,454,003
Total present indebtedness	16,323,510	15,416,000	14,091,000	12,781,000	11,476,000	20,075,000	14,695,000	17,176,257	16,201,257	14,881,257
Margin for additional borrowing	\$ 119,314,727	\$ 123,046,688	\$ 127,957,235	\$ 131,776,581	\$ 146,708,285	\$ 146,174,342	\$ 154,249,622	\$ 150,570,217	\$ 157,595,408	\$ 170,572,746
Total net debt applicable to the debt										
limit as a percentage of the debt limit	12.03%	11.13%	9.92%	8.84%	7.25%	12.08%	8.70%	10.24%	9.32%	8.02%

**Note:** Connecticut General Statutes, Section 7-374(b) limits the amount of general obligation debt a government entity may use to 7 times total tax collections, including interest and lien fees and the tax relief for the elderly freeze grant.

# DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN CALENDAR YEARS (Unaudited)

<u>Year</u>	(1) Population	 Personal Income	P	(1) Per Capita ersonal ncome	(1) Median Age	Education Level in Years of Schooling	(2) School Enrollment	(3) Unemployment Rate
2014	11,598	\$ 388,243,050	\$	33,475	42.2	12.0	1,507	6.7%
2015	11,303	380,911,100		33,700	41.8	12.0	1,473	4.5%
2016	11,432	382,343,240		33,445	43.4	12.0	1,442	5.3%
2017	11,649	449,791,188		38,612	42.5	12.0	1,419	4.4%
2018	11,106	390,042,720		35,120	42.5	12.0	1,432	3.7%
2019	10,834	437,563,592		40,388	42.5	12.0	1,374	3.0%
2020	10,784	467,885,408		43,387	42.5	12.0	1,349	3.0%
2021	10,136	483,831,824		47,734	47.5	12.0	1,325	4.9%
2022	10,279	449,531,507		43,733	46.2	12.0	1,350	3.5%
2023	9,843	430,463,919		43,733	36.3	12.0	1,346	3.6%

<sup>(1)</sup> U.S. Department of Commerce, Bureau of Census

<sup>(2)</sup> Town of Somers, Board of Education

<sup>(3)</sup> State of Connecticut, Labor Department, Office of Research and Statistics

# FULL-TIME EQUIVALENT TOWN GOVERNMENT EMPLOYEES BY FUNCTION LAST TEN FISCAL YEARS (Unaudited)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Function/Program General government										
Finance	3.0	2.5	2.5	2.5	2.5	3.0	3.0	3.0	3.0	3.0
Building	2.0	2.0	2.0	2.0	2.0	1.5	1.5	1.5	1.0	1.0
Other	7.0	8.0	8.0	8.0	12.0	12.0	11.5	11.0	13.0	12.0
Police										
Officers	3.5	3.5	4.5	5.0	6.5	7.0	6.5	6.0	5.5	5.5
State Troopers	3.0	2.0	2.0	3.0	1.0	1.0	1.0	1.0	1.0	1.0
Civilians	-	-	-	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Fire										
Firefighters and officers	7.5	10.5	8.0	8.0	7.5	8.0	9.5	10.5	10.0	10.0
Refuse collection	1.5	1.5	1.5	1.5	1.5	1.0	1.0	1.0	1.0	1.0
Public works	8.0	8.0	8.0	6.0	6.0	7.0	7.0	7.0	7.0	7.0
Parks and recreation	3.5	4.5	5.5	4.0	4.0	4.0	6.5	6.0	6.0	7.0
Library	10.0	9.5	9.5	7.5	7.5	8.0	8.0	8.0	8.0	8.0
Sanitation	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Transit	2.0	3.0	4.0	2.0	3.0	2.0	2.0	2.0	2.0	2.0
Total	53.0	57.0	57.5	52.5	56.5	57.5	60.5	60.0	60.5	60.5

**Note:** A full-time Town Hall and Library employee is scheduled to work 35.0 hours per week (including vacation and sick leave). A full-time Public Works, Police and Fire Department employee works 40.0 hours per week (including vacation and sick leave).

Full-time equivalent employment is calculated by dividing total labor hours by 35 or 40 whichever is applicable.

**Source:** Town of Somers, Treasurer's Office.

## OPERATING INDICATORS BY FUNCTION LAST TEN FISCAL YEARS (Unaudited)

		2014	2015	2016	2017	2018	2019 *	2020	2021	2022**	2023
Function/	'Program								_		
Police											
	Criminal investigations	247	297	351	364	331	218	126	156	139	117
	Motor vehicle accidents	130	133	110	109	117	107	116	98	109	104
	DUI arrests	29	34	13	24	27	18	15	5	8	12
	Miscellaneous calls for service	-	-	-	-	-	7,005	7,894	8,790	11,170	13,477
Fire											
	Emergency responses	929	1,046	1,144	1,175	1,310	1,407	1,836	2,329	2,584	2,548
	Fires extinguished	28	12	30	32	36	22	27	46	30	44
	Inspections	246	317	207	255	293	291	164	175	206	278
Refuse co											
	Refuse collected (tons per year)	3,053	3,598	3,818	3,784	3,205	3,560	3,482	3,573	3,163	3,002
	Bulky waste (tons per year)	803	786	761	586	690	590	711	725	731	764
	Recycling (tons per year)	2,310	3,820	1,120	790	854	675	633	698	601	977
Other pul	olic works (miles)										
	Street resurfacing	7	11	2	2	-	-	14	-	-	-
	Paved surface	1	1	2	2	-	2	2	7	-	4
	Crack sealing	3	1	-	1	-	4	8	-	-	-
Library											
	Volumes in collection	59,488	65,409	65,439	66,585	67,658	69,467	68,875	70,843	71,469	72,019
	Total volumes circulated	58,206	74,435	74,614	63,487	61,103	58,708	40,800	31,359	42,633	53,661
Water											
	New connections	2	5	3	2	2	-	-	-	6	-
	New well permits	6	7	12	15	5	10	6	8	13	14
Wastewa											
	New septic permits	10	10	13	7	10	9	13	9	29	10
	Septic repair permits	-	-	-	-	-	-	-	-	34	32
	New sewer connections	4	4	3	7	1	5	1	3	3	1
	Average yearly sewage treatment (thousands of gallons)/day	29	28	32	36	41	46	43	39	59	35
Transit (s	senior bus)										
	Total route miles	25,383	26,746	25,248	28,020	29,013	28,948	17,176	17,047	20,872	19,582
	Passengers	4,545	3,808	3,306	3,543	3,680	3,542	2,120	1,532	2,313	2,902

<sup>\* -</sup> FY 2019 the Town began reporting miscellaneous calls for service in an effort to show the true number of calls handled by the Town of Somers Police Department.

**Source:** Various Town departments.

<sup>\*\* -</sup> FY 2022 the Town began tracking septic repair permits,

### CAPITAL ASSET STATISTICS BY FUNCTION LAST TEN FISCAL YEARS (Unaudited)

	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	
Function/Program											
Police											
Stations	1	1	1	1	1	1	1	1	1	1	
Patrol units	3	4	5	5	5	6	6	6	7	7	
State patrol units	3	2	2	3	1	1	1	1	1	1	
Fire stations	1	1	1	1	1	1	1	1	1	1	
Other public works											
Streets (miles)	90	90	90	90	90	90	90	90	90	90	
Highways (miles)	8	8	8	8	8	8	8	8	8	8	
Streetlights	450	431	460	464	464	464	464	464	464	464	*
Traffic signals	9	8	9	9	9	9	9	9	9	9	
Parks and recreation											
Acreage	118	118	122	306	306	306	306	306	306	306	
Playgrounds	3	3	3	3	3	3	3	3	3	3	
Baseball/softball diamonds	9	10	10	10	10	10	10	10	10	10	
Soccer/football fields	11	11	11	11	11	11	11	11	11	11	
Community centers	1	1	1	1	1	1	1	1	1	1	
Water											
Water mains (miles)	5	5	5	5	5	5	5	5	5	5	**
Fire hydrants	200	193	193	193	193	193	193	193	194	194	
Storage capacity (thousands of gallons)	-	-	-	-	-	-	-	-	-	-	**
Wastewater											
Sanitary sewers (miles)	4	4	4	4	4	4	4	4	4	4	
Storm sewers (miles)	41	35	35	35	35	35	35	35	35	35	
Treatment capacity (thousands of gallons)	97	97	97	97	97	97	97	97	97	97	
Transit-minibuses	3	2	2	2	2	2	2	2	2	2	

<sup>\*</sup> Includes streetlights leased from Eversource

**Source:** Various Town departments.

<sup>\*\*</sup> Per contract termination water system sold to Hazardville Water Company